

Comprehensive Annual Financial Report

*Fiscal Year Ended
June 30, 2018*



CITY OF COVINGTON, GEORGIA
COMPREHENSIVE ANNUAL FINANCIAL REPORT
FOR THE FISCAL YEAR ENDED
JUNE 30, 2018

Prepared by:

Randy Smith, CPA
Finance Director

Submitted by:

Leigh Anne Knight, CPA
City Manager

CITY OF COVINGTON, GEORGIA

COMPREHENSIVE ANNUAL FINANCIAL REPORT FOR THE FISCAL YEAR ENDED JUNE 30, 2018

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Introductory Section





2194 EMORY STREET N.W. * COVINGTON, GEORGIA 30014

Phone: (770) 385-2000

Fax: (770) 385-2060

Ronnie Johnston, Mayor

Leigh Anne Knight, City Manager

December 18, 2018

Honorable Ronnie Johnston, Mayor,
Members of the City Council, and
Citizens of Covington, Georgia
2194 Emory Street, N.W.
Covington, Georgia 30015

To the Honorable Mayor, Members of the City Council and the Citizens of Covington, Georgia:

The Comprehensive Annual Financial Report of Covington, Georgia, for the fiscal year ended June 30, 2018, is hereby submitted as mandated by both local ordinance and state statutes. These ordinances and statutes require the City of Covington issue an annual report on its financial position and activity and that this report be audited by an independent firm of certified public accountants.

Responsibility for both the accuracy of the data and the completeness and fairness of the presentation, including all disclosures, rests with the City. We believe the data presented is accurate in all material respects and is presented in a manner designed to fairly set forth the financial position and results of operations of the City as measured by the financial activity of its various funds. All disclosures necessary to enable interested citizens to gain a reasonable understanding of the City's financial activities have been included.

Mauldin & Jenkins, LLC, Certified Public Accountants, have issued an unqualified ("clean") opinion on the City of Covington's financial statements for the year ended June 30, 2018. The independent auditor's report is located at the front of the financial section of this report.

As a recipient of federal and state financial assistance, the City of Covington is also responsible for ensuring an adequate internal control structure is in place to confirm compliance with applicable laws and regulations related to those programs. The internal control structure is subject to periodic evaluation by the management of the City of Covington. If required, information related to a Single Audit, including a schedule of expenditures of federal awards, the independent auditor's reports on internal controls and compliance with applicable laws and regulations and a schedule of findings and questioned costs are included in a separately issued single audit report. These reports are presented in the Compliance section of this report.

Accounting principles generally accepted in the United States of America (GAAP) require that management provide a narrative introduction, overview and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to compliment the MD&A and should be read in conjunction with it. The City of Covington's MD&A can be found immediately following the report of the independent auditors.

PROFILE OF COVINGTON, GEORGIA

The City of Covington, Georgia, was founded and incorporated in 1822, is 196 years old and is a body corporate and politic organized and existing under the Constitution and laws of the State of Georgia. The City of Covington is situated in the central portion of Newton County and features three golf courses, a large lake, a charming town square, city-owned airport, five public parks and numerous other recreational facilities. The City houses a six-mile walking / biking path that runs through the heart of the city, connecting a local high school with a park.

The City of Covington provides a full range of services to its nearly 15,000 citizens. These services include police and fire protection; air transport facilities; public works; court system services; the construction and maintenance of recreational pathways, streets and infrastructure; planning and zoning; building inspections; recreational activities and cultural events; electric, gas, water and sewer utilities; and, stormwater management and inherent administrative and support activities.

Encompassing 10,240 acres, or approximately 16 square miles, the City of Covington is geographically located in northeastern Georgia and is found in Newton County, which is bordered on the northeast by Walton County, on the east and southeast by Morgan and Jasper Counties, on the south by Butts County and on the northwest and west, by Rockdale and Henry Counties. It is situated approximately 35 miles east of the City of Atlanta.

The City of Covington exhibits excellent physical characteristics. Average rainfall is 49.5 inches a year and temperatures range from an average high of 89 degrees in the summer to an average low of 34 degrees in the winter. With year-round average temperatures of 61 degrees, the climate is very favorable, consisting of warm summers and moderate winters.

Between these seasons, the City of Covington is decorated with dogwoods and azaleas blooming in the spring and a colorful change of leaves in the fall that highlights the antebellum style homes surrounding the Town Square. The general terrain of the area is characteristic of the Piedmont region of Georgia, with hills with broad ridges, sloping uplands and relatively narrow valleys. Land elevations vary between 852 feet above sea level and 610 feet above sea level.

Another important attribute of the City of Covington is its location in relation to major transportation modes. City residents enjoy ready access to several methods of conveyance. If one wishes to use their vehicle to travel, the City is strategically located in proximity to Interstate-20 and is just a 25 minute drive to Atlanta's I-285 perimeter that gives access to four interstate highways. In addition, Highway 81 runs north-to-south through Covington, offering a simple method of travel on the eastern half of the state of Georgia.

Other transportation needs can also be easily accommodated. For any business that might move freight, there is a direct railway service provided by CSX (Chessie Seaboard Railroad), which serves as a link to the Southeast. For international shipping, Savannah, Georgia and Jacksonville, Florida serve as major deep-water seaports that can be reached by interstate highway in a matter of hours. A new, 7,200 square foot terminal building was built at the Covington Municipal Airport, located in the northern portion of the City. Featuring a lounge, conference rooms and restaurant space, the new building is state of the art. Featuring a 5,500 foot lighted runway, aircraft up to 30,000 pounds can be accommodated. Plans in the near future call for an additional 17,000 square feet of hangar space.

The financial reporting entity (the government) includes all the funds of the primary government (i.e., the City of Covington, Georgia, as legally defined), including all of its proprietary funds and component units. Component units are legally separate entities for which the primary government is financially accountable. Discretely presented component units are reported in a separate column in the government-wide financial statements to emphasize that they are legally separate

from the primary government and to differentiate their financial position and results of operations from those of the primary government. The City of Covington Parking Authority, Covington Redevelopment Authority, and the Covington Municipal Airport Authority are reported as discretely presented component units at June 30, 2018.

The governing authority of the City of Covington is the City Council, consisting of seven elected members. The Mayor is elected to a term of four years to serve on a part-time basis. The remaining six Council Members also serve on a part-time basis and are elected to staggered terms of four years. While all seven Council Members are elected at large within their ward, all must reside within the City of Covington. Each Council member has one equal vote and the Mayor serves as a tie-breaker when deciding votes. At their first meeting each calendar year, the Mayor Pro-Tem is selected by the City Council. In their policy-making capacity, the City Council is authorized to perform the following functions:

- Allocate taxes levied by Newton County.
- Establish millage rate for the City of Covington.
- Direct and control all property located within the City of Covington.
- Establish, alter or abolish City of Covington roads and bridges.
- Authorize the City Manager to fill vacancies within the City of Covington offices.
- Examine, settle and allow claims against the City of Covington.
- Examine and audit the accounts of all officers having the care, management, keeping, collection or disbursement of money belonging to the City of Covington.
- Establish the costs of licenses.
- Make such rules and regulations as necessary for the protection and preservation of health, safety, welfare and morals.

The Chief Administrative and Operational Officer of the City is the City Manager, who is appointed by the City of Covington City Council to: implement Council policies; oversee the daily activities of the City and supervise departments within the City.

An organizational chart depicting the current structure associated with the management of the City of Covington is included in this introductory section.

The City of Covington maintains budgetary controls to ensure compliance with the legal provision of the annual appropriations budget approved by the City Council. The City of Covington ordinances require the City operate under an annual balanced budget. The City Manager, assisted by the Finance Director, is responsible for preparing the annual budget, which is then submitted to the City Council for discussion and approval. Activities of the General Fund, Special Revenue Funds, the Debt Service Fund and the Proprietary Funds (business-type activities), are included in the annual appropriations budget. Project-length budgets are adopted for the Capital Projects Funds.

The applicable City ordinances require that the City of Covington not exceed its budget at the fund level. The legal level at which the City of Covington budget expenditures may not exceed the adopted annual operating budget is at the department level. The transfer of appropriations among accounts within a department's budget can be authorized by the Finance Director. All other transfers or supplemental appropriations must be approved by the City Council. The City of Covington's budget procedures are more fully explained in the accompanying Notes to Financial Statements.

The City of Covington maintains an encumbrance accounting system as another means of accomplishing budgetary control. As purchase orders are issued, the balance of the unexpended and unencumbered appropriations is reduced by a corresponding amount. As demonstrated by the statements and schedules included in the financial section of this report, the government continues to meet its responsibility for sound financial management.

INFORMATION USEFUL IN ASSESSING THE CITY'S ECONOMIC CONDITION

The City of Covington is an affluent community in Georgia and continues to benefit economically by being an integral part of Metropolitan Atlanta. The Metro Atlanta region represents one of the southeast's primary transportation, distribution, financial and consumer centers and is the third largest metropolitan area in the southeast. Economists project that the Atlanta area will continue to expand, with the metropolitan area possibly extending as far north as Chattanooga, Tennessee and as far south as Macon, Georgia, in the coming years. The City is well positioned geographically within this growth area and will continue to benefit through growth in the commercial and industrial sectors. The City of Covington's industrial park is situated along the City's eastern boundary. There are 4,500 acres of industrial zoned property in Covington.

The elements making the City of Covington a standout community include the low student/teacher ratio in the Newton County's award-winning school system and the City of Covington's exceptionally low crime rate. The City of Covington has been recognized as a City of Excellence and a City of Ethics.

Planning for the Future

In planning for the future, the City of Covington is committed to preserving the value of small town life while preparing an innovative community with access to the world. In ensuring the City's roots and charm remain intact, the Planning and Zoning Department has created a Historic Preservation Society. To maintain Covington's position as a favorable place to live, the City is constantly monitoring utility rates for competitiveness and equity. There are also financial incentives such as rebates and housing and business inducement programs.

The City of Covington operates a Compressed Natural Gas Station used to fuel City-owned vehicles and is open to the general public. It is capable of fueling four vehicles simultaneously and has the infrastructure to double in size with minimal additions. This facility is strategically located to service the eastern portion of Georgia

The City of Covington currently has a Strategic Plan in place that encompasses four main focal points with sub-points for each. The Strategic Plan is a blueprint that is constantly being worked towards:

1) Preparing the Community of Tomorrow

- Allocate sufficient financial resources to fund forward-looking opportunities
- Review of financial operations
- Review HR processes to maximize the effective recruitment, selection and retention of skilled workers
- Develop an economic and community development process
- Develop a communications process to assist citizens and stakeholders with access to information, resources, and opportunities within the City of Covington
- Develop a technology and information management process
- Provide innovative services
- Continue visionary planning

2) Working Towards a Safer Community

- Allocate sufficient financial resources to fund "safe community" opportunities.
- Develop a process for creating a "safer community"
- Identify Capital Projects and review development progress with community safety as an attribute for project continuance

3) Promoting Small Town Life

- Select, manage and evaluate all projects that preserve historical value, land use, green space and infrastructure improvements
- Encourage employees to participate in community activities
- Create a sense of community
- Create a family friendly community improving infrastructure and community parks

4) Offering Access to the World

- Allocate sufficient financial resources to fund access opportunities
- Develop an implementation strategy for all access related opportunities
- Include Access Options in City's Communications Process

The City of Covington is experiencing strong growth in the employment sector and is enjoying a steadily declining unemployment rate. The City also is seeing a surge in retail stores as a revitalization of the Town Square continues.

AWARDS AND ACKNOWLEDGEMENTS

Awards

The City of Covington is proud of its distinction as being one of only three cities in the nation that has police, fire, communications and public works accreditation. In November 2006, the Covington-Newton County 911 Center became the 3rd Communications Center in the State of Georgia to be recognized as an accredited agency by the Commission on Accreditation for Law Enforcement Agencies. On May 31st, 2006 the city of Covington Public Works Department became the first in Georgia and the 33rd nationally to be accredited by the American Public Works Association. In August, 2003, the Covington Fire Department became the 4th department in the state of Georgia and the 89th in the world to be recognized as an accredited agency by the Commission on Fire Accreditation International. In May, 1985, the Covington Police Department had the distinction of being the first agency in Georgia and the 10th agency in the nation to become nationally accredited.

The Government Finance Officers Association recently awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Covington for its comprehensive annual financial report for the fiscal year ended June 30, 2015. This was the first year the City of Covington has received the prestigious award, given for publishing an easily readable, efficiently organized comprehensive annual financial report conforming to program standards. The City was awarded the certificate again for the fiscal year ended June 30, 2017.

Such reports must satisfy both generally accepted accounting principles and applicable legal requirements. A Certificate of Achievement is valid for a period of one year only. We believe our current CAFR continues to meet the Certificate of Achievement Program's requirements and we are submitting it to GFOA for consideration. The City of Covington is committed to this effort and will strive to maintain and surpass these standards on future reports.

Benefits of accreditation are:

- Improved effectiveness
- Promote staff and community pride
- Clarify budget needs
- Identify operation and management needs
- Enhance professional image
- Promote team work and staff development

- Encourage interdepartmental coordination
- Identify duplication and wasted effort
- Promote public awareness
- Improve communication

The City of Covington was also named a "City of Ethics" by the Georgia Municipal Association and a "City of Excellence" by Georgia Trend magazine and the Georgia Municipal Association.

Acknowledgements

The preparation of this report on a timely basis could not be accomplished without the efficient and dedicated services of the administrative staff of the various City of Covington departments and officials and in particular, the City's finance staff and the auditors for the City. Our sincere appreciation is extended to each individual for the contributions made in the preparation of this report.

We would also like to thank the Mayor and the members of the City Council for their interest and support in planning and conducting the financial operations of the City of Covington in a responsible and progressive manner, and through whose efforts we have made substantial progress in responding to the extraordinary demands placed upon our community. The quality and quantity of services provided by the City of Covington to its residents is second to none. We believe the accomplishments identified in this transmittal letter clearly indicate the City Council has effectively and efficiently planned and managed the resources that were entrusted to them by the citizens Covington, Georgia.

As the City of Covington continues its evolution as a suburban Atlanta community, the progress made in recent years will, in our opinion, provide a sound foundation for the identification, development, and implementation of future programs and policies and we are optimistic that our community's leadership will continue to do an excellent job of addressing the complex issues facing our community. We thank you for the opportunity to assist you in your efforts.

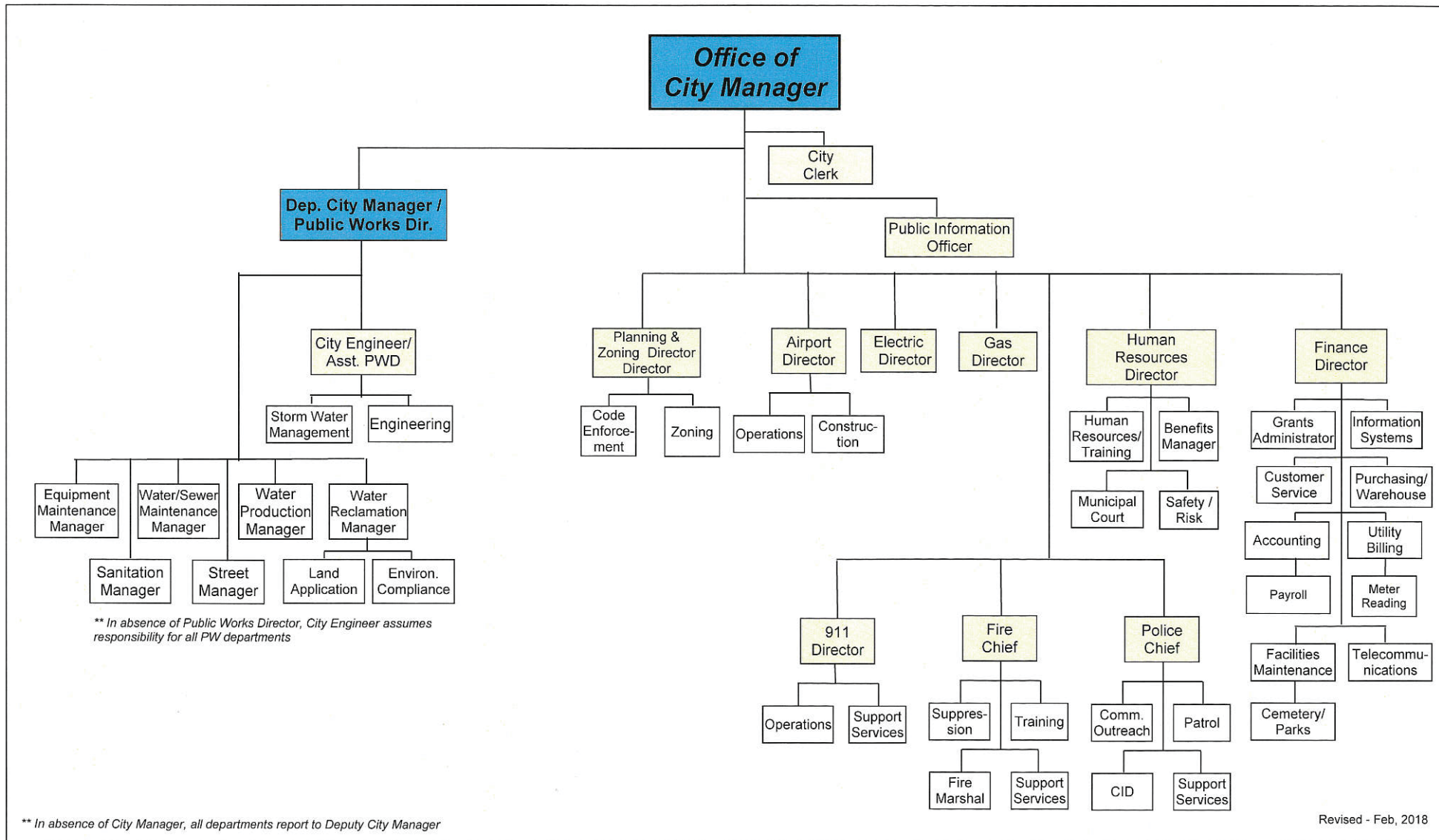
Respectfully submitted,



Leigh Anne Knight
City Manager



Randy Smith
Finance Director



** In absence of Public Works Director, City Engineer assumes responsibility for all PW departments

** In absence of City Manager, all departments report to Deputy City Manager

Revised - Feb, 2018

CITY OF COVINGTON, GEORGIA

LISTING OF PRINCIPAL OFFICIALS FOR THE FISCAL YEAR ENDED JUNE 30, 2018

Elected Officials

Mayor	Ronnie Johnston
City Council Member – Post 1 East Ward	Susie Keck
City Council Member – Post 1 West Ward	Kenneth Morgan
City Council Member – Post 2 East Ward	Michael Whatley
City Council Member – Post 2 West Ward	Hawnethia Williams
City Council Member – Post 3 East Ward	Josh McKelvey
City Council Member – Post 3 West Ward	Anthony Henderson

Appointed Officials

City Manager	Leigh Anne Knight
Public Works Director / Deputy City Manager	Billy Bouchillon
City Clerk	Audra Gutierrez
Finance Director	Randy Smith
Gas Utility Director	Mike Jewell
Electric Utility Director	Freddy Morgan
Human Resources Director	Paul Dailey
E911 Director	Mike Smith
Planning & Zoning Director	Scott Gaither
Police Chief	Stacey Cotton
Fire Chief	Jeremy Holmes
Municipal Court Solicitor	M. Qader Baig



Government Finance Officers Association

**Certificate of
Achievement
for Excellence
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Reporting**

Presented to

**City of Covington
Georgia**

For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended

June 30, 2017

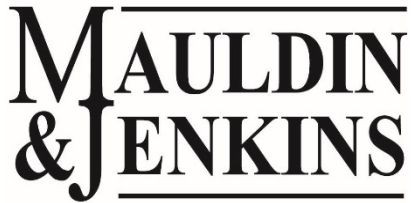
Christopher P. Morrell

Executive Director/CEO

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Financial Section





INDEPENDENT AUDITOR'S REPORT

**To the Honorable Mayor and Members
of the City Council
Covington, Georgia**

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the **City of Covington, Georgia** (the "City"), as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

Management's Responsibility

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Covington, Georgia, as of June 30, 2018, and the respective changes in financial position and, where applicable, cash flows thereof, and the budgetary comparison of the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Emphasis of Matter

As discussed in Note 13, the City of Covington implemented Governmental Accounting Standards Board (GASB) Statement No. 75, *Accounting and Financial Reporting for Post-employment Benefits Other Than Pensions*, as of July 1, 2017. This standard significantly changed the accounting for the City of Covington's other post-employment benefits (OPEB) liability and the related disclosures. Our opinions are not modified with respect to this matter.

Other Matters***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis (on pages 4 through 12), the Schedule of Changes in the City's Net Pension Liability and Related Ratios (on page 67), the Schedule of City Pension Contributions (on page 68), the Schedule of Pension Investment Returns (on page 69), and the Schedule of Changes in the City's Total OPEB Liability and Related Ratios (on page 70) be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Covington, Georgia's basic financial statements. The introductory section, combining and individual nonmajor fund financial statements and schedules, and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The accompanying schedules of expenditures of special purpose local option sales tax proceeds are presented for the purposes of additional analysis as required by the Official Code of Georgia 48-8-121, and are not a required part of the basic financial statements. The accompanying schedule of expenditures of federal awards is presented for the purpose of additional analysis as required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, and is also not a required part of the basic financial statements of the City.

The combining and individual nonmajor fund financial statements and schedules, the schedules of special purpose local option sales tax proceeds, and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements and schedules, the schedules of special purpose local option sales tax proceeds, and the schedule of expenditures of federal awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

Other Reporting Required By Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 18, 2018, on our consideration of the City of Covington, Georgia's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Covington, Georgia's internal control over financial reporting and compliance.

Mauldin & Jenkins, LLC

Macon, Georgia
December 18, 2018

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MANAGEMENT'S DISCUSSION AND ANALYSIS

As management of the City of Covington (City), we offer readers of the City's financial statements this narrative overview and analysis of the financial activities of the City for the year ended June 30, 2018. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in the City's financial statements, which follow this narrative.

FINANCIAL HIGHLIGHTS

- The assets of the City exceeded its liabilities at the close of the year by \$201,111,410 (net position). Of this amount, \$75,935,231 (unrestricted net position) may be used to meet the City's ongoing obligations.
- The City's total net position increased by \$9,337,405; governmental activities decreased net position by \$1,555,521 and business-type activities increased net position by \$10,892,926.
- As of the close of June 30, 2018, the City's governmental funds reported combined ending fund balances of \$28,773,537 a decrease of \$1,498,640 from the prior year. Approximately sixty-eight percent (68%) of this total amount, or \$19,703,084, is available for spending at the City's discretion (unassigned fund balance).
- At the end of the current fiscal year, unassigned fund balance for the general fund was \$19,703,084 or ninety-one percent (91%) of general fund expenditures.
- The City's revenues for the year ended June 30, 2018 total \$97,770,762. Of this amount, \$81,376,352, or eighty-three percent (83%), was generated from charges for services. Additionally, \$4,701,345, or five percent (5%), was generated from operating and capital grants. The balance of \$11,693,065, or twelve percent (12%), was generated from general revenues.
- The City's expenses for the year ended 2018 total \$88,433,357. Of this amount, \$29,628,959, or thirty-four percent (34%), was consumed by governmental activities. The balance of \$58,804,398, or sixty-six percent (66%), was consumed by business-type activities.

OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements consist of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the basic financial statements. The basic financial statements present two different views of the City through the use of government-wide statements and fund financial statements. In addition to the basic financial statements, this report contains other supplemental information that will enhance the reader's understanding of the financial condition of the City of Covington.

Basic Financial Statements

The first two statements (pages 13 and 14) in the basic financial statements are the Government-wide Financial Statements. They provide both short- and long-term information about the City's financial status.

The next statements (pages 15 through 25) are Fund Financial Statements. These statements focus on the activities of the individual parts of the City's government. These statements provide more detail than the government-wide statements. There are three parts to the Fund Financial Statements: 1) the governmental funds statements; 2) the budgetary comparison statements and 3) the proprietary fund statements.

MANAGEMENT'S DISCUSSION AND ANALYSIS

The next section of the basic financial statements is the notes. The notes to the financial statements explain in detail some of the data contained in those statements. After the notes, supplemental information is provided to show details about the City's individual funds. Budgetary information required by the General Statutes also can be found in this part of the statements.

Government-wide financial statements. The *government-wide financial statements* are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business. The government-wide statements provide short and long-term information about the City's financial status as a whole.

The *statement of net position* presents information on all of the City's assets and liabilities, with the difference between the two reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The *statement of activities* presents information showing how the City's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes).

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes, fines and forfeiture revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the City include general government, judicial, public safety, public works, culture and recreation, and housing and development services. The business-type activities of the City include water and sewer, natural gas and electric services, stormwater management, solid waste collection, and airport operations.

The government-wide financial statements can be found on pages 13 and 14 of this report.

Fund financial statements. The fund financial statements provide a more detailed look at the City's most significant activities. A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements, such as General Statutes or the City's budget ordinance. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

MANAGEMENT'S DISCUSSION AND ANALYSIS

Governmental funds. *Governmental funds* are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of the governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The City maintains seven individual governmental funds. Information is presented separately in the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances for the general fund only as the general fund is considered to be a major fund. Data from the other six governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of combining statements elsewhere in this report.

The City adopts an annual appropriated budget for its General Fund. A budgetary comparison statement has been provided for the General Fund to demonstrate compliance with this fund. Budgetary comparison statements have also been provided for the Special Revenue Funds in the supplementary financial information elsewhere in this report.

The basic governmental fund financial statements can be found on pages 15 through 19 of this report.

Proprietary funds. The City maintains one type of proprietary fund. *Enterprise funds* are used to report the same functions presented as *business-type activities* in the government-wide financial statements. The City uses enterprise funds to account for its Water and Sewer operation, Gas and Electric operation, Stormwater management, Solid Waste operations, and the City's airport.

Proprietary fund financial statements provide the same type of information as the government-wide financial statements, only in more detail.

The proprietary fund financial statements provide separate information for the Water and Sewer Utility Fund, the Gas and Electric Utility Fund, and the Airport Fund, all of which are considered to be major funds of the City. Conversely, the nonmajor enterprise funds are combined into single, aggregated presentations in the proprietary fund financial statements. Individual fund data for the nonmajor enterprise funds is provided in the form of *combining statements* elsewhere in this report.

The basic proprietary fund financial statements can be found on pages 20 through 23 of this report.

MANAGEMENT'S DISCUSSION AND ANALYSIS

Fiduciary funds. Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are *not* reflected in the government-wide financial statement because the resources of those funds are *not* available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

The basic fiduciary fund financial statements can be found on pages 24 and 25 of this report.

Notes to the financial statements. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 26 through 66 of this report.

Other information. In addition to the basic financial statements and accompanying notes, this report also presents certain *required supplementary* information concerning the City's progress in funding its obligation to provide pension benefits to its employees. Required supplementary information can be found beginning on page 67 of this report. The combining statements referred to earlier in connection with nonmajor governmental funds and enterprise funds are presented immediately following the required supplementary information. Combining and individual fund statements and schedules can be found on pages 71 through 85 of this report.

Government-wide Financial Analysis

In order to allow for useful comparative analysis, government-wide financial information is provided for the fiscal years ended June 30, 2018 and June 30, 2017.

The City of Covington's Net Position

	Governmental Activities		Business-type Activities		Total	
	2018	2017	2018	2017	2018	2017
Current and other assets	\$ 30,717,631	\$ 32,261,295	\$ 77,395,716	\$ 72,688,816	\$ 108,113,347	\$ 104,950,111
Capital assets	34,500,885	32,888,104	91,424,710	87,350,044	125,925,595	120,238,148
Total assets	<u>65,218,516</u>	<u>65,149,399</u>	<u>168,820,426</u>	<u>160,038,860</u>	<u>234,038,942</u>	<u>225,188,259</u>
Deferred outflows of resources	<u>10,750,862</u>	<u>6,057,458</u>	<u>4,084,561</u>	<u>2,326,544</u>	<u>14,835,423</u>	<u>8,384,002</u>
Long-term liabilities						
outstanding	20,566,723	11,649,374	18,001,905	17,659,590	38,568,628	29,308,964
Other liabilities	1,919,473	1,943,162	7,131,322	7,826,980	9,050,795	9,770,142
Total liabilities	<u>22,486,196</u>	<u>13,592,536</u>	<u>25,133,227</u>	<u>25,486,570</u>	<u>47,619,423</u>	<u>39,079,106</u>
Deferred inflows of resources	<u>143,532</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>143,532</u>	<u>-</u>
Net position:						
Net investment in capital assets	34,018,032	32,206,868	80,037,250	73,818,332	114,055,282	106,025,200
Restricted	8,405,706	9,031,119	2,715,191	2,692,864	11,120,897	11,723,983
Unrestricted	10,915,912	16,376,334	65,019,319	60,367,638	75,935,231	76,743,972
Total net position	<u>\$ 53,339,650</u>	<u>\$ 57,614,321</u>	<u>\$ 147,771,760</u>	<u>\$ 136,878,834</u>	<u>\$ 201,111,410</u>	<u>\$ 194,493,155</u>

MANAGEMENT'S DISCUSSION AND ANALYSIS

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the City (governmental and business-type activities in total), assets exceeded liabilities by \$201,111,410 and \$194,493,155 at June 30, 2018 and June 30, 2017, respectively.

By far the largest portion of the City's net position (57%) reflects its net investment in capital assets (e.g., land, buildings, infrastructure, machinery, and equipment); less any related debt used to acquire those assets that is still outstanding. The City uses these capital assets to provide services to citizens; consequently, these are not available for future spending. Although the City's investments in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

A portion of the City's net position, \$11,120,897 or 5%, represents resources that are subject to external restrictions on how they may be used. The remaining balance of net position, \$75,935,231 or 38%, is unrestricted and may be used to meet the City's ongoing obligations to citizens and creditors.

At the end of June 30, 2018 and June 30, 2017 the City is able to report positive balances in all categories of net position, both for the government as a whole, as well as for its separate governmental and business-type activities.

Governmental activities. Governmental activities decreased the City's net position by \$1,555,521 as of June 30, 2018 and increased the City's net position by \$397,423 as of June 30, 2017. As illustrated on the following table, taxes constitute the largest revenue source at \$10,150,920 or fifty-six percent (56%) of total revenue as of June 30, 2018 and \$9,481,230 or fifty-four percent (54%) as of June 30, 2017. The majority of the change in net position of the governmental activities from the prior year is attributable to the acquisition of property using fund balance in the General Fund. The General Fund will be restored in subsequent years as SPLOST funds become available.

MANAGEMENT'S DISCUSSION AND ANALYSIS

City of Covington's Changes in Net Position

	Governmental Activities		Business-type Activities		Total	
	2018	2017	2018	2017	2018	2017
Revenues:						
Program revenues						
Charges for services	\$ 4,362,729	\$ 4,193,084	\$ 77,013,623	\$ 74,373,240	\$ 81,376,352	\$ 78,566,324
Operating grants and contributions	945,056	898,785	-	-	945,056	898,785
Capital grants and contributions	1,890,976	2,065,541	1,865,313	1,889,695	3,756,289	3,955,236
General revenues:						
Taxes	10,150,920	9,481,230	-	-	10,150,920	9,481,230
Franchise fees	720,138	763,795	-	-	720,138	763,795
Investment earnings (loss)	57,403	42,029	726,300	326,667	783,703	368,696
Gain on sale	-	-	38,304	-	38,304	-
Total revenues	<u>18,127,222</u>	<u>17,444,464</u>	<u>79,643,540</u>	<u>76,589,602</u>	<u>97,770,762</u>	<u>94,034,066</u>
Expenses:						
General government	4,349,213	3,737,929	-	-	4,349,213	3,737,929
Judicial	721,495	739,035	-	-	721,495	739,035
Public safety	18,182,289	16,512,148	-	-	18,182,289	16,512,148
Public works	4,287,839	3,765,182	-	-	4,287,839	3,765,182
Parks and recreation	376,488	456,734	-	-	376,488	456,734
Housing and development	1,691,219	1,432,811	-	-	1,691,219	1,432,811
Interest and fiscal charges	20,416	19,760	-	-	20,416	19,760
Water and sewer	-	-	10,140,691	10,220,444	10,140,691	10,220,444
Gas and electric	-	-	43,737,752	42,243,695	43,737,752	42,243,695
Stormwater	-	-	551,009	508,203	551,009	508,203
Sanitation	-	-	3,087,814	3,009,971	3,087,814	3,009,971
Airport	-	-	1,287,132	997,076	1,287,132	997,076
Total expenses	<u>29,628,959</u>	<u>26,663,599</u>	<u>58,804,398</u>	<u>56,979,389</u>	<u>88,433,357</u>	<u>83,642,988</u>
Increase (decrease) in net position before transfers	<u>(11,501,737)</u>	<u>(9,219,135)</u>	<u>20,839,142</u>	<u>19,610,213</u>	<u>9,337,405</u>	<u>10,391,078</u>
Transfers	<u>9,946,216</u>	<u>9,616,558</u>	<u>(9,946,216)</u>	<u>(9,927,936)</u>	<u>-</u>	<u>(311,378)</u>
Change in net position	<u>(1,555,521)</u>	<u>397,423</u>	<u>10,892,926</u>	<u>9,682,277</u>	<u>9,337,405</u>	<u>10,079,700</u>
Net position, beginning	<u>57,614,321</u>	<u>57,216,898</u>	<u>136,878,834</u>	<u>127,196,557</u>	<u>194,493,155</u>	<u>184,413,455</u>
Prior period adjustment	<u>(2,719,150)</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(2,719,150)</u>	<u>-</u>
Net assets, beginning as restated	<u>54,895,171</u>	<u>57,216,898</u>	<u>136,878,834</u>	<u>127,196,557</u>	<u>191,774,005</u>	<u>184,413,455</u>
Net position, ending	<u>\$ 53,339,650</u>	<u>\$ 57,614,321</u>	<u>\$ 147,771,760</u>	<u>\$ 136,878,834</u>	<u>\$ 201,111,410</u>	<u>\$ 194,493,155</u>

MANAGEMENT'S DISCUSSION AND ANALYSIS

Business-type activities. The City's business-type activities increased the City's net position by \$10,892,926 and \$9,682,277 as of June 30, 2018 and June 30, 2017, respectively.

Financial Analysis of the City's Funds

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds. The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

The general fund is the chief operating fund of the City. For the fiscal year ended June 30, 2018, total fund balance of the general fund was \$20,321,817. As a measure of the general fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures. Total fund balance represents approximately 93% of the total general fund expenditures. Transfers in from proprietary funds to supplement the general fund were \$9,946,216 for the year ended June 30, 2018, which represents 46% of total fund expenditures.

Proprietary funds. The City's proprietary funds financial statements provide the same type of information found in the government-wide financial statements, but in more detail.

Unrestricted net position of the Water and Sewer Fund at the end of 2018 amounted to \$4,322,255; those for the Gas and Electric Fund amounted to \$57,999,881 and those for the Airport Fund amounted to (\$36,009). The total change in net position for the Water and Sewer Fund, Gas and Electric Fund, and the Airport Fund were increases of \$2,273,089, \$6,899,047 and \$688,555, respectively. Other factors concerning the finances of these funds have already been addressed in the discussion of the City's business-type activities. The changes in net position of the proprietary funds can be traced to acquisition of assets.

MANAGEMENT'S DISCUSSION AND ANALYSIS

Capital Asset and Debt Administration

Capital assets. The City's investment in capital assets for its governmental and business-type activities as of June 30, 2018 amounted to \$125,925,595 (net of accumulated depreciation). This investment in capital assets includes land, buildings, improvements, vehicles and equipment, park and pool facilities, storm sewers, bridges, streets, water and sewer lines, and natural gas and electric lines.

City of Covington's Capital Assets (net of depreciation)

	Governmental Activities		Business-type Activities		Total	
	2018	2017	2018	2017	2018	2017
Land	\$ 2,806,979	\$ 2,500,143	\$ 10,897,834	\$ 10,900,579	\$ 13,704,813	\$ 13,400,722
Buildings	8,194,230	8,308,532	2,408,922	322,982	10,603,152	8,631,514
Machinery and equipment	1,794,720	1,713,701	1,018,142	903,223	2,812,862	2,616,924
Furniture and fixtures	28,096	42,746	-	-	28,096	42,746
Vehicles	1,063,361	1,146,660	760,681	81,741	1,824,042	1,228,401
Intangibles	-	-	3,213,363	3,334,901	3,213,363	3,334,901
Improvements other than buildings	18,363,777	19,041,501	70,570,802	64,861,885	88,934,579	83,903,386
Construction in progress	2,249,722	134,821	2,554,966	6,944,733	4,804,688	7,079,554
Total	<u>\$ 34,500,885</u>	<u>\$ 32,888,104</u>	<u>\$ 91,424,710</u>	<u>\$ 87,350,044</u>	<u>\$ 125,925,595</u>	<u>\$ 120,238,148</u>

Additional information on the City's capital assets can be found in Note 5 of this report.

Long-term debt. As of June 30, 2018, the City had total bonded debt outstanding of \$6,810,000. Of this amount, none is backed by the full faith and credit of the City. The City's bond debt is secured solely by specific revenue sources (i.e., revenue bonds). The City also had total capital leases payable of \$482,853 for governmental lease purchases and utility improvements. Additionally, the City's business-type funds had a capital lease payable of \$220,325 related to the compressed natural gas filling station.

The City has no current rating from Standard & Poor's for its water revenue bonds. The City has had no current general obligation bond debt and, therefore, any prior ratings would not be relevant. The City does not anticipate issuing any general obligation debt in the future.

State statutes limit the amount of general obligation debt a government entity may issue to 10% of its total assessed valuation. The current debt limitation for the City is \$78,260,155, which is significantly higher than the City's outstanding general obligation bonded debt, which is zero.

Additional information on the City's debt can be found in Note 7 of this report.

MANAGEMENT'S DISCUSSION AND ANALYSIS

Factors affecting the July 1, 2018 – June 30, 2019 Budget:

The Mayor and Council of the City of Covington considered many factors when approving the City's July 1, 2018 – June 30, 2019 budget and are very aware of present economic conditions and their effect on its citizens. The Mayor and Council chose to continue to primarily use transfers from the business-type activities to the governmental activities instead of increasing taxes or rates within the governmental activities.

Annually, the City Manager submits to the Mayor and Council a proposed operating budget for the coming fiscal year which is required to be approved prior to June 30. Public hearings are held prior to adoption to allow citizens the opportunity to comment on the proposed budget. The City Council elected to change from a calendar year to a fiscal year beginning July 1, 2008 in order to align its budget for planning purposes with Newton County, the Newton County Board of Education, and the Newton County Water and Sewerage Authority.

Budgets are adopted for all governmental funds and the City's enterprise funds. Budgets for the enterprise funds are prepared for planning and control purposes only. Budgets are adopted for all special revenue funds. The legal level of budgetary control is the department level, with the Council being the only body authorized to make amendments to the budget. No significant supplemental appropriations were made for the year ended June 30, 2018.

Requests for information

This financial report is designed to provide a general overview of the City's finances for all those with an interest in the City's finances. Questions concerning any information provided in this report or requests for additional financial information should be addressed to Director of Finance, City of Covington, P.O. Box 1527, 2194 Emory Street, N.W., Covington, Georgia 30015.

CITY OF COVINGTON, GEORGIA

STATEMENT OF NET POSITION JUNE 30, 2018

	Primary Government			Component Units		
	Governmental Activities	Business-type Activities	Total	Parking Authority	Redevelopment Authority	Airport Authority
ASSETS						
Cash and cash equivalents	\$ 25,078,734	\$ 6,984,961	\$ 32,063,695	\$ 62,239	\$ 53,475	\$ 65,234
Investments	1,638,548	54,218,210	55,856,758	-	-	-
Taxes receivable	180,626	-	180,626	-	-	-
Accounts receivable, net of allowances	687,983	11,389,082	12,077,065	-	-	4,680
Due from other governments	672,955	1,104,277	1,777,232	-	-	-
Due from component units	447,547	-	447,547	-	-	-
Internal balances	1,537,220	(1,537,220)	-	-	-	-
Inventories	36,850	2,134,578	2,171,428	-	-	-
Prepaid expenses	143,322	109,981	253,303	-	-	691
Restricted assets:						
Cash and cash equivalents	293,846	2,991,847	3,285,693	-	-	-
Capital assets:						
Nondepreciable	5,056,701	13,452,800	18,509,501	414,173	349,725	-
Depreciable, net of accumulated depreciation	29,444,184	77,971,910	107,416,094	-	37,946	322,712
Total assets	<u>65,218,516</u>	<u>168,820,426</u>	<u>234,038,942</u>	<u>476,412</u>	<u>441,146</u>	<u>393,317</u>
DEFERRED OUTFLOWS OF RESOURCES						
Pension	10,634,605	4,084,561	14,719,166	-	-	-
Other post-employment benefits	116,257	-	116,257	-	-	-
Total deferred outflows of resources	<u>10,750,862</u>	<u>4,084,561</u>	<u>14,835,423</u>	<u>-</u>	<u>-</u>	<u>-</u>
LIABILITIES						
Accounts payable	1,008,648	5,182,642	6,191,290	-	-	-
Accrued liabilities	908,765	551,944	1,460,709	-	-	4,721
Unearned revenues	2,060	1,229	3,289	84,450	-	12,900
Due to primary government	-	-	-	-	447,547	-
Customer deposits payable	-	1,395,507	1,395,507	-	-	-
Capital leases due within one year	205,430	220,325	425,755	-	-	-
Capital leases due in more than one year	277,423	-	277,423	-	-	-
Notes payable due within one year	-	215,191	215,191	-	-	24,909
Notes payable due in more than one year	-	4,141,944	4,141,944	-	-	257,901
Bonds payable due within one year	-	1,715,000	1,715,000	-	-	-
Bonds payable due in more than one year	-	5,095,000	5,095,000	-	-	-
Compensated absences due within one year	226,028	70,510	296,538	-	-	-
Compensated absences due in more than one year	696,403	246,800	943,203	-	-	-
Net pension liability	16,379,540	6,291,103	22,670,643	-	-	-
Total other post-employment benefits liability	2,758,031	-	2,758,031	-	-	-
Termination benefits due within one year	23,868	6,032	29,900	-	-	-
Total liabilities	<u>22,486,196</u>	<u>25,133,227</u>	<u>47,619,423</u>	<u>84,450</u>	<u>447,547</u>	<u>300,431</u>
DEFERRED INFLOWS OF RESOURCES						
Other post-employment benefits	143,532	-	143,532	-	-	-
NET POSITION						
Net investment in capital assets	34,018,032	80,037,250	114,055,282	414,173	387,671	322,712
Restricted for:						
Debt service	-	2,715,191	2,715,191	-	-	-
Law enforcement	791,037	-	791,037	-	-	-
Cemetery maintenance	179,434	-	179,434	-	-	-
Housing and development	186,774	-	186,774	-	-	-
Other capital projects	7,248,461	-	7,248,461	-	-	-
Unrestricted	10,915,912	65,019,319	75,935,231	(22,211)	(394,072)	(229,826)
Total net position	<u>\$ 53,339,650</u>	<u>\$ 147,771,760</u>	<u>\$ 201,111,410</u>	<u>\$ 391,962</u>	<u>\$ (6,401)</u>	<u>\$ 92,886</u>

The accompanying notes are an integral part of these financial statements.

CITY OF COVINGTON, GEORGIA

STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2018

Functions/Programs	Program Revenues				Net (Expenses) Revenues and Changes in Net Position					Component Units		
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-type Activities	Total	Parking Authority	Redevelopment Authority	Airport Authority		
Primary government:												
Governmental activities:												
General government	\$ 4,349,213	\$ 918,959	\$ 53,751	\$ -	\$ (3,376,503)	\$ -	\$ (3,376,503)	\$ -	\$ -	\$ -		
Judicial	721,495	-	-	-	(721,495)	-	(721,495)	-	-	-		
Public safety	18,182,289	3,443,770	610,255	-	(14,128,264)	-	(14,128,264)	-	-	-		
Public works	4,287,839	-	-	1,890,976	(2,396,863)	-	(2,396,863)	-	-	-		
Parks and recreation	376,488	-	206,401	-	(170,087)	-	(170,087)	-	-	-		
Housing and development	1,691,219	-	74,649	-	(1,616,570)	-	(1,616,570)	-	-	-		
Interest on long-term debt	20,416	-	-	-	(20,416)	-	(20,416)	-	-	-		
Total governmental activities	29,628,959	4,362,729	945,056	1,890,976	(22,430,198)	-	(22,430,198)	-	-	-		
Business-type activities:												
Water and sewer	10,140,691	11,998,989	-	376,487	-	2,234,785	2,234,785	-	-	-		
Gas	10,033,609	14,820,668	-	-	-	4,787,059	4,787,059	-	-	-		
Electric	33,704,143	45,789,156	-	387,927	-	12,472,940	12,472,940	-	-	-		
Stormwater	551,009	994,553	-	-	-	443,544	443,544	-	-	-		
Sanitation	3,087,814	2,834,124	-	330,361	-	76,671	76,671	-	-	-		
Airport	1,287,132	576,133	-	770,538	-	59,539	59,539	-	-	-		
Total business-type activities	58,804,398	77,013,623	-	1,865,313	-	20,074,538	20,074,538	-	-	-		
Total primary government	\$ 88,433,357	\$ 81,376,352	\$ 945,056	\$ 3,756,289	(22,430,198)	20,074,538	(2,355,660)	-	-	-		
Component units:												
Parking Authority	\$ 216	\$ 2,350	\$ -	\$ -	-	-	-	2,134	-	-		
Redevelopment Authority	7,161	-	-	-	-	-	-	-	(7,161)	-		
Airport Authority	20,022	35,394	-	-	-	-	-	-	-	15,372		
Total component units	\$ 27,399	\$ 37,744	\$ -	\$ -	-	-	-	2,134	(7,161)	15,372		
General revenues:												
Property taxes					5,088,220	-	5,088,220	-	-	-		
Sales taxes					2,175,482	-	2,175,482	-	-	-		
Insurance premium tax					871,702	-	871,702	-	-	-		
Other taxes					2,015,516	-	2,015,516	-	-	-		
Franchise taxes					720,138	-	720,138	-	-	-		
Unrestricted investment earnings					57,403	726,300	783,703	1	136	-		
Gain on sale of capital assets					-	38,304	38,304	-	-	-		
Transfers					9,946,216	(9,946,216)	-	-	-	-		
Total general revenues and transfers					20,874,677	(9,181,612)	11,693,065	1	136	-		
Change in net position					(1,555,521)	10,892,926	9,337,405	2,135	(7,025)	15,372		
Net position, beginning of year					57,614,321	136,878,834	194,493,155	389,827	624	77,514		
Prior period adjustment					(2,719,150)	-	(2,719,150)	-	-	-		
Net position, beginning of year, as restated					54,895,171	136,878,834	191,774,005	389,827	624	77,514		
Net position, end of year					\$ 53,339,650	\$ 147,771,760	\$ 201,111,410	\$ 391,962	\$ (6,401)	\$ 92,886		

The accompanying notes are an integral part of these financial statements.

CITY OF COVINGTON, GEORGIA

BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2018

	General	Nonmajor Governmental Funds	Total Governmental Funds
ASSETS			
Cash and cash equivalents	\$ 16,267,424	\$ 8,811,310	\$ 25,078,734
Investments	1,638,548	-	1,638,548
Taxes receivable, net	79,878	100,748	180,626
Accounts receivable, net	143,693	544,290	687,983
Due from other governments	366,562	306,393	672,955
Due from other funds	2,566,516	-	2,566,516
Inventories	36,850	-	36,850
Prepaid expenditures	97,308	46,014	143,322
Advance to component unit	447,547	-	447,547
Restricted assets:			
Cash and cash equivalents	293,846	-	293,846
Total assets	<u>\$ 21,938,172</u>	<u>\$ 9,808,755</u>	<u>\$ 31,746,927</u>
LIABILITIES			
Accounts payable	\$ 774,085	\$ 234,563	\$ 1,008,648
Accrued liabilities	813,278	93,176	906,454
Unearned revenues	2,060	-	2,060
Due to other funds	-	1,029,296	1,029,296
Total liabilities	<u>1,589,423</u>	<u>1,357,035</u>	<u>2,946,458</u>
DEFERRED INFLOWS OF RESOURCES			
Unavailable revenue - property taxes	26,932	-	26,932
Total deferred inflows of resources	<u>26,932</u>	<u>-</u>	<u>26,932</u>
FUND BALANCES			
Nonspendable:			
Inventories	36,850	-	36,850
Prepaid expenditures	97,308	46,014	143,322
Advance to component unit	447,547	-	447,547
Restricted for:			
Law enforcement	-	791,037	791,037
Cemetery maintenance	-	179,434	179,434
Housing and development	-	186,774	186,774
Other capital projects	-	7,248,461	7,248,461
Committed to:			
Tourism projects	181	-	181
Assigned to:			
Capital projects	36,847	-	36,847
Unassigned	19,703,084	-	19,703,084
Total fund balances	<u>20,321,817</u>	<u>8,451,720</u>	<u>28,773,537</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 21,938,172</u>	<u>\$ 9,808,755</u>	
Amounts reported for governmental activities in the statement of net position are different because:			
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.			34,500,885
Other long-term assets are not available to pay for current-period expenditures and, therefore, are deferred in the funds.			26,932
The net pension liability and related deferred outflows of resources are not financial resources and, therefore, are not reported in the governmental funds.			(5,744,935)
The total OPEB liability and related deferred outflows and inflows of resources are not financial resources and, therefore, are not reported in the governmental funds.			(2,785,306)
Certain liabilities are not due and payable in the current period and, therefore, are not reported in the funds.			(1,431,463)
Net position of governmental activities			<u>\$ 53,339,650</u>

The accompanying notes are an integral part of these financial statements.

CITY OF COVINGTON, GEORGIA

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2018

	General	Nonmajor Governmental Funds	Total Governmental Funds
Revenues			
Property taxes	\$ 5,110,448	\$ -	\$ 5,110,448
Sales taxes	2,175,482	-	2,175,482
Insurance premium taxes	871,702	-	871,702
Other taxes	1,153,791	861,725	2,015,516
Charges for services	-	2,800,265	2,800,265
Licenses and permits	278,617	-	278,617
Intergovernmental	1,121,118	1,714,914	2,836,032
Franchise fees	720,138	-	720,138
Fines and forfeitures	553,317	90,188	643,505
Interest revenue	56,008	1,395	57,403
Other revenues	640,342	-	640,342
Total revenues	<u>12,680,963</u>	<u>5,468,487</u>	<u>18,149,450</u>
Expenditures			
Current:			
General government	3,731,923	-	3,731,923
Judicial	699,755	-	699,755
Public safety	12,662,409	3,618,410	16,280,819
Public works	3,077,822	-	3,077,822
Parks and recreation	361,800	-	361,800
Housing and development	1,016,100	570,196	1,586,296
Capital outlay	-	3,648,947	3,648,947
Debt service:			
Principal	198,383	-	198,383
Interest	21,309	-	21,309
Total expenditures	<u>21,769,501</u>	<u>7,837,553</u>	<u>29,607,054</u>
Deficiency of revenues under expenditures	<u>(9,088,538)</u>	<u>(2,369,066)</u>	<u>(11,457,604)</u>
Other financing sources (uses)			
Transfers in	9,654,303	2,217,093	11,871,396
Transfers out	(1,466,541)	(458,639)	(1,925,180)
Proceeds from the sale of capital assets	12,748	-	12,748
Total other financing sources, net	<u>8,200,510</u>	<u>1,758,454</u>	<u>9,958,964</u>
Net change in fund balances	<u>(888,028)</u>	<u>(610,612)</u>	<u>(1,498,640)</u>
Fund balances, beginning of year	<u>21,209,845</u>	<u>9,062,332</u>	<u>30,272,177</u>
Fund balances, end of year	<u><u>\$ 20,321,817</u></u>	<u><u>\$ 8,451,720</u></u>	<u><u>\$ 28,773,537</u></u>

The accompanying notes are an integral part of these financial statements.

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CITY OF COVINGTON, GEORGIA

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2018

Amounts reported for governmental activities in the statement of activities are different because:

Net change in fund balances - total governmental funds	\$ (1,498,640)
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period.	1,612,781
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.	(22,228)
The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. This amount is the net effect of these differences in the treatment of long-term debt and related items.	198,383
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.	<u>(1,845,817)</u>
	<u>\$ (1,555,521)</u>

The accompanying notes are an integral part of these financial statements.

CITY OF COVINGTON, GEORGIA

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES BUDGET (GAAP BASIS) AND ACTUAL GENERAL FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2018

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	
Revenues:				
Property taxes	\$ 4,788,692	\$ 4,788,692	\$ 5,110,448	\$ 321,756
Sales taxes	2,012,500	2,012,500	2,175,482	162,982
Insurance premium taxes	800,000	800,000	871,702	71,702
Other taxes	1,057,000	1,057,000	1,153,791	96,791
Licenses and permits	220,500	220,500	278,617	58,117
Intergovernmental	4,255,613	921,613	1,121,118	199,505
Franchise fees	730,000	730,000	720,138	(9,862)
Fines and forfeitures	550,000	642,615	553,317	(89,298)
Interest revenue	5,000	33,000	56,008	23,008
Other revenues	556,550	556,580	640,342	83,762
Total revenues	14,975,855	11,762,500	12,680,963	918,463
Expenditures:				
Current:				
General government:				
Administrative services	2,275,812	2,105,393	1,871,304	234,089
Elected and appointed officials	472,919	524,055	518,652	5,403
Maintenance department	595,719	596,939	510,882	86,057
Purchasing	137,710	138,118	130,859	7,259
Personnel	756,125	510,763	510,159	604
Risk management	210,098	218,098	190,067	28,031
Total general government	4,448,383	4,093,366	3,731,923	361,443
Judicial	611,806	705,464	699,755	5,709
Public safety:				
Police	7,361,423	7,051,805	6,850,387	201,418
Fire	5,936,919	5,832,615	5,812,022	20,593
Total public safety	13,298,342	12,884,420	12,662,409	222,011
Public works:				
Highways and streets	5,252,348	1,615,870	1,556,856	59,014
Engineering	929,900	893,765	862,244	31,521
Facilities maintenance	615,282	476,299	455,562	20,737
Telecommunications	259,091	210,907	203,160	7,747
Total public works	7,056,621	3,196,841	3,077,822	119,019
Parks and recreation:				
Recreation	195,238	195,646	195,280	366
Cemetery and parks	202,627	202,831	166,520	36,311
Total parks and recreation	397,865	398,477	361,800	36,677
Housing and development:				
Planning and zoning	1,016,013	982,423	930,100	52,323
Mainstreet program	86,000	86,000	86,000	-
Total housing and development	1,102,013	1,068,423	1,016,100	52,323

(Continued)

CITY OF COVINGTON, GEORGIA

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES BUDGET (GAAP BASIS) AND ACTUAL GENERAL FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2018

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	
Expenditures (Continued):				
Current (Continued):				
Debt service:				
Principal	\$ 225,670	\$ 198,420	\$ 198,383	\$ 37
Interest	22,194	21,394	21,309	85
Total debt service	<u>247,864</u>	<u>219,814</u>	<u>219,692</u>	<u>122</u>
Total expenditures	<u>27,162,894</u>	<u>22,566,805</u>	<u>21,769,501</u>	<u>797,304</u>
Deficiency of revenues under expenditures	<u>(12,187,039)</u>	<u>(10,804,305)</u>	<u>(9,088,538)</u>	<u>1,715,767</u>
Other financing sources (uses)				
Transfers in	12,259,171	12,017,871	9,654,303	(2,363,568)
Transfers out	-	1,466,541	(1,466,541)	(2,933,082)
Capital leases	280,317	528,280	-	(528,280)
Proceeds from the sale of capital assets	-	-	12,748	12,748
Total other financing sources, net	<u>12,539,488</u>	<u>14,012,692</u>	<u>8,200,510</u>	<u>(5,812,182)</u>
Net change in fund balances	352,449	3,208,387	(888,028)	(4,096,415)
Fund balances, beginning of year	<u>21,209,845</u>	<u>21,209,845</u>	<u>21,209,845</u>	<u>-</u>
Fund balances, end of year	<u>\$ 21,562,294</u>	<u>\$ 24,418,232</u>	<u>\$ 20,321,817</u>	<u>\$ (4,096,415)</u>

The accompanying notes are an integral part of these financial statements.

CITY OF COVINGTON, GEORGIA

STATEMENT OF NET POSITION PROPRIETARY FUNDS JUNE 30, 2018

	Water and Sewer Utility Fund	Gas and Electric Utility Fund	Airport Fund	Nonmajor Enterprise Funds	Totals
ASSETS					
CURRENT ASSETS					
Cash and cash equivalents	\$ 4,520,217	\$ 444,806	\$ 100	\$ 2,019,838	\$ 6,984,961
Investments	-	54,218,210	-	-	54,218,210
Accounts receivable, net of allowances	1,621,989	8,380,207	8,633	1,378,253	11,389,082
Inventories	99,696	1,975,228	59,654	-	2,134,578
Prepaid expenses	9,019	84,792	9,420	6,750	109,981
Due from other governments	483,215	405,484	215,578	-	1,104,277
Restricted assets, cash	2,712,190	279,657	-	-	2,991,847
Total current assets	9,446,326	65,788,384	293,385	3,404,841	78,932,936
NONCURRENT ASSETS					
Capital assets:					
Nondepreciable	6,029,893	255,404	7,154,501	13,002	13,452,800
Depreciable, net of accumulated depreciation	38,322,539	18,188,058	17,005,419	4,455,894	77,971,910
Total noncurrent assets	44,352,432	18,443,462	24,159,920	4,468,896	91,424,710
Total assets	53,798,758	84,231,846	24,453,305	7,873,737	170,357,646
DEFERRED OUTFLOWS OF RESOURCES					
Pension	1,753,052	1,468,965	47,102	815,442	4,084,561
LIABILITIES					
CURRENT LIABILITIES					
Accounts payable	1,173,257	3,833,206	68,308	107,871	5,182,642
Accrued liabilities	285,739	442,914	18,965	121,636	869,254
Current portion - capital lease payable	-	220,325	-	-	220,325
Current portion - notes payable	215,191	-	-	-	215,191
Current portion - termination benefits	2,863	1,538	-	1,631	6,032
Customer deposits payable	-	1,395,507	-	-	1,395,507
Due to other funds	-	1,321,772	215,448	-	1,537,220
Unearned revenue	-	-	1,229	-	1,229
Payable from restricted assets:					
Revenue bonds payable, current portion	1,715,000	-	-	-	1,715,000
Total current liabilities	3,392,050	7,215,262	303,950	231,138	11,142,400
NONCURRENT LIABILITIES					
Revenue bonds payable, net of current portion	5,095,000	-	-	-	5,095,000
Notes payable, net of current portion	4,141,944	-	-	-	4,141,944
Net pension liability	2,700,073	2,262,531	72,546	1,255,953	6,291,103
Total long-term liabilities	11,937,017	2,262,531	72,546	1,255,953	15,528,047
Total liabilities	15,329,067	9,477,793	376,496	1,487,091	26,670,447
NET POSITION					
Net investment in capital assets	33,185,297	18,223,137	24,159,920	4,468,896	80,037,250
Restricted for debt service	2,715,191	-	-	-	2,715,191
Unrestricted	4,322,255	57,999,881	(36,009)	2,733,192	65,019,319
Total net position	\$ 40,222,743	\$ 76,223,018	\$ 24,123,911	\$ 7,202,088	\$ 147,771,760

The accompanying notes are an integral part of these financial statements.

CITY OF COVINGTON, GEORGIA

**STATEMENT OF REVENUES, EXPENSES AND
CHANGES IN FUND NET POSITION
PROPRIETARY FUNDS
FOR THE FISCAL YEAR ENDED JUNE 30, 2018**

	Water and Sewer Utility Fund	Gas and Electric Utility Fund	Airport Fund	Nonmajor Enterprise Funds	Totals
OPERATING REVENUES					
Charges for services	\$ 11,918,670	\$ 59,598,850	\$ 475,594	\$ 3,778,927	\$ 75,772,041
Other services	80,319	1,010,974	100,539	49,750	1,241,582
Total operating revenues	<u>11,998,989</u>	<u>60,609,824</u>	<u>576,133</u>	<u>3,828,677</u>	<u>77,013,623</u>
OPERATING EXPENSES					
Personnel services	3,196,075	3,424,792	314,928	1,784,029	8,719,824
Water purchases	2,309,703	-	-	-	2,309,703
Purchased power	-	28,437,749	-	-	28,437,749
Natural gas purchases	-	7,904,498	-	-	7,904,498
Other costs of operations	2,564,968	2,855,135	573,316	1,549,361	7,542,780
Depreciation and amortization	1,895,893	1,109,615	398,888	305,433	3,709,829
Total operating expenses	<u>9,966,639</u>	<u>43,731,789</u>	<u>1,287,132</u>	<u>3,638,823</u>	<u>58,624,383</u>
Operating income (loss)	<u>2,032,350</u>	<u>16,878,035</u>	<u>(710,999)</u>	<u>189,854</u>	<u>18,389,240</u>
NON-OPERATING REVENUE (EXPENSES)					
Interest income	-	726,300	-	-	726,300
Interest expense	(174,052)	(5,963)	-	-	(180,015)
Gain on sale of capital assets	38,304	-	-	-	38,304
Total non-operating revenue (expenses)	<u>(135,748)</u>	<u>720,337</u>	<u>-</u>	<u>-</u>	<u>584,589</u>
Income (loss) before transfers and capital contributions	<u>1,896,602</u>	<u>17,598,372</u>	<u>(710,999)</u>	<u>189,854</u>	<u>18,973,829</u>
CAPITAL CONTRIBUTIONS	<u>376,487</u>	<u>387,927</u>	<u>770,538</u>	<u>330,361</u>	<u>1,865,313</u>
TRANSFERS					
Transfers in	-	297,077	629,016	512,020	1,438,113
Transfers out	-	(11,384,329)	-	-	(11,384,329)
Total transfers	<u>-</u>	<u>(11,087,252)</u>	<u>629,016</u>	<u>512,020</u>	<u>(9,946,216)</u>
Change in net position	<u>2,273,089</u>	<u>6,899,047</u>	<u>688,555</u>	<u>1,032,235</u>	<u>10,892,926</u>
NET POSITION, beginning of year	<u>37,949,654</u>	<u>69,323,971</u>	<u>23,435,356</u>	<u>6,169,853</u>	<u>136,878,834</u>
NET POSITION, end of year	<u>\$ 40,222,743</u>	<u>\$ 76,223,018</u>	<u>\$ 24,123,911</u>	<u>\$ 7,202,088</u>	<u>\$ 147,771,760</u>

The accompanying notes are an integral part of these financial statements.

CITY OF COVINGTON, GEORGIA

STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2018

	Water and Sewer Utility Fund	Gas and Electric Utility Fund	Airport Fund	Nonmajor Enterprise Funds	Totals
CASH FLOWS FROM OPERATING ACTIVITIES					
Receipts from customers and users	\$ 11,764,584	\$ 56,854,395	\$ 574,594	\$ 3,369,528	\$ 72,563,101
Payments to suppliers	(4,693,179)	(39,062,288)	(1,354,409)	(1,571,998)	(46,681,874)
Payments to employees	(2,936,104)	(3,201,873)	(310,702)	(1,641,272)	(8,089,951)
Net cash provided by (used in) operating activities	4,135,301	14,590,234	(1,090,517)	156,258	17,791,276
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES					
Transfers out	-	(11,384,329)	-	-	(11,384,329)
Transfers in	-	297,077	629,016	512,020	1,438,113
Net cash provided by (used in) noncapital financing activities	-	(11,087,252)	629,016	512,020	(9,946,216)
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES					
Proceeds from sale of capital assets	42,832	-	-	-	42,832
Acquisition and construction of capital assets	(2,928,873)	(3,336,303)	(1,030,700)	(493,147)	(7,789,023)
Principal paid on notes payable	(142,865)	-	-	-	(142,865)
Principal paid on bonds	(1,675,000)	-	-	-	(1,675,000)
Principal paid on capital lease	-	(326,387)	-	-	(326,387)
Capital contributions	376,487	387,927	1,492,201	330,361	2,586,976
Interest paid	(179,677)	(5,963)	-	-	(185,640)
Net cash provided by (used in) capital and related financing activities	(4,507,096)	(3,280,726)	461,501	(162,786)	(7,489,107)
CASH FLOWS FROM INVESTING ACTIVITIES					
Purchase of investments	-	(3,200,712)	-	-	(3,200,712)
Proceeds from the sale of investments	-	1,406,391	-	-	1,406,391
Interest and dividends received	-	1,117,048	-	-	1,117,048
Net cash used in investing activities	-	(677,273)	-	-	(677,273)
Change in cash and cash equivalents	(371,795)	(455,017)	-	505,492	(321,320)
Cash and cash equivalents:					
Beginning of year	7,604,202	1,179,480	100	1,514,346	10,298,128
End of year	<u>\$ 7,232,407</u>	<u>\$ 724,463</u>	<u>\$ 100</u>	<u>\$ 2,019,838</u>	<u>\$ 9,976,808</u>
Classified as:					
Cash and cash equivalents	\$ 4,520,217	\$ 444,806	\$ 100	\$ 2,019,838	\$ 6,984,961
Restricted assets, cash	2,712,190	279,657	-	-	2,991,847
	<u>\$ 7,232,407</u>	<u>\$ 724,463</u>	<u>\$ 100</u>	<u>\$ 2,019,838</u>	<u>\$ 9,976,808</u>

(Continued)

CITY OF COVINGTON, GEORGIA

STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2018

	Water and Sewer Utility Fund	Gas and Electric Utility Fund	Airport Fund	Nonmajor Enterprise Funds	Totals
Reconciliation of operating income (loss) to net cash provided by (used in) operating activities					
Operating income (loss)	\$ 2,032,350	\$ 16,878,035	\$ (710,999)	\$ 189,854	\$ 18,389,240
Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities:					
Depreciation and amortization	1,895,893	1,109,615	398,888	305,433	3,709,829
Changes in assets and liabilities:					
(Increase) decrease in accounts receivable	6,307	(241,752)	(1,412)	(62,478)	(299,335)
(Increase) decrease in inventories	(3,132)	(103,195)	(32,580)	1,970	(136,937)
Increase in prepaids and other assets	(715)	(2,302)	(8,316)	(523)	(11,856)
Increase in due from other governments	(240,712)	(390,525)	-	-	(631,237)
Increase in deferred outflows of resources related to pension	(754,525)	(632,249)	(20,272)	(350,971)	(1,758,017)
Increase (decrease) in accounts payable	138,253	160,798	(537,726)	(24,084)	(262,759)
Increase (decrease) in accrued liabilities	21,384	61,603	(3,604)	11,625	91,008
Decrease in termination benefits	(5,725)	(3,075)	-	(4,413)	(13,213)
Decrease in unearned revenues	-	-	(127)	(396,671)	(396,798)
Decrease in customer deposits	-	(58,678)	-	-	(58,678)
Increase in net pension liability	1,045,923	876,433	28,102	486,516	2,436,974
Decrease in due to other funds and advances	-	(3,064,474)	(202,471)	-	(3,266,945)
Net cash provided by (used in) operating activities	<u>\$ 4,135,301</u>	<u>\$ 14,590,234</u>	<u>\$ (1,090,517)</u>	<u>\$ 156,258</u>	<u>\$ 17,791,276</u>
NONCASH INVESTING, CAPITAL AND FINANCING ACTIVITIES					
Decrease in fair value of investments	\$ -	\$ (390,748)	\$ -	\$ -	\$ (390,748)
	<u>\$ -</u>	<u>\$ (390,748)</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ (390,748)</u>

The accompanying notes are an integral part of these financial statements.

CITY OF COVINGTON, GEORGIA
STATEMENT OF FIDUCIARY NET POSITION
FIDUCIARY FUNDS
JUNE 30, 2018

	Agency Fund Impound Evidence	Pension Trust Fund
ASSETS		
Cash and cash equivalents	\$ 203,893	\$ 1,194,051
Receivables:		
Miscellaneous	-	25,300
Investments, at fair value:		
Certificates of deposit	-	715,760
Common stock	-	22,375,739
Governmental bonds	-	7,964,720
Mutual funds	-	300,030
Corporate bonds	-	11,073,245
Total investments	-	42,429,494
Total assets	203,893	43,648,845
LIABILITIES		
Due to others	203,893	13,964
NET POSITION		
Net position restricted for pension benefits	\$ -	\$ 43,634,881

The accompanying notes are an integral part of these financial statements.

CITY OF COVINGTON, GEORGIA

STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FIDUCIARY FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2018

	<u>Pension Trust Fund</u>
Additions	
Contributions:	
Employer	\$ 3,600,000
Total contributions	<u>3,600,000</u>
Investment income:	
Interest income	1,017,222
Net Appreciation in fair value of investments	<u>1,558,905</u>
Total investment income	<u>2,576,127</u>
Total additions	<u>6,176,127</u>
Deductions	
Benefits paid	2,353,713
Administrative expenses	<u>201,337</u>
Total deductions	<u>2,555,050</u>
Net increase	3,621,077
Net position restricted for pension benefits:	
Beginning of year	<u>40,013,804</u>
End of year	<u>\$ 43,634,881</u>

The accompanying notes are an integral part of these financial statements.

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NOTES TO FINANCIAL STATEMENTS

NOTES TO FINANCIAL STATEMENTS

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the City of Covington, Georgia (the “City”) have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the City's accounting policies are described below.

A. The Financial Reporting Entity

The City was incorporated in 1822 and operates under a Council/Manager form of government. The City Manager is the head of the administrative branch of government. As such, she is responsible for the day-to-day operations of city government. The legislative authority of the City is vested in the Mayor and six Council members with an appointed City Manager. The City provides the following services and operations as authorized by its charter: public safety (police and fire); public works; airport; culture and recreation; planning and zoning; general administrative services; and public utilities (water, sewer, stormwater, electric, gas, and solid waste). As required by generally accepted accounting principles, these financial statements present the primary government and its component units. The component units discussed below are included in the City's reporting entity because of the significance of their operational and financial relationships with the City.

The **Parking Authority** has been included as a discretely presented component unit in the accompanying financial statements. The Parking Authority maintains the downtown parking area of the City. The City possesses the authority to review, approve, and revise the budget and governs collection and disbursement of funds. The governing body of the Authority is also appointed by the City. The Parking Authority is audited and included along with the primary government financial statements in accordance with GASB Statement No. 14, as amended by Statements No. 34 and 61. However, separate financial statements are not prepared.

The **Redevelopment Authority** has been included as a discretely presented component unit in the accompanying financial statements. The Redevelopment Authority was created to implement the City's Urban Redevelopment Plan. The City possesses the authority to review, approve, and revise the budget and governs collection and disbursement of funds. The governing body of the Redevelopment Authority is also appointed by the City. The Redevelopment Authority is audited and included along with the primary government financial statements in accordance with GASB Statement No. 14, as amended by Statements No. 34 and 61. However, separate financial statements are not prepared.

NOTES TO FINANCIAL STATEMENTS

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

A. The Financial Reporting Entity (Continued)

The **Airport Authority** has been included as a discretely presented component unit in the accompanying financial statements with a March 31, 2018 year-end. The Airport Authority was created to provide, operate, maintain, and develop a premier air transportation facility to serve Covington, Newton County and surrounding areas. The City possesses the authority to review, approve and revise the budget and governs collection and disbursement of funds. The governing body of the Airport Authority is appointed by the City. The Airport Authority is audited and included along with the primary government financial statements in accordance with GASB Statement No. 14, as amended by Statements No. 34 and 61. However, separate financial statements are not prepared.

B. Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include: 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

C. Measurement Focus, Basis of Accounting and Basis of Presentation

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary fund and the fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

NOTES TO FINANCIAL STATEMENTS

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

C. Measurement Focus, Basis of Accounting and Basis of Presentation (Continued)

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, sales taxes, franchise taxes, licenses, and investment income associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the City.

The City reports the following major governmental funds:

The **General Fund** is the City's primary operating fund. It accounts for all financial resources of the general government except those required to be accounted for in another fund.

The City reports the following major proprietary funds:

The **Water and Sewer Utility Fund** accounts for the provision of water and sewer services to the residents of the City. All activities necessary to provide such services are accounted for in this fund.

The **Gas and Electric Utility Fund** accounts for the provision of electrical and gas services to the residents of the City. All activities necessary to provide such services are accounted for in this fund.

The **Airport Fund** accounts for the revenues and expenses for the operation of the City's airport. Funding is provided by City appropriations, user fees and intergovernmental grants.

NOTES TO FINANCIAL STATEMENTS

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

C. Measurement Focus, Basis of Accounting and Basis of Presentation (Continued)

Additionally, the City reports the following fund types:

The ***Special Revenue Funds*** account for revenue sources that are legally restricted to expenditure for specific purposes.

The ***Capital Projects Fund*** accounts for the acquisition of capital assets and construction or improvement of major capital projects such as construction of new roads.

The ***Agency Fund*** is used to account for the collection and disbursement of impounded monies collected by the City until directed for payout by court order.

The ***Pension Trust Fund*** is used to account for the activities of the City's Employee Retirement Plan, which accumulates resources for pension benefit payments to qualified City employees.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments-in-lieu of taxes and other charges between the City's water and sewer function, gas and electric function and various other functions of the City. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as *program revenues* include: 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish *operating* revenues and expenses from *non-operating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the enterprise funds are charges to customers for sales and services provided. The City also recognizes as operating revenue the portion of tap fees intended to recover the cost of connecting new customers to the system. Operating expenses for the enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed.

NOTES TO FINANCIAL STATEMENTS

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

D. Budgets and Budgetary Accounting

The City followed these procedures in establishing the budgetary data reflected in the financial statements for the year ended June 30, 2018:

1. Budget requests are completed in March.
2. Proposed budgets are reviewed and prepared by the City Manager for submission to the Mayor and the City Council in May.
3. Public hearings on the proposed budget are held in June.
4. The budget is legally adopted by the Mayor and City Council prior to June 30.
5. All budget revisions or changes must be approved as required by Georgia law and administrative policy. Transfer of budgeted amounts in excess of \$5,000 between departments requires the approval of the City Council. This is consistent with the legal level of budgetary control as the budget is adopted at the department level. Revisions that alter the total expenditures of any department or fund must be approved by the City Council. The City Council made several immaterial supplemental budget appropriations during the year.
6. Formal budgetary integration is employed as a management control device during the year for all the governmental funds and the enterprise funds. Budgets for the enterprise funds are prepared for planning and control purposes only.
7. Budgets for the governmental funds and the enterprise funds are adopted on a basis consistent with accounting principles generally accepted in the United States of America.

E. Cash and Cash Equivalents

Cash equivalents are defined as short-term, highly liquid investments that are both readily convertible to known amounts of cash and so near their maturity that they present insignificant risk of changes in value because of changes in interest rates. Generally, only investments with original maturities of three months or less meet this definition.

For purposes of the statements of cash flows, the City considers all highly liquid investments (including restricted assets) with a maturity of three months or less when purchased to be cash equivalents.

NOTES TO FINANCIAL STATEMENTS

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

F. Deposits and Investments

State statutes authorize the City to invest in obligations of the U.S. government and agencies of corporations of the U.S. government; obligations of any state; obligations of any political subdivision of any state; certificates of deposit; time deposits of any national state bank or savings and loans which have deposits insured by the FDIC or FSLIC; prime bankers' acceptances; repurchase agreements; and the Local Government Investment Pool of the State of Georgia ("Georgia Fund 1"). The local government investment pool, "Georgia Fund 1," created by OCGA 36-83-8, is a stable asset value investment pool, which follows Standard and Poor's criteria for AAAf rated money market funds and is regulated by the Georgia Office of the State Treasurer. The pool is not registered with the SEC as an investment company. The pool's primary objectives are safety of capital, investment income, liquidity and diversification while maintaining principal (\$1 per share value). The asset value is calculated weekly to ensure stability. The pool distributes earnings (net of management fees) on a monthly basis and determines participants' shares sold and redeemed based on \$1 per share. The pool also adjusts the value of its investments to fair market value as of year-end and the City's investment in the Georgia Fund 1 is reported at fair value. The City considers amounts held in Georgia Fund 1 as cash equivalents for financial statement presentation.

Investments are reported at fair value. Short-term investments are reported at cost, which approximates fair value. Securities traded on a national or international exchange are valued at the last reported sales price at current exchange rates. Mortgages are valued on the basis of future principal and interest payments, and are discounted at prevailing interest rates for similar instruments. The fair value of real estate investments is based on independent appraisals. Investments that do not have an established market are reported at estimated fair values. Increases or decreases in the fair value during the year are recognized as a component of interest income.

G. Inventory and Prepaid Items

Inventory in the proprietary funds is valued at the lower of cost or market. The City accounts for inventory on the purchase basis. Prepaid expenditures are accounted for using the consumption method. A prepaid expenditure is recognized when a cash expenditure is made for goods or services that were purchased for consumption, but not consumed as of June 30.

H. Short-Term Interfund Receivables/Payables

During the course of operations, numerous transactions occur between individual funds for goods provided or services rendered. These receivables and payables are classified as "due from other funds" or "due to other funds" in the fund financial statements. Short-term interfund loans are classified as "interfund receivables/payables." Long-term interfund loans are classified as "advances."

NOTES TO FINANCIAL STATEMENTS

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

I. Grants from Other Governments

Federal and state governmental units represent an important source of supplementary funding used to finance housing, business development employment, construction programs, capital asset additions and other activities beneficial to the community. This funding, primarily in the form of grants, is recorded in both governmental and proprietary funds. Grant contributions in the proprietary funds, which are for the purpose of construction activities, or land easement or capital asset acquisitions, are recorded as capital contributions within the statement of revenues and expenses. For all funds, a grant receivable is recorded when the City has a right to receive the related grant amounts.

J. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities column in the government-wide financial statements. Capital assets are defined by the City as assets with an initial, individual cost of \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets, donated works of art and similar items, and capital assets received in a service concession arrangement should be reported at acquisition value rather than fair value.

In the case of the initial capitalization of general infrastructure assets (i.e., those reported by governmental activities), the City chose to include all such items regardless of their acquisition date or amount. The City was able to estimate the historical cost for the initial reporting of these assets through backtrending. As the City constructs or acquires additional capital assets each period, including infrastructure assets, they are capitalized and reported at historical cost. The reported value excludes normal maintenance and repairs which are essentially amounts spent in relation to capital assets that do not increase the capacity or efficiency of the item or extend its useful life beyond the original estimate. In the case of donations, the City values these capital assets at the estimated fair value of the item at the date of its donation.

Major outlays for capital assets and major improvements are capitalized as projects are constructed. Interest incurred during the construction period of capital assets of the business-type activities is included as part of the capitalized value of the assets constructed. The amount of interest capitalized is calculated by offsetting interest expense incurred (from the date of borrowing until the date of completion of the project) with interest earned on investment proceeds over the same period.

NOTES TO FINANCIAL STATEMENTS

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

J. Capital Assets (Continued)

Depreciation is provided on the straight-line method over the following estimated useful lives:

Governmental Assets

Buildings and improvements	50 years
Furniture and fixtures	5 - 10 years
Machinery and equipment	5 - 25 years
Vehicles	10 years
Infrastructure	35 - 50 years

Business-type Assets

Buildings and improvements	5 - 33 years
Furniture and fixtures	5 years
Machinery and equipment	3 - 25 years
Vehicles	5 - 10 years
Improvements other than buildings	5 - 50 years

K. Long-Term Liabilities

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts and deferred charges are deferred and amortized over the life of the bonds using the straight-line method, which is not materially different than the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are expensed in the period incurred.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

NOTES TO FINANCIAL STATEMENTS

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

L. Deferred Outflows/Inflows of Resources

GASB Statements No. 63, *Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position* and No. 65, *Items Previously Reported as Assets and Liabilities*, establish accounting and financial reporting for deferred outflows/inflows of resources and the concept of net position as the residual of all other elements presented in a statement of net position.

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The City had five items that qualified for reporting in this category, all of which relate to the City's defined benefit pension plan. The City's difference between projected investment return on pension investments and actual return on those investments, as well as the net difference between expected and actual experience represent consumptions of resources and are amortized against pension expense over a five-year period. Additionally, the City's pension contributions subsequent to the measurement date represent a consumption of net position which applies to the next fiscal year, thus is reported as a deferred outflow of resources.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of fund balance that applies to future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The City has two items that qualified for reporting in this category. Unavailable revenue, which arises only under a modified accrual basis of accounting, is reported only in the governmental funds balance sheet. The governmental funds report unavailable revenues from property taxes, and these amounts are deferred and will be recognized as an inflow of resources in the period in which the amounts become available. The other item relates to the City's OPEB Plan and is reported in the government-wide Statement of Net Position. The changes of assumptions for the City's OPEB plan is deferred and amortized against pension expense over a ten year period, resulting in recognition as a deferred inflow of resources.

M. Compensated Absences

It is the City's policy to permit employees to accumulate earned but unused vacation and sick pay benefits. There is no liability for unpaid accumulated sick leave since the City does not have a policy to pay any amounts when the employees separate from service with the City. Therefore, all sick pay is expensed when incurred. However, the City does allow for employees to accumulate earned but unused vacation and compensatory time with such time being fully vested when earned. For the City's government-wide funds, an expense and a liability for compensated absences and the salary-related payments are recorded as the leave is earned. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

NOTES TO FINANCIAL STATEMENTS

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

N. Fund Equity

Fund equity at the governmental fund financial reporting level is classified as “fund balance.” Fund equity for all other reporting is classified as “net position.”

Fund Balance – Generally, fund balance represents the difference between the assets and liabilities under the current financial resources measurement focus of accounting. In the fund financial statements, governmental funds report fund balance classifications that comprise a hierarchy based primarily on the extent to which the City is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. Fund balances are classified as follows:

- **Nonspendable** – Fund balances are reported as nonspendable when amounts cannot be spent because they are either (a) not in spendable form (i.e., items that are not expected to be converted to cash) or (b) legally or contractually required to be maintained intact.
- **Restricted** – Fund balances are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the City or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.
- **Committed** – Fund balances are reported as committed when they can be used only for specific purposes pursuant to constraints imposed by a formal action of the City Council through the adoption of a resolution. Only the City Council may modify or rescind the commitment.
- **Assigned** – Fund balances are reported as assigned when amounts are constrained by the City's intent to be used for specific purposes, but are neither restricted nor committed. Through resolution, the City Council has authorized the City Manager or his or her designee to assign fund balances.
- **Unassigned** – Fund balances are reported as unassigned as the residual amount when the balances do not meet any of the above criterion. The City reports positive unassigned fund balance only in the General Fund. Negative unassigned fund balances may be reported in all funds.

Flow Assumptions – When both restricted and unrestricted amounts of fund balance are available for use for expenditures incurred, it is the City's policy to use restricted amounts first and then unrestricted amounts as they are needed. For unrestricted amounts of fund balance, it is the City's policy to use fund balance in the following order: 1) committed, 2) assigned, and 3) unassigned.

NOTES TO FINANCIAL STATEMENTS

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

N. Fund Equity (Continued)

Net Position – Net position represents the difference between assets and liabilities in reporting which utilizes the economic resources measurement focus. Net investment in capital assets, consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used (i.e., the amount that the City has spent) for the acquisition, construction or improvement of those assets. Net position is reported as restricted using the same definition as used for restricted fund balance as described in the section above. All other net position is reported as unrestricted. The City applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

O. Restricted Assets

The Water and Sewer and the Gas and Electric Utility Funds, based on certain bond covenants, are required to establish and maintain prescribed amounts of resources (consisting of cash and temporary investments) that can be used only to service outstanding debt.

P. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

NOTE 2. RECONCILIATION OF GOVERNMENT-WIDE FINANCIAL STATEMENTS AND FUND FINANCIAL STATEMENTS

A. Explanation of certain differences between the governmental fund balance sheet and the government-wide statement of net position

The governmental fund balance sheet includes reconciliation between *fund balance – total governmental funds* and *net position – governmental activities* as reported in the government-wide statement of net position. One element of that reconciliation explains that “long-term liabilities are not due and payable in the current period and therefore are not reported in the funds.” The details of this difference are as follows:

Capital leases payable	\$ (482,853)
Compensated absences	(922,431)
Termination benefits	(23,868)
Accrued interest payable	<u>(2,311)</u>
Net adjustment to reduce <i>fund balance – total governmental funds</i> to arrive at <i>net position – governmental activities</i>	<u>\$ (1,431,463)</u>

NOTES TO FINANCIAL STATEMENTS

NOTE 2. RECONCILIATION OF GOVERNMENT-WIDE FINANCIAL STATEMENTS AND FUND FINANCIAL STATEMENTS (CONTINUED)

B. Explanation of certain differences between the governmental fund statement of revenues, expenditures and changes in fund balances and the government-wide statement of activities

The governmental fund statement of revenues, expenditures, and changes in fund balances includes a reconciliation between *net changes in fund balances – total governmental funds* and *changes in net position of governmental activities* as reported in the government-wide statement of activities. One element of that reconciliation explains that “Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their useful lives and reported as depreciation expense.” The details of this difference are as follows:

Capital outlay	\$ 3,912,429
Depreciation expense	(2,299,648)
Net adjustment to increase <i>net changes in fund balances - total governmental funds</i> to arrive at <i>changes in net position of governmental activities</i>	<u>\$ 1,612,781</u>

Another element of that reconciliation states that “Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds.” The details of this difference are as follows:

Compensated absences	\$ (62,157)
Net pension liability and deferred outflows of resources related to pensions	(1,767,772)
Total OPEB liability and deferred outflows and inflows of resources related to other post-employment benefits	(66,156)
Termination benefits	49,375
Accrued interest	893
Net adjustment to decrease <i>net changes in fund balance - total governmental funds</i> to arrive at <i>changes in net position - governmental activities</i>	<u>\$ (1,845,817)</u>

NOTES TO FINANCIAL STATEMENTS

NOTE 3. DEPOSITS AND INVESTMENTS

Total deposits and investments as of June 30, 2018, are summarized as follows:

As reported in the Statement of Net Position:

Primary government	
Cash and cash equivalents	\$ 32,063,695
Investments	55,856,758
Restricted assets:	
Cash and cash equivalents	3,285,693
Agency Fund - cash and cash equivalents	203,893
Pension Trust Fund	
Cash and cash equivalents	1,194,051
Investments	42,429,494
Component Units - cash and cash equivalents	180,948
	<u>\$ 135,214,532</u>
Cash deposited with financial institutions	\$ 33,809,097
Certificates of deposit	3,469,751
Investment in Municipal Competitive Trust	54,174,235
Investment in U.S. Government Securities	741,592
Investment in Corporate Bonds	590,363
Pension Trust Fund investments	42,429,494
	<u>\$ 135,214,532</u>

NOTES TO FINANCIAL STATEMENTS

NOTE 3. DEPOSITS AND INVESTMENTS (CONTINUED)

Credit Risk. State statutes authorize the City to invest in obligations of the State of Georgia or other states; obligations issued by the U.S. government; obligations fully insured or guaranteed by the U.S. government or by a government agency of the United States; obligations of any corporation of the U.S. government; prime bankers' acceptances; the local government investment pool established by state law; repurchase agreements; and obligations of other political subdivisions of the State of Georgia. At June 30, 2018, the City had the following investments:

Investment Type	Fair Value	Investment Maturities (in Years)				Rating
		Less than 1	1 - 5	6 - 10	11 - 15	
Entity-wide:						
Municipal Competitive						
Trust - Short-term	\$ 16,833,384	\$ 16,833,384	\$ -	\$ -	\$ -	NR
Municipal Competitive						
Trust - Intermediate	37,340,851	37,340,851	-	-	-	NR
Government bonds	99,914	99,914	-	-	-	AA
Government bonds	641,678	348,450	293,228	-	-	N/A
Corporate bonds	148,113	-	148,113	-	-	AA-
Corporate bonds	197,219	-	197,219	-	-	A+
Corporate bonds	49,631	-	49,631	-	-	A
Corporate bonds	195,400	-	195,400	-	-	A-
Certificates of deposit	3,469,751	1,041,654	2,428,097	-	-	N/A
Subtotal	58,975,941	55,664,253	3,311,688	-	-	
Pension Trust Fund:						
Common stock	22,375,739	-	-	-	-	N/A
Government bonds	4,803,099	302,667	2,606,569	1,893,863	-	AA+
Government bonds	3,161,621	1,497,150	1,664,471	-	-	N/A
Corporate bonds	515,455	-	515,455	-	-	AAA
Corporate bonds	963,430	-	963,430	-	-	AA+
Corporate bonds	2,062,311	-	1,098,811	963,500	-	AA
Corporate bonds	943,310	-	943,310	-	-	AA-
Corporate bonds	1,757,633	-	790,253	967,380	-	A+
Corporate bonds	1,615,951	-	677,061	938,890	-	A
Corporate bonds	1,963,155	-	975,275	987,880	-	A-
Corporate bonds	495,000	-	-	495,000	-	BBB+
Corporate bonds	757,000	-	-	757,000	-	BBB
Certificates of deposit	715,760	715,760	-	-	-	N/A
Mutual Funds	300,030	-	-	-	-	N/A
Subtotal	42,429,494	2,515,577	10,234,635	7,003,513	-	
Total fair value	\$ 101,405,435	\$ 58,179,830	\$ 13,546,323	\$ 7,003,513	\$ -	

NOTES TO FINANCIAL STATEMENTS

NOTE 3. DEPOSITS AND INVESTMENTS (CONTINUED)

Interest Rate Risk. The City does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Fair Value Measurements. The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs. The City has the following recurring fair value measurements as of June 30, 2018:

Investment	Level 1	Level 2	Level 3	Fair Value
United States Treasuries	\$ 347,703	\$ -	\$ -	\$ 347,703
Commercial mortgage-backed securities	-	393,889	-	393,889
Corporate Bonds	540,732	49,631	-	590,363
Municipal Competitive Trust	54,174,235	-	-	54,174,235
Total Investments by fair value level	<u>\$ 55,062,670</u>	<u>\$ 443,520</u>	<u>\$ -</u>	<u>\$ 55,506,190</u>

The United State Treasuries, Municipal Competitive Trust, and the Corporate Bonds classified in Level 1 of the fair value hierarchy are valued using prices quoted in active markets for those investments. The investment in Corporate Bonds and the Commercial Mortgage Backed Securities classified as Level 2 of the fair value hierarchy are valued using a matrix pricing technique. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices.

Custodial Credit Risk – Deposits. Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover deposits or will not be able to recover collateral securities that are in the possession of an outside party. State statutes require all deposits and investments (other than federal or state government instruments) to be collateralized by depository insurance, obligations of the U.S. government, or bonds of public authorities, counties, or municipalities. As of June 30, 2018, the City had no amounts exposed to custodial credit risk as uninsured and uncollateralized as defined by GASB pronouncements.

NOTES TO FINANCIAL STATEMENTS

NOTE 3. DEPOSITS AND INVESTMENTS (CONTINUED)

Pension Plan – Investments

The Employees' Retirement Plan (the "Plan") policy in regard to investments, including the allocation of invested assets, is established and may be amended by the City of Covington Pension Committee. The Plan is authorized to invest in obligations of the United States Treasury or its agencies and instrumentalities; collateralized mortgage obligations; asset and mortgage backed securities; taxable bonds that are obligations of any state and its agencies, instrumentalities, and political subdivisions; and in certificates of deposit of national or state banks that are fully insured or collateralized by United States obligations. Additionally, the Plan is authorized to invest in common stocks, money market instruments, and corporate bonds and debentures, which are not in default as to principal and interest.

The Plan's investment policy adopts the following asset allocation mix to achieve the lowest level of risk for the Plan: that the overall asset investment allocation mix includes various asset classes and investment management styles that, in total, are expected to offer the opportunity to diversify the portfolio in a manner consistent with the specified value in corporate stocks with an emphasis on high yield and dividend stocks. The fund shall not invest more than 55% of retirement system assets in equities.

As of June 30, 2018, the Plan had \$42,429,494 invested in common stock, government bonds, corporate bonds, and certificates of deposits. Those investments are categorized by risk in the investments table previously disclosed in this footnote.

Credit Risk – It is the Plan's policy to limit investments in common or preferred stock of a corporation to those corporations listed on one or more of the recognized national stock exchanges in the United States of America. The policy also limits stock investments to not more than 3% of the assets of any fund in common or preferred stock of any one issuing corporation at the time of purchase. Domestic bonds are limited to those with ratings that meet or exceed investment grade as defined by Moody's or Standard & Poor's. U.S. Government Treasuries and Agency bonds are not classified by credit quality. Corporate equities and mutual funds invested in equities are also not classified by credit quality.

Concentration - On June 30, 2018, the Plan did not have debt or equity investments in any one organization which represented greater than 3% of plan fiduciary net position.

NOTES TO FINANCIAL STATEMENTS

NOTE 3. DEPOSITS AND INVESTMENTS (CONTINUED)

Pension Plan – Investments (Continued)

Interest Rate Risk – As of June 30, 2018, the Plan had \$42,429,494 invested in the following types of investments as categorized by interest rate risk:

<u>Investment Type</u>	<u>Fair Value</u>	<u>Weighted Average Maturity (years)</u>
Common stock	\$ 22,375,739	N/A
Corporate bonds	11,073,245	5.45
Government bonds	7,964,720	3.48
Certificates of deposit	715,760	0.26
Mutual funds	300,030	N/A
Total	<u>\$ 42,429,494</u>	

Rate of Return - For the year ended June 30, 2018, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was 6.75%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

Fair Value Measurements. The Plan has the following recurring fair value measurements, broken into the fair value hierarchy, as of June 30, 2018:

<u>Investment</u>	<u>Level 1</u>	<u>Level 2</u>	<u>Level 3</u>	<u>Fair Value</u>
Corporate Equity Securities	\$ 22,375,739	\$ -	\$ -	\$ 22,375,739
Mutual Funds	300,030	-	-	300,030
United States Treasuries	3,161,621	-	-	3,161,621
Commercial mortgage-backed securities	893,853	3,909,246	-	4,803,099
Corporate Bonds	10,578,245	495,000	-	11,073,245
	<u>\$ 37,309,488</u>	<u>\$ 4,404,246</u>	<u>\$ -</u>	<u>\$ 41,713,734</u>

Investments classified in Level 1 of the fair value hierarchy are valued using prices quoted in active markets for those securities. Investments classified in Level 2 of the fair value hierarchy are valued using a matrix pricing technique. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices.

NOTES TO FINANCIAL STATEMENTS

NOTE 4. RECEIVABLES

Accounts Receivable

Receivables as of year-end, including the applicable allowances for uncollectible accounts, are as follows:

	<u>General</u>	<u>Nonmajor Governmental</u>	<u>Water and Sewer</u>	<u>Gas and Electric</u>
Receivables:				
Taxes	\$ 333,687	\$ 100,748	\$ -	\$ -
Accounts	149,719	544,290	1,688,587	8,721,401
Intergovernmental	366,562	306,393	483,215	405,484
Gross receivables	<u>849,968</u>	<u>951,431</u>	<u>2,171,802</u>	<u>9,126,885</u>
Less: allowance for uncollectibles	(259,835)	-	(66,598)	(341,194)
Net total receivables	<u><u>\$ 590,133</u></u>	<u><u>\$ 951,431</u></u>	<u><u>\$ 2,105,204</u></u>	<u><u>\$ 8,785,691</u></u>

	<u>Airport</u>	<u>Nonmajor Enterprise</u>	<u>Total</u>
Receivables:			
Taxes	\$ -	\$ -	\$ 434,435
Accounts	9,194	2,072,776	13,185,967
Intergovernmental	215,578	-	1,777,232
Gross receivables	<u>224,772</u>	<u>2,072,776</u>	<u>15,397,634</u>
Less: allowance for uncollectibles	(561)	(694,523)	(1,362,711)
Net total receivables	<u><u>\$ 224,211</u></u>	<u><u>\$ 1,378,253</u></u>	<u><u>\$ 14,034,923</u></u>

Property Taxes

Property taxes were levied on behalf of the City by Newton County on August 16, 2017 (Levy Date) based upon property values assessed as of January 1. The billings were mailed on August 22, 2017 and the 1st installment was payable on or before September 20, 2017, and the Final Installment was payable on or before December 20, 2017 for the fiscal year 2018 tax. Taxes not paid by January 1 are subject to property tax liens. Property tax revenues are recognized when levied to the extent they result in current receivables. The City does maintain an allowance for uncollectible property taxes. At June 30, 2018, the allowance for uncollectible property taxes was \$253,809.

The tax rate levied during calendar year 2017 for the City's operations was 7.654 mills (mill equals \$1 per thousand dollars of assessed value).

NOTES TO FINANCIAL STATEMENTS

NOTE 5. CAPITAL ASSETS

Capital asset activity for the year ended June 30, 2018, was as follows:

Primary Government:

	<u>Beginning Balance</u>	<u>Increases</u>	<u>Decreases</u>	<u>Transfers</u>	<u>Ending Balance</u>
Governmental activities:					
Capital assets, not being depreciated:					
Land	\$ 2,500,143	\$ 306,836	\$ -	\$ -	\$ 2,806,979
Construction in progress	134,821	2,176,047	-	(61,146)	2,249,722
Total capital assets, not being depreciated	<u>2,634,964</u>	<u>2,482,883</u>	<u>-</u>	<u>(61,146)</u>	<u>5,056,701</u>
Capital assets, being depreciated:					
Buildings and improvements	12,427,064	90,108	-	61,146	12,578,318
Machinery and equipment	9,576,225	653,171	(1,119,732)	(697)	9,108,967
Furniture and fixtures	146,951	-	(24,527)	-	122,424
Vehicles	5,734,221	447,001	(298,922)	92,499	5,974,799
Infrastructure	37,357,941	239,266	-	-	37,597,207
Total capital assets, being depreciated	<u>65,242,402</u>	<u>1,429,546</u>	<u>(1,443,181)</u>	<u>152,948</u>	<u>65,381,715</u>
Less accumulated depreciation for:					
Buildings and improvements	(4,118,532)	(265,556)	-	-	(4,384,088)
Machinery and equipment	(7,862,524)	(572,152)	1,119,732	697	(7,314,247)
Furniture and fixtures	(104,205)	(14,650)	24,527	-	(94,328)
Vehicles	(4,587,561)	(530,300)	298,922	(92,499)	(4,911,438)
Infrastructure	(18,316,440)	(916,990)	-	-	(19,233,430)
Total accumulated depreciation	<u>(34,989,262)</u>	<u>(2,299,648)</u>	<u>1,443,181</u>	<u>(91,802)</u>	<u>(35,937,531)</u>
Total capital assets, being depreciated, net	<u>30,253,140</u>	<u>(870,102)</u>	<u>-</u>	<u>61,146</u>	<u>29,444,184</u>
Governmental activities capital assets, net	<u>\$ 32,888,104</u>	<u>\$ 1,612,781</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 34,500,885</u>

NOTES TO FINANCIAL STATEMENTS

NOTE 5. CAPITAL ASSETS (CONTINUED)

Primary Government (Continued):

	Beginning Balance	Increases	Decreases	Transfers	Ending Balance
Business-type activities					
Capital assets, not being depreciated:					
Land	\$ 10,900,579	\$ -	\$ (2,745)	\$ -	\$ 10,897,834
Construction in progress	6,944,733	1,752,030	-	(6,141,797)	2,554,966
Total capital assets, not being depreciated	17,845,312	1,752,030	(2,745)	(6,141,797)	13,452,800
Capital assets, being depreciated:					
Buildings	2,736,566	399,311	-	1,891,482	5,027,359
Machinery and equipment	4,601,817	322,290	(155,339)	697	4,769,465
Vehicles	4,398,442	988,998	(121,169)	(92,499)	5,173,772
Intangibles	4,397,830	-	-	-	4,397,830
Improvements other than buildings	112,375,066	4,326,394	-	4,250,315	120,951,775
Total capital assets, being depreciated	128,509,721	6,036,993	(276,508)	6,049,995	140,320,201
Less accumulated depreciation for:					
Buildings	(2,413,584)	(204,853)	-	-	(2,618,437)
Machinery and equipment	(3,698,594)	(205,588)	153,556	(697)	(3,751,323)
Vehicles	(4,316,701)	(310,058)	121,169	92,499	(4,413,091)
Intangibles	(1,062,929)	(121,538)	-	-	(1,184,467)
Improvements other than buildings	(47,513,181)	(2,867,792)	-	-	(50,380,973)
Total accumulated depreciation	(59,004,989)	(3,709,829)	274,725	91,802	(62,348,291)
Total capital assets, being depreciated, net	69,504,732	2,327,164	(1,783)	6,141,797	77,971,910
Business-type activities capital assets, net	\$ 87,350,044	\$ 4,079,194	\$ (4,528)	\$ -	\$ 91,424,710

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental activities:	
General government	\$ 414,861
Judicial	1,764
Public safety	730,754
Public works	1,090,648
Parks and recreation	1,739
Housing and development	59,882
Total depreciation expense - governmental activities	<u>\$ 2,299,648</u>
Business-type activities:	
Water and sewer	\$ 1,895,893
Gas and electric	1,109,615
Airport	398,888
Stormwater	208,910
Sanitation	96,523
Total depreciation expense - business-type activities	<u>\$ 3,709,829</u>

NOTES TO FINANCIAL STATEMENTS

NOTE 5. CAPITAL ASSETS (CONTINUED)

Component Units:

Parking Authority

	Beginning Balance	Increases	Decreases	Ending Balance
Capital assets, not being depreciated:				
Land	\$ 414,173	\$ -	\$ -	\$ 414,173
Total capital assets, not being depreciated	414,173	-	-	414,173
Parking Authority assets, net	<u>\$ 414,173</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 414,173</u>

Redevelopment Authority

	Beginning Balance	Increases	Decreases	Ending Balance
Capital assets, not being depreciated:				
Land	\$ 349,725	\$ -	\$ -	\$ 349,725
Total capital assets, not being depreciated	349,725	-	-	349,725
Capital assets, being depreciated:				
Buildings and improvements	50,454	-	-	50,454
Total capital assets, being depreciated	50,454	-	-	50,454
Less accumulated depreciation for:				
Buildings and improvements	(10,499)	(2,009)	-	(12,508)
Total accumulated depreciation	(10,499)	(2,009)	-	(12,508)
Total capital assets, being depreciated, net	39,955	(2,009)	-	37,946
Redevelopment Authority assets, net	<u>\$ 389,680</u>	<u>\$ (2,009)</u>	<u>\$ -</u>	<u>\$ 387,671</u>

NOTES TO FINANCIAL STATEMENTS

NOTE 5. CAPITAL ASSETS (CONTINUED)

Component Units (Continued):

Airport Authority

	<u>Beginning Balance</u>	<u>Increases</u>	<u>Decreases</u>	<u>Ending Balance</u>
Capital assets, being depreciated:				
Buildings and improvements	\$ 363,620	\$ -	\$ -	\$ 363,620
Total capital assets, being depreciated	<u>363,620</u>	<u>-</u>	<u>-</u>	<u>363,620</u>
Less accumulated depreciation for:				
Buildings and improvements	<u>(31,817)</u>	<u>(9,091)</u>	<u>-</u>	<u>(40,908)</u>
Total accumulated depreciation	<u>(31,817)</u>	<u>(9,091)</u>	<u>-</u>	<u>(40,908)</u>
Airport Authority assets, net	<u>\$ 331,803</u>	<u>\$ (9,091)</u>	<u>\$ -</u>	<u>\$ 322,712</u>

NOTE 6. LONG-TERM DEBT

Revenue Bonds

The City issues bonds where the City pledges income derived from the acquired or constructed assets to pay debt service. The City's Water and Sewer Fund's revenue bond outstanding at June 30, 2018, is as follows:

<u>Description</u>	<u>Original Amount</u>	<u>Interest Rate</u>	<u>Due Date</u>	<u>Amount</u>
2013 Revenue Refunding Bonds	\$ 14,860,000	2.6%	2025	\$ 6,810,000
				<u>6,810,000</u>
			Less current portion	<u>(1,715,000)</u>
				<u>\$ 5,095,000</u>

NOTES TO FINANCIAL STATEMENTS

NOTE 6. LONG-TERM DEBT (CONTINUED)

Revenue Bonds (Continued)

Revenue bond debt service requirements to maturity for the City's Water and Sewer Fund, including interest, are as follows:

<u>Fiscal Year Payable</u>	<u>Total</u>	<u>Principal</u>	<u>Interest</u>
2019	\$ 1,837,621	\$ 1,715,000	\$ 122,621
2020	1,515,280	1,425,000	90,280
2021	1,515,616	1,455,000	60,616
2022	1,515,334	1,485,000	30,334
2023	371,330	360,000	11,330
2024 and 2025	377,107	370,000	7,107
	<u>\$ 7,132,288</u>	<u>\$ 6,810,000</u>	<u>\$ 322,288</u>

Note Payable

The City has also incurred debt to the Georgia Environmental Facilities Authority for construction of various water and sewer system projects. This note is a construction line of credit agreement with a rate of 0.50% for \$4,500,000. The City's line of credit outstanding at June 30, 2018, is as follows:

<u>Purpose</u>	<u>Original Amount</u>	<u>Interest Rate</u>	<u>Due Date</u>	<u>Amount</u>
GEFA Loan - DW 13-006	\$ 4,500,000	0.50%	2038	\$ 4,357,135
				4,357,135
			Less current maturities	(215,191)
				<u>\$ 4,141,944</u>

Construction line of credit debt service requirements to maturity for the City's Water and Sewer Fund, including interest, are as follows:

<u>Fiscal Year Payable</u>	<u>Total</u>	<u>Principal</u>	<u>Interest</u>
2019	\$ 236,484	\$ 215,191	\$ 21,293
2020	236,485	216,270	20,215
2021	236,485	217,354	19,131
2022	236,485	218,443	18,042
2023	236,485	219,538	16,947
2024 - 2028	1,182,421	1,114,301	68,120
2029 - 2033	1,182,422	1,142,505	39,917
2034 - 2038	1,024,764	1,013,533	11,231
	<u>\$ 4,572,031</u>	<u>\$ 4,357,135</u>	<u>\$ 214,896</u>

NOTES TO FINANCIAL STATEMENTS

NOTE 6. LONG-TERM DEBT (CONTINUED)

Termination Benefits

From June 30, 2011 through December 31, 2013, the City offered its employees nearing retirement an early retirement incentive of \$62.50 per month of service with the City. These amounts, if accepted, are to be paid out to the employees over 60 months. As of the end of the year, a total of 42 employees have taken this option and retired early. In accordance with GASB Statement No. 47, *Accounting for Termination Benefits*, the City has recorded the remaining liability owed to these retirees using the discounted present value of expected future benefit payments, including an assumption regarding no changes in future cost levels during the periods covered by the City's commitment to provide the benefits. At June 30, 2018, the City utilized a discount rate of 2% to record a total liability of \$29,900.

Capital Leases

The City has entered into lease agreements with financial institutions as lessee for financing the construction of a new fire station, compressed natural gas fueling station and the purchase of police vehicles. The lease agreements qualify as capital leases for accounting purposes (title transfers at the end of the lease term) and have been recorded at the present value of the future minimum lease payment as of the date of their inception. The fire station and police vehicle leases are being serviced by General Fund payments with annual interest rates of 3.91% and 1.31%, respectively. The compressed natural gas fueling station construction lease is being serviced by Gas and Electric Fund payments with an annual interest rate of 1.50%.

The following is an analysis of capital assets leased under capital leases as of June 30, 2018:

Buildings	\$ 1,439,150
Vehicles	993,337
Infrastructure	1,623,546
Less accumulated depreciation	(1,301,148)
Carrying value	<u>\$ 2,754,885</u>

The City reported \$316,526 in depreciation expense on the above leased assets as of June 30, 2018.

NOTES TO FINANCIAL STATEMENTS

NOTE 6. LONG-TERM DEBT (CONTINUED)

Capital Leases (Continued)

The following is a schedule of future minimum lease payments under the capital leases and the present value of the net minimum lease payments at June 30, 2018:

Fiscal Year Ending	Governmental Activities	Business-type Activities
2019	\$ 219,592	\$ 221,566
2020	219,592	-
2021	65,745	-
Total minimum lease payments	504,929	221,566
Less amount representing interest	(22,076)	(1,241)
Present value of future minimum lease payments	482,853	220,325
Less current maturities	(205,430)	(220,325)
	<u>\$ 277,423</u>	<u>\$ -</u>

Changes in Long-Term Liabilities – Primary Government

Long-term liability activity for the year ended June 30, 2018, was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance	Due in One Year
Governmental activities:					
Capital leases	\$ 681,236	\$ -	\$ (198,383)	\$ 482,853	\$ 205,430
Net pension liability	10,034,621	11,427,100	(5,082,181)	16,379,540	-
Total OPEB Liability	2,831,295	193,861	(267,125)	2,758,031	-
Compensated absences	860,274	267,637	(205,480)	922,431	226,028
Termination benefits	73,243	-	(49,375)	23,868	23,868
Governmental activities long-term liabilities	<u>\$ 14,480,669</u>	<u>\$ 11,888,598</u>	<u>\$ (5,802,544)</u>	<u>\$ 20,566,723</u>	<u>\$ 455,326</u>
Business-type activities:					
Revenue bonds	\$ 8,485,000	\$ -	\$ (1,675,000)	\$ 6,810,000	\$ 1,715,000
Notes payable	4,500,000	-	(142,865)	4,357,135	215,191
Capital lease	546,712	-	(326,387)	220,325	220,325
Net pension liability	3,854,129	4,388,953	(1,951,979)	6,291,103	-
Compensated absences	254,504	126,906	(64,100)	317,310	70,510
Termination benefits	19,245	-	(13,213)	6,032	6,032
Business-type activities long-term liabilities	<u>\$ 17,659,590</u>	<u>\$ 4,515,859</u>	<u>\$ (4,173,544)</u>	<u>\$ 18,001,905</u>	<u>\$ 2,227,058</u>

NOTES TO FINANCIAL STATEMENTS

NOTE 6. LONG-TERM DEBT (CONTINUED)

Changes in Long-Term Liabilities – Primary Government (Continued)

For governmental activities, compensated absences are liquidated by the General Fund and the Emergency Telephone Fund. Termination benefits are liquidated by the General Fund. For governmental activities, pension and OPEB liabilities are liquidated by the General Fund. For business-type activities, compensated absences and termination benefits are liquidated by the Water and Sewer Utility Fund, the Gas and Electric Utility Fund, and the Sanitation Fund.

Changes in Long-Term Liabilities – Airport Authority

Long-term liability activity for the Covington Municipal Airport Authority for the year ended March 31, 2018, was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance	Due in One Year
Airport Authority:					
Note payable	\$ 307,044	\$ -	\$ (24,234)	\$ 282,810	\$ 24,909
Airport Authority long-term liabilities	<u>\$ 307,044</u>	<u>\$ -</u>	<u>\$ (24,234)</u>	<u>\$ 282,810</u>	<u>\$ 24,909</u>

Airport Authority Note Payable

In January 2013, the Airport Authority borrowed \$400,000 from Branch Banking and Trust pursuant to a note payable agreement. The proceeds are being used for the construction of new hangers at the Covington Municipal Airport. The note bears interest at a rate of 2.79% with an annual payment of \$32,800. The note fully matures on August 23, 2027.

The annual payments as of March 31, 2018, are as follows:

Fiscal Year Payable	Total	Principal	Interest
2019	\$ 32,800	\$ 24,909	\$ 7,891
2020	32,800	25,604	7,196
2021	32,800	26,319	6,481
2022	32,800	27,053	5,747
2023	32,800	27,808	4,992
2024 - 2028	161,996	151,117	10,879
	<u>\$ 325,996</u>	<u>\$ 282,810</u>	<u>\$ 43,186</u>

NOTES TO FINANCIAL STATEMENTS

NOTE 7. PENSION PLAN

A. Plan Description

Plan Administration. The City of Covington maintains a noncontributory single-employer defined benefit pension plan, the City of Covington Employee's Retirement Plan ("the Plan"). The Plan is administered by an appointed Pension Review Committee as Trustee for the Plan in accordance with a Trust Agreement between the City of Covington and the Trustee. This committee is comprised of the City Manager, who serves as Chairman, the HR Director, the Finance Director and two appointees from the City Council. The City Council has appointed the Pension Review Committee as the corporate Trustee for the Plan and ZWJ Investment Counsel as the Investment Manager for the Plan. The City Council has appointed the City Manager as the Plan Administrator. Benefit provisions and contributions are established and may be amended by the City Council.

Plan Membership. As of June 30, 2017, the date of the most recent actuarial valuation, there were 546 participants consisting of the following:

Retirees and beneficiaries currently receiving benefits	192
Vested terminated employees not yet receiving benefits	161
Active employees	193
Total	<u>546</u>

Benefits Provided. The Plan covers all full-time employees of the City and the elected officials except those who elected to be a part of the City's defined contribution plan. Employees become eligible to participate in the Plan after one year of service and those employees hired prior to July 1, 2002 are fully vested after completion of four years of credited service and are entitled to a benefit computed as the sum of (i) 1.5% of their highest five year Average Earnings multiplied by their years of Total Credited Service through December 31, 2001, plus (ii) 2.5% of the average of their highest five-year Average Earnings multiplied by their years of Total Credited Service at retirement. Those employees hired after July 1, 2002 are fully vested after ten years of credited service and are entitled to a benefit computed as 2.0% of their Final Average Earnings multiplied by their years of Total Credited Service at retirement. Benefit provisions are established by statute and City ordinance. The Plan provides retirement, disability and death benefits to Plan members and beneficiaries. The Plan does not issue a stand-alone financial statement.

Contributions. The City is required to contribute all amounts necessary to fund the Plan, using the actuarial basis specified by the pension board. The funding policy for the Plan is to contribute an amount equal to or greater than the recommended contribution described below. Administrative costs of the Plan are financed through investment income.

NOTES TO FINANCIAL STATEMENTS

NOTE 7. PENSION PLAN (CONTINUED)

A. Plan Description (Continued)

The actuarially determined contribution for the current year was determined as part of the June 30, 2017 actuarial valuation using the entry age normal actuarial cost method. The actuarial assumptions included (a) a rate of return on the investment of present and future assets of 6.75% per year, compounded annually and net of investment expenses, and (b) projected salary increases based on years of service. The period and related method for amortizing the initial unfunded actuarial accrued liability is 40 years from 1983 and current changes in the unfunded actuarial accrued liability over 15 years for actuarial gains and losses, 20 years for plan provisions and 30 years for actuarial assumptions and cost methods as a level dollar amount. These amortization periods are open for this plan year.

B. Net Pension Liability of the City

The City's net pension liability was measured as of June 30, 2017, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date.

Actuarial Assumptions. The total pension liability in the June 30, 2017 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Investment rate of return	6.75%
Inflation	3.50%
Projected Salary Increases:	

Years of Service	Rate
0-9	4.50%
10-19	3.50%
20-24	3.00%
25+	2.50%

Mortality rates were based upon the RP 2014 Mortality table projected back to 2006 and projected generationally using the MP 2017 mortality improvement scale.

The actuarial assumptions used in the June 30, 2017 valuation were based on the results of an actuarial experience performed in July 2018 based on plan experience from January 1, 2013 to December 31, 2017.

NOTES TO FINANCIAL STATEMENTS

NOTE 7. PENSION PLAN (CONTINUED)

B. Net Pension Liability of the City (Continued)

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of June 30, 2018 are: Fixed Income – 2.2% and Domestic Equities – 3%.

Discount Rate. The discount rate used to measure the total pension liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that City contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Changes in the Net Pension Liability of the City. The changes in the components of the net pension liability of the City for the year ended June 30, 2018, were as follows:

	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (a) - (b)
Balances at 6/30/17	<u>\$ 49,278,029</u>	<u>\$ 35,389,279</u>	<u>\$ 13,888,750</u>
Changes for the year:			
Service cost	493,714	-	493,714
Interest	3,650,312	-	3,650,312
Experience differences	1,470,212	-	1,470,212
Assumption changes	9,994,061	-	9,994,061
Contributions - employer	-	3,502,117	(3,502,117)
Net investment income	-	3,532,043	(3,532,043)
Benefit payments, including refunds of employee contributions	(2,201,881)	(2,201,881)	-
Administrative expense	-	(207,754)	207,754
Net changes	<u>13,406,418</u>	<u>4,624,525</u>	<u>8,781,893</u>
Balances at 6/30/18	<u><u>\$ 62,684,447</u></u>	<u><u>\$ 40,013,804</u></u>	<u><u>\$ 22,670,643</u></u>

NOTES TO FINANCIAL STATEMENTS

NOTE 7. PENSION PLAN (CONTINUED)

B. Net Pension Liability of the City (Continued)

The required schedule of changes in the City's net pension liability and related ratios immediately following the notes to the financial statements presents multiyear trend information about whether the value of plan assets is increasing or decreasing over time relative to the total pension liability.

Sensitivity of the Net Pension Liability to Changes in the Discount Rate. The following presents the net pension liability of the City, calculated using the discount rate of 6.75%, as well as what the City's net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (5.75%) or 1-percentage-point higher (7.75%) than the current rate:

1% Decrease (5.75%)	Current Discount Rate (6.75%)	1% Increase (7.75%)
\$ 31,001,599	\$ 22,670,643	\$ 15,708,583

Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events far into the future, and actuarially determined amounts are subject to continual revision as results are compared to past expectations and new estimates are made about the future. Actuarial calculations reflect a long-term perspective. Calculations are based on the substantive plan in effect as of June 30, 2018, and the current sharing pattern of costs between employer and employee.

NOTES TO FINANCIAL STATEMENTS

NOTE 7. PENSION PLAN (CONTINUED)

C. Pension Expense and Deferred Outflows and Deferred Inflows of Resources Related to Pensions

For the year ended June 30, 2018, the City recognized pension expense of \$6,046,749. At June 30, 2018, the City reported deferred outflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources
Net difference between projected and actual earnings on pension plan investments	\$ 743,910
Net difference between expected and actual experience	3,082,293
Changes in assumptions	7,292,963
City contributions subsequent to the measurement date	<u>3,600,000</u>
Total	<u><u>\$ 14,719,166</u></u>

City contributions subsequent to the measurement date of \$3,600,000 are reported as a deferred outflow of resources and will be recognized as a reduction of the net pension liability in the year ending June 30, 2019. The remaining deferred outflows of resources related to pensions will be recognized in pension expense as follows:

Year ending June 30:	
2019	\$ 4,390,138
2020	4,405,208
2021	2,491,195
2022	<u>(167,375)</u>
Total	<u><u>\$ 11,119,166</u></u>

NOTES TO FINANCIAL STATEMENTS

NOTE 8. DEFINED CONTRIBUTION PLANS

The City of Covington, Georgia Defined Contribution Retirement Plan is a defined contribution plan established by the City of Covington City Council to provide benefits for its full-time employees. This plan was originally adopted on July 1, 2011 and is set up under the provisions of the internal revenue code section 401(a). In a defined contribution plan, benefits depend solely on amounts contributed to the plan plus investment earnings. Employees are eligible to participate after one year of service from the date of employment. The plan as established by the City Council requires that the City contribute an amount equal to 4% of the employee's salary each month. Plan members are not required to make contributions. The City's contributions for each employee (and interest allocated to the employee's account) are fully vested after five years of continuous service. Benefit provisions and contribution requirements are established and may be amended by the City Council. The City contributed \$199,974 in fiscal year 2018.

The City also offers its employees a choice of a deferred compensation plan (the City of Covington, Georgia 457 Plan) which is administered by Valic or Nationwide. The 457 plan, available to all City employees, permits them to defer a portion of their salary until future years. Participation in the plan is optional. Employee's contributions are fully vested at the time of contribution. The deferred compensation under the 457 Plan is not available to employees until termination, retirement, death, or unforeseeable emergency. Benefit provisions and contributions are established and may be amended by the City Council. Additionally, the City matches 50% of employee contributions up to a maximum of 2%, which is contributed to the 401(a) plan. During the year ended June 30, 2018, City employees contributed \$65,870 to the 457 plan.

Pursuant to GASB Statement No. 32, *Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans*, the City does not have a fiduciary relationship with the Defined Contribution Plan or the 457 Plan. Accordingly, the balances and transactions of the City's plans are not reported in the City's financial statements.

NOTE 9. INTERFUND BALANCES AND TRANSFERS

Interfund receivable and payable balances as of June 30, 2018, are as follows:

<u>Receivable Fund</u>	<u>Payable Fund</u>	<u>General Fund</u>
General Fund	Gas and Electric Fund	\$ 1,321,772
General Fund	Airport Fund	215,448
General Fund	Nonmajor Governmental Funds	1,029,296
Total		<u>\$ 2,566,516</u>

Interfund receivables and payables result from timing differences related to payroll and other year-end transactions which normally clear within one to two months.

NOTES TO FINANCIAL STATEMENTS

NOTE 9. INTERFUND BALANCES AND TRANSFERS (CONTINUED)

Interfund transfers for the year ended June 30, 2018, consisted of the following:

Transfer To	Transfer From			Total
	General Fund	Gas and Electric Fund	Nonmajor Governmental	
General Fund	\$ -	\$ 9,492,741	\$ 161,562	\$ 9,654,303
Gas and Electric Fund	-	-	297,077	297,077
Airport Fund	-	629,016	-	629,016
Nonmajor Governmental	1,466,541	750,552	-	2,217,093
Nonmajor Enterprise	-	512,020	-	512,020
Total	<u>\$ 1,466,541</u>	<u>\$ 11,384,329</u>	<u>\$ 458,639</u>	<u>\$ 13,309,509</u>

Transfers are used to (1) move revenues from the fund that the statute or budget requires to collect them to the fund that the statute or budget requires to expend them, and (2) use unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

NOTE 10. RELATED ORGANIZATION

The City's governing body is responsible for appointing a majority of the board members of the City of Covington Housing Authority. However, the City has no further accountability for this organization.

NOTE 11. HOTEL/MOTEL LODGING TAX

The City has levied an 8% lodging tax. For the year ended June 30, 2018, \$861,725 of hotel/motel tax was collected. Of the total collected, 100% was used for the promotion of tourism within the City.

NOTE 12. JOINT VENTURES

Northeast Georgia Regional Commission

Under Georgia law, the City, in conjunction with other cities and counties in the northeast Georgia area, is a member of the Northeast Georgia Regional Commission (RC) and is required to pay annual dues thereto. During its year ended June 30, 2018, the City paid \$13,667 in such dues. Membership in an RC is required by the Official Code of Georgia Annotated (OCGA), Section 50-8-34, which provides for the organizational structure of the RC in Georgia. The RC Board membership includes the chief elected official of each county and municipality of the area. OCGA 50-8-39.1 provides that the member governments are liable for any debts or obligations of an RC. Separate financial statements may be obtained from: Northeast Georgia Regional Commission, 305 Research Dr., Athens, Georgia 30605.

NOTES TO FINANCIAL STATEMENTS

NOTE 12. JOINT VENTURES (CONTINUED)

Industrial Development Park

For the purpose of encouraging and promoting the expansion and development of industrial and commercial facilities within the City, the City of Covington and Newton County entered into a joint agreement for the acquisition and development of an industrial park area. All revenues and expenditures are allocated on a 50/50 basis. The City's portion is included in the operations of the General Fund. Separate financial statements are not available.

Wastewater Treatment Facilities

The City and the Newton County Water and Sewerage Authority have entered into an agreement for the operations and maintenance of a wastewater land application facility. The City operates the land application system and receives reimbursement for a pro rata share of the operating expenses from the Newton County Water and Sewer Authority based upon their respective effluent discharge volumes. Separate financial statements may be obtained from: Newton County Water and Sewerage Authority, 11325 Brown Bridge Road, Covington, Georgia 30016.

Communication Center

The City operates a joint communication center (the "Center") for police, fire and emergency medical services for the City of Covington and Newton County. The center is owned and managed by the City. The County has agreed to reimburse the City for 50% of all operating costs. County reimbursements are included in intergovernmental revenues of the Emergency 911 Fund. Computerized communication equipment and emergency 911 services equipment have been contributed equally by the City and the County. The Center also provides 911 and dispatching services to the cities of Porterdale and Oxford who reimburse the Center based on their percentage of calls for service.

NOTE 13. OTHER POST-EMPLOYMENT BENEFITS

Plan Administration and Benefits

The City, as authorized by the City Council, administers a single-employer defined benefit post-employment healthcare plan (the Retiree Health Plan). The Plan provides healthcare insurance for eligible retirees and their dependents through the City's group health insurance plan, which covers both active and retired members. Medical coverage ceases at age 65. Benefit provisions are established by the City. The City allows eligible retirees to continue participating in the City's health plans for life at the same cost as active participants. Retirees are also allowed to elect coverage for their dependents. Medical insurance costs are 100% paid for by the retiree. Additionally, the City provides access to a Health Reimbursement Account (HRA) to help eligible retirees pay for any out-of-pocket medical expenses and individual health insurance premiums. Only full-time employees fully vested in the Defined Benefit Plan or Defined Contribution Plan, aged 55, and with five years of service are eligible. The City will contribute up to \$30,000 to the HRA depending on years of service with the City. Contributions on behalf of retirees are made annually for five years to the HRA account beginning at eligibility.

NOTES TO FINANCIAL STATEMENTS

NOTE 13. OTHER POST-EMPLOYMENT BENEFITS (CONTINUED)

No assets are accumulated in a trust that meets the criteria in paragraph four of GASB Statement No. 75 and a separate report was not issued for the Retiree Health Plan.

Plan Membership

Membership of the Retiree Health Plan consisted of the following at June 30, 2018, the date of the latest actuarial valuation:

Active participants	298
Retirees and beneficiaries currently receiving benefits	<u>21</u>
Total plan members	<u><u>319</u></u>

Contributions

Contribution requirements are established annually by the City. The required contribution is based on a projected "pay as you go" financing requirements. For the year ended June 30, 2018, the City contributed \$116,257 for the pay as you go benefits for the Retiree Health Plan.

Total OPEB Liability of the City

Effective July 1, 2017, the City implemented the provisions of GASB Statement No. 75, *Accounting and Financial Reporting for Post-employment Benefits Other Than Pensions*, which significantly changed the City's accounting for OPEB amounts. The information disclosed below is presented in accordance with this new standard.

The City's total OPEB liability was measured as of June 30, 2017, and was determined by an actuarial valuation as of June 30, 2017, with the actuary using standard techniques to roll forward the liability to the measurement date.

NOTES TO FINANCIAL STATEMENTS

NOTE 13. OTHER POST-EMPLOYMENT BENEFITS (CONTINUED)

Actuarial assumptions. The total OPEB liability in the June 30, 2017 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Discount rate:	3.58%
Healthcare cost trend rate:	Initial rate of 8.50% declining to an ultimate rate of 4.00% after 55 years
Inflation rate:	2.50%
Salary increase:	4.50% if employee has 9 years of service or less 3.50% if employee has 10 to 19 years of service 3.00% if employee has 20 to 24 years of service 2.50% if employee has more than 24 years of service
Participation rate:	20% for continuing healthcare coverage 50% electing spouse coverage 100% are expected to utilize the HRA benefit, if eligible

Mortality rates were based on the RP-2014 mortality tables. The tables were projected back to 2006 and forward generationally using the MP 2017 mortality improvement scale.

The actuarial assumptions used in the June 30, 2017 valuation were based on the results of an actuarial experience study for the period 2013-2017.

Discount Rate

Given the City's decision not to fund the program, all future benefit payments were discounted using a high quality municipal bond rate of 3.58%. The high quality municipal bond rate was based on the week closest but not later than the measurement date of the Bond Buyer 20-Bond Index as published by the Federal Reserve. The 20-Bond Index consists of 20 general obligation bonds that mature in 20 years. The average rating of the 20 bonds is roughly equivalent to Moody's Investors Service's Aa2 rating and Standard & Poor's Corp.'s AA.

NOTES TO FINANCIAL STATEMENTS

NOTE 13. OTHER POST-EMPLOYMENT BENEFITS (CONTINUED)

Changes in the Total OPEB Liability of the City

The changes in the total OPEB liability of the City for the year ended June 30, 2018, were as follows:

<u>Total OPEB Liability</u>	
	<u>Primary Government</u>
Beginning Balance	<u>\$ 2,831,295</u>
Changes for the year:	
Service cost	111,514
Interest	82,347
Effect of assumption changes	(159,480)
Benefit payments	<u>(107,645)</u>
Net changes	<u>(73,264)</u>
Ending Balance	<u><u>\$ 2,758,031</u></u>

The required schedule of changes in the City's total OPEB liability and related ratios immediately following the notes to the financial statements presents multiyear trend information about the total OPEB liability.

Sensitivity of the Total OPEB Liability to Changes in the Discount Rate

The following presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (2.58%) or 1-percentage-point higher (4.58%) than the current discount rate:

<u>Sensitivity of the Total OPEB Liability to Changes in the Discount Rate</u>			
	<u>1% Decrease (2.58%)</u>	<u>Current Discount Rate (3.58%)</u>	<u>1% Increase (4.58%)</u>
Total OPEB Liability	\$ 2,978,396	\$ 2,758,031	\$ 2,552,324

NOTES TO FINANCIAL STATEMENTS

NOTE 13. OTHER POST-EMPLOYMENT BENEFITS (CONTINUED)

Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates

The following presents the total OPEB liability of the City as well as what the City's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates			
	1% Decrease 3.00% - 7.50%	Current Healthcare Cost Trend Assumption Rate 4.00% - 8.50%	1% Increase 5.00% - 9.50%
Total OPEB Liability	\$ 2,689,077	\$ 2,758,031	\$ 2,839,726

Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At June 30, 2018, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Assumption changes	\$ -	\$ 143,532
Employer contributions subsequent to the measurement date	116,257	-
Total	\$ 116,257	\$ 143,532

City contributions subsequent to the measurement date of \$116,257 are reported as a deferred outflow of resources and will be recognized as a reduction of the total OPEB liability in the year ending June 30, 2019. The remaining deferred inflows of resources for the City related to OPEB will be recognized in OPEB expense as follows:

<u>Year ending June 30:</u>	
2019	\$ (15,948)
2020	(15,948)
2021	(15,948)
2022	(15,948)
2023	(15,948)
Thereafter	(63,792)
Total	\$ (143,532)

NOTES TO FINANCIAL STATEMENTS

NOTE 14. COMMITMENTS AND CONTINGENCIES

The City is a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, in the opinion of the City attorney, the resolution of these matters will not have a materially adverse effect on the financial condition of the City.

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the Federal Government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the government expects such amounts, if any, to be immaterial.

Agreements with the Municipal Electric Authority of Georgia

The Municipal Electric Authority of Georgia (MEAG) is a public corporation and an instrumentality of the State of Georgia created to supply electricity to local government electric distribution systems. As provided by state law, MEAG establishes rates and charges so as to produce revenues sufficient to cover its costs, including debt service, but it may not operate any of its projects for profit unless any such profits inure to the benefit of the public.

As of June 30, 2018, the City is an electric utility participant in MEAG and obligated to purchase all of its bulk power supply requirements from MEAG for a period not to exceed 50 years. The City has agreed to purchase all of its future power and energy requirements in excess of that received by the City through the Southeastern Power Administration at prices intended to cover the operating costs of the systems and to retire any debt incurred by the Authority. In the event that revenues are insufficient to cover all costs and retire the outstanding debt, each participating City has guaranteed a portion of the unpaid debt based on their individual entitlement shares of the output and services of generating units acquired or constructed by MEAG. In addition, in the event of discontinued service to a participant in default, the City would be obligated to purchase additional power subject to contractual limitations. Payments to MEAG are made monthly based on KWH usage. The total payments under these contracts amounted to \$30,574,253 in 2018.

At June 30, 2018, the outstanding debt of MEAG was approximately \$5.94 billion. The City's guarantee varies by individual projects undertaken by MEAG and totals approximately \$312.32 million at June 30, 2018.

NOTES TO FINANCIAL STATEMENTS

NOTE 14. COMMITMENTS AND CONTINGENCIES (CONTINUED)

Agreements with the Municipal Gas Authority of Georgia

The City has entered into a contract for the purchase of wholesale natural gas supplies and related services with the Municipal Gas Authority of Georgia (MGAG) that requires the City to purchase all of its natural gas from MGAG. The gas supply contract with MGAG authorizes MGAG to establish rates and charges so as to produce revenues sufficient to cover its operating costs and retire its bonds issued to acquire long-term gas supplies for sale to its members, including the City. In the event that revenues are insufficient to cover all costs and retire bonds issued by MGAG, the City is obligated to pay its obligation share of the costs of the gas supply and related services MGAG provides to the City; costs include amounts equal to principal and interest on MGAG's bonds. These obligations, which extend through the year 2018, are general obligations of the City to which the City's full faith, credit and taxing powers are pledged. The City's obligation to MGAG for gas supply costs are based on MGAG's costs to provide such supply, including bonds issued to purchase long-term rights to bulk supply. Payments to MGAG are made monthly based on actual usage. The total payments under these contracts amounted to \$7,904,498 in 2018.

At June 30, 2018, the outstanding debt of MGAG was approximately \$207.2 million. The City's guarantee varies by individual projects undertaken by MGAG and totals approximately \$12.25 million at June 30, 2018.

Contractual Commitments

In addition to the liabilities enumerated in the balance sheet at June 30, 2018, the City has contractual commitments on uncompleted construction contracts of approximately \$1,118,398.

NOTE 15. RISK MANAGEMENT

The City is exposed to various risks of losses related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees and natural disasters. The City maintains commercial insurance coverage covering each of the above risks of loss. Management believes that the coverage is adequate to preclude any significant uninsured risk exposure to the City. It is the policy of the City not to purchase commercial insurance for the risks of losses to which it is exposed for workers' compensation claims up to a maximum claim of \$450,000. The City does purchase commercial insurance for claims in excess of this amount for workers' compensation. As of June 30, 2018, the City has set aside approximately \$1.37 million in reserves for potential future workers' compensation claims.

Settled claims in the past three years have not exceeded the coverages.

NOTES TO FINANCIAL STATEMENTS

NOTE 16. CHANGE IN ACCOUNTING PRINCIPLE

The City has determined that a restatement to its July 1, 2017, beginning net position for governmental activities for the primary government was required to recognize the change in accounting principle for implementation of GASB Statement No. 75, *Accounting and Financial Reporting for Post-employment Benefits Other Than Pensions*, through which accounting for OPEB plans and the related disclosure requirements were modified.

Primary Government

<i>Governmental activities</i> net position, as previously reported	\$ 57,614,321
Change in accounting principle due to the implementation of GASB Statement No. 75	(2,719,150)
<i>Governmental activities</i> net position, as restated	<u>\$ 54,895,171</u>

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REQUIRED SUPPLEMENTARY INFORMATION

CITY OF COVINGTON, GEORGIA
REQUIRED SUPPLEMENTARY INFORMATION
RETIREMENT PLAN
SCHEDULE OF CHANGES IN THE CITY'S NET PENSION LIABILITY
AND RELATED RATIOS
FOR THE FISCAL YEARS ENDED JUNE 30

	2018	2017	2016	2015
Total pension liability				
Service cost	\$ 493,714	\$ 423,626	\$ 465,688	\$ 434,472
Interest on total pension liability	3,650,312	3,315,798	3,019,622	2,904,711
Changes in experience differences	1,470,212	2,313,285	2,393,142	-
Assumption changes	9,994,061	-	-	-
Benefit payments, including refunds of employee contributions	(2,201,881)	(2,032,437)	(1,925,160)	(1,688,917)
Other changes	-	30,908	49,360	-
Net change in total pension liability	13,406,418	4,051,180	4,002,652	1,650,266
Total pension liability - beginning	49,278,029	45,226,849	41,224,197	39,573,931
Total pension liability - ending (a)	\$ 62,684,447	\$ 49,278,029	\$ 45,226,849	\$ 41,224,197
Plan fiduciary net position				
Contributions - employer	\$ 3,502,117	\$ 2,900,000	\$ 2,800,000	\$ 2,400,000
Contributions - employee	-	30,908	49,360	246,088
Net investment income	3,532,043	679,622	1,142,698	3,528,041
Benefit payments, including refunds of member contributions	(2,201,881)	(2,032,437)	(1,925,160)	(1,688,917)
Administrative expenses	(207,754)	(202,608)	(246,954)	(243,045)
Net change in plan fiduciary net position	4,624,525	1,375,485	1,819,944	4,242,167
Plan fiduciary net position - beginning	35,389,279	34,013,794	32,193,850	27,951,683
Plan fiduciary net position - ending (b)	\$ 40,013,804	\$ 35,389,279	\$ 34,013,794	\$ 32,193,850
City's net pension liability - ending (a) - (b)	\$ 22,670,643	\$ 13,888,750	\$ 11,213,055	\$ 9,030,347
Plan fiduciary net position as a percentage of the total pension liability	63.8%	71.8%	75.2%	78.1%
Covered payroll	\$ 10,773,250	\$ 11,313,614	\$ 11,303,614	\$ 11,018,519
Net pension liability as a percentage of covered payroll	210.4%	122.8%	99.2%	82.0%

Note to the Schedule:

The schedule will present 10 years of information once it is accumulated.

CITY OF COVINGTON, GEORGIA
REQUIRED SUPPLEMENTARY INFORMATION
RETIREMENT PLAN
SCHEDULE OF CITY CONTRIBUTIONS
FOR THE FISCAL YEARS ENDED JUNE 30

	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
Actuarially determined contribution	\$ 1,550,940	\$ 2,900,000	\$ 2,800,000	\$ 2,400,000
Contributions in relation to the actuarially determined contribution	<u>3,502,117</u>	<u>2,900,000</u>	<u>2,800,000</u>	<u>2,400,000</u>
Contribution deficiency (excess)	<u>\$ (1,951,177)</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Covered payroll	\$ 10,773,250	\$ 11,313,614	\$ 11,303,614	\$ 11,018,519
Contributions as a percentage of covered payroll	32.51%	25.63%	24.77%	21.78%

Notes to the Schedule:

(1) Actuarial Assumptions

Valuation Date	June 30, 2017
Cost Method	Entry Age Normal
Actuarial Asset Valuation Method	Market Value of Assets
Assumed Rate of Return on Investments	6.75%
Cost-of-living Adjustment	N/A
Amortization Method	Level dollar for unfunded liability
Remaining Amortization Period	30 years (open)

Projected Salary Increases:	<u>Years of Service</u>	<u>Rate</u>
	0-9	4.50%
	10-19	3.50%
	20-24	3.00%
	25+	2.50%

(2) The schedule will present 10 years of information once it is accumulated.

CITY OF COVINGTON, GEORGIA
REQUIRED SUPPLEMENTARY INFORMATION
RETIREMENT PLAN
SCHEDULE OF PENSION INVESTMENT RETURNS
FOR THE FISCAL YEARS ENDED JUNE 30

	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
Annual money-weighted rate of return, net of investment expenses for the City's Pension Plan	6.8%	4.0%	5.6%	12.5%

Note to the Schedule:

The schedule will present 10 years of information once it is accumulated.

CITY OF COVINGTON, GEORGIA
REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF CHANGES IN THE CITY'S TOTAL OPEB LIABILITY
AND RELATED RATIOS
FOR THE FISCAL YEAR ENDED JUNE 30, 2018

Total OPEB liability	
Service cost	\$ 111,514
Interest on total pension liability	82,347
Changes of assumptions	(159,480)
Benefit payments, including refunds of employee contributions	<u>(107,645)</u>
Net change in total pension liability	(73,264)
 Total OPEB liability - beginning	 <u>2,831,295</u>
Total OPEB liability - ending (a)	<u><u>\$ 2,758,031</u></u>
 Covered-employee payroll	 \$ 16,027,917
 City's total OPEB liability as a percentage of covered-employee payroll	 17.21%

Notes to the Schedule

The schedule will present 10 years of information once it is accumulated.

The assumptions used in the preparation of the above schedule are disclosed in Note 13 in the Notes to the Financial Statements.

COMBINING STATEMENTS AND SCHEDULES

CITY OF COVINGTON, GEORGIA

COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS JUNE 30, 2018

	Special Revenue Funds				
	Emergency Telephone Fund	Hotel/ Motel Tax Fund	Confiscated Assets Fund	Neighborhood Stabilization Fund	Cemetery Trust Fund
ASSETS					
Cash and cash equivalents	\$ 170,328	\$ 113,050	\$ 249,214	\$ 48,631	\$ 179,434
Taxes receivable	-	100,748	-	-	-
Accounts receivable	534,527	-	1,597	8,166	-
Due from other governments	5,042	-	-	-	-
Prepaid expenditures	46,014	-	-	-	-
Total assets	<u>\$ 755,911</u>	<u>\$ 213,798</u>	<u>\$ 250,811</u>	<u>\$ 56,797</u>	<u>\$ 179,434</u>
LIABILITIES AND FUND BALANCES					
LIABILITIES					
Accounts payable	\$ 76,367	\$ 83,821	\$ 128	\$ -	\$ -
Accrued liabilities	93,176	-	-	-	-
Due to other funds	-	-	-	-	-
Total liabilities	<u>169,543</u>	<u>83,821</u>	<u>128</u>	<u>-</u>	<u>-</u>
FUND BALANCES					
Nonspendable:					
Prepaid expenditures	46,014	-	-	-	-
Restricted for:					
Law enforcement	540,354	-	250,683	-	-
Cemetery maintenance	-	-	-	-	179,434
Capital projects	-	-	-	-	-
Housing and development	-	129,977	-	56,797	-
Total fund balances	<u>586,368</u>	<u>129,977</u>	<u>250,683</u>	<u>56,797</u>	<u>179,434</u>
Total liabilities and fund balances	<u>\$ 755,911</u>	<u>\$ 213,798</u>	<u>\$ 250,811</u>	<u>\$ 56,797</u>	<u>\$ 179,434</u>

Capital Projects		
SPLOST Fund	Capital Projects Fund	Totals
\$ 7,715,954	\$ 334,699	\$ 8,811,310
-	-	100,748
-	-	544,290
301,351	-	306,393
-	-	46,014
<u>\$ 8,017,305</u>	<u>\$ 334,699</u>	<u>\$ 9,808,755</u>

\$ -	\$ 74,247	\$ 234,563
-	-	93,176
1,029,296	-	1,029,296
<u>1,029,296</u>	<u>74,247</u>	<u>1,357,035</u>

-	-	46,014
-	-	791,037
-	-	179,434
6,988,009	260,452	7,248,461
-	-	186,774
<u>6,988,009</u>	<u>260,452</u>	<u>8,451,720</u>
<u>\$ 8,017,305</u>	<u>\$ 334,699</u>	<u>\$ 9,808,755</u>

CITY OF COVINGTON, GEORGIA

COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2018

	Special Revenue Funds				
	Emergency Telephone Fund	Hotel/ Motel Tax Fund	Confiscated Assets Fund	Neighborhood Stabilization Fund	Cemetery Trust Fund
Revenues:					
Other taxes	\$ -	\$ 861,725	\$ -	\$ -	\$ -
Charges for services	2,783,933	-	-	16,332	-
Intergovernmental	-	-	-	-	-
Fines and forfeitures	-	-	90,188	-	-
Interest revenue	-	-	5	-	1,390
Total revenues	<u>2,783,933</u>	<u>861,725</u>	<u>90,193</u>	<u>16,332</u>	<u>1,390</u>
Expenditures:					
Public safety	3,456,299	-	162,111	-	-
Housing and development	-	570,186	-	10	-
Capital outlay	-	-	-	-	-
Total expenditures	<u>3,456,299</u>	<u>570,186</u>	<u>162,111</u>	<u>10</u>	<u>-</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(672,366)</u>	<u>291,539</u>	<u>(71,918)</u>	<u>16,322</u>	<u>1,390</u>
Other financing sources (uses)					
Transfers in	750,552	-	-	-	-
Transfers out	-	(161,562)	-	-	-
Total other financing sources (uses)	<u>750,552</u>	<u>(161,562)</u>	<u>-</u>	<u>-</u>	<u>-</u>
Net change in fund balances	78,186	129,977	(71,918)	16,322	1,390
Fund balances, beginning of year	<u>508,182</u>	<u>-</u>	<u>322,601</u>	<u>40,475</u>	<u>178,044</u>
Fund balances, end of year	<u>\$ 586,368</u>	<u>\$ 129,977</u>	<u>\$ 250,683</u>	<u>\$ 56,797</u>	<u>\$ 179,434</u>

Capital Projects		
SPLOST Fund	Capital Projects Fund	Totals
\$ -	\$ -	\$ 861,725
-	-	2,800,265
1,714,914	-	1,714,914
-	-	90,188
-	-	1,395
<u>1,714,914</u>	<u>-</u>	<u>5,468,487</u>
-	-	3,618,410
-	-	570,196
2,442,858	1,206,089	3,648,947
<u>2,442,858</u>	<u>1,206,089</u>	<u>7,837,553</u>
<u>(727,944)</u>	<u>(1,206,089)</u>	<u>(2,369,066)</u>
-	1,466,541	2,217,093
(297,077)	-	(458,639)
<u>(297,077)</u>	<u>1,466,541</u>	<u>1,758,454</u>
(1,025,021)	260,452	(610,612)
<u>8,013,030</u>	<u>-</u>	<u>9,062,332</u>
<u>\$ 6,988,009</u>	<u>\$ 260,452</u>	<u>\$ 8,451,720</u>

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CITY OF COVINGTON, GEORGIA

NONMAJOR GOVERNMENTAL FUNDS

SPECIAL REVENUE FUNDS

Special Revenue Funds are used to account for the proceeds of specific revenue sources that are restricted to expenditures for specified purposes.

The **Emergency Telephone Fund** accounts for revenue sources and expenditures that are legally restricted to expenditures for the Emergency 911 system.

The **Hotel/Motel Tax Fund** accounts for the Hotel/Motel accommodation excise tax receipts and distributions. These funds are designated for the promotion of tourism and cultural development.

The **Confiscated Assets Fund** accounts for the collection and use of funds confiscated from convicted offenders.

The **Neighborhood Stabilization Fund** accounts for the revenues and expenditures of a federal and state grant focusing on neighborhood development.

The **Cemetery Trust Fund** is used to account for restricted funds to be used only for the annual maintenance of the City's cemetery.

CAPITAL PROJECTS FUNDS

The Capital Projects Funds is used to account for financial resources to be used for the acquisition or construction of major capital facilities.

The **SPLOST Fund** accounts for the capital projects within the City from resources provided by the 2005, 2011 and 2017 special Newton County 1% sales and use tax.

The **Capital Projects Fund** is used to account for financial resources that are restricted and assigned for the construction and financing of general capital assets.

CITY OF COVINGTON, GEORGIA
EMERGENCY TELEPHONE FUND

**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE - BUDGET AND ACTUAL
FOR THE FISCAL YEAR ENDED JUNE 30, 2018**

	<u>Original Budgeted Amounts</u>	<u>Final Budgeted Amounts</u>	<u>Actual</u>	<u>Variance</u>
REVENUES				
Charges for services	\$ 2,723,667	\$ 2,723,667	\$ 2,783,933	\$ 60,266
EXPENDITURES				
Public safety	3,753,733	3,753,733	3,456,299	297,434
Total expenditures	3,753,733	3,753,733	3,456,299	297,434
Deficiency of revenues over expenditures	(1,030,066)	(1,030,066)	(672,366)	357,700
OTHER FINANCING SOURCES				
Transfers in	932,667	932,667	750,552	(182,115)
Total other financing sources	932,667	932,667	750,552	(182,115)
Net change in fund balances	(97,399)	(97,399)	78,186	175,585
FUND BALANCES, beginning of year	508,182	508,182	508,182	-
FUND BALANCES, end of year	<u>\$ 410,783</u>	<u>\$ 410,783</u>	<u>\$ 586,368</u>	<u>\$ 175,585</u>

CITY OF COVINGTON, GEORGIA
HOTEL/MOTEL TAX FUND

**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE - BUDGET AND ACTUAL
FOR THE FISCAL YEAR ENDED JUNE 30, 2018**

	Original Budgeted Amounts	Final Budgeted Amounts	Actual	Variance
REVENUES				
Other taxes	\$ 750,000	\$ 840,789	\$ 861,725	\$ 20,936
EXPENDITURES				
Housing and development	609,375	679,227	570,186	109,041
Total expenditures	609,375	679,227	570,186	109,041
Excess of revenues over expenditures	140,625	161,562	291,539	129,977
OTHER FINANCING USES				
Transfers out	(140,625)	(161,562)	(161,562)	-
Total other financing uses	(140,625)	(161,562)	(161,562)	-
Net change in fund balances	-	-	129,977	129,977
FUND BALANCES, beginning of year	-	-	-	-
FUND BALANCES, end of year	\$ -	\$ -	\$ 129,977	\$ 129,977

**CITY OF COVINGTON, GEORGIA
CONFISCATED ASSETS FUND**

**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE - BUDGET AND ACTUAL
FOR THE FISCAL YEAR ENDED JUNE 30, 2018**

	Original Budgeted Amounts	Final Budgeted Amounts	Actual	Variance
REVENUES				
Fines and forfeitures	\$ 14,989	\$ 162,112	\$ 90,188	\$ (71,924)
Interest	-	6	5	(1)
Total revenues	<u>14,989</u>	<u>162,118</u>	<u>90,193</u>	<u>(71,925)</u>
EXPENDITURES				
Public safety	14,989	162,118	162,111	7
Total expenditures	<u>14,989</u>	<u>162,118</u>	<u>162,111</u>	<u>7</u>
Net change in fund balances	-	-	(71,918)	(71,918)
FUND BALANCES, beginning of year	<u>322,601</u>	<u>322,601</u>	<u>322,601</u>	<u>-</u>
FUND BALANCES, end of year	<u><u>\$ 322,601</u></u>	<u><u>\$ 322,601</u></u>	<u><u>\$ 250,683</u></u>	<u><u>\$ (71,918)</u></u>

**CITY OF COVINGTON, GEORGIA
NEIGHBORHOOD STABILIZATION FUND**

**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE - BUDGET AND ACTUAL
FOR THE FISCAL YEAR ENDED JUNE 30, 2018**

	Original Budgeted Amounts	Final Budgeted Amounts	Actual	Variance
REVENUES				
Charges for services	\$ -	\$ 17,930	\$ 16,332	\$ (1,598)
Total revenues	<u>-</u>	<u>17,930</u>	<u>16,332</u>	<u>(1,598)</u>
EXPENDITURES				
Housing and development	-	10	10	-
Total expenditures	<u>-</u>	<u>10</u>	<u>10</u>	<u>-</u>
Net change in fund balances	-	17,920	16,322	(1,598)
FUND BALANCES, beginning of year	<u>40,475</u>	<u>40,475</u>	<u>40,475</u>	<u>-</u>
FUND BALANCES, end of year	<u><u>\$ 40,475</u></u>	<u><u>\$ 58,395</u></u>	<u><u>\$ 56,797</u></u>	<u><u>\$ (1,598)</u></u>

**CITY OF COVINGTON, GEORGIA
CEMETERY TRUST FUND**

**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE - BUDGET AND ACTUAL
FOR THE FISCAL YEAR ENDED JUNE 30, 2018**

	<u>Original Budgeted Amounts</u>	<u>Final Budgeted Amounts</u>	<u>Actual</u>	<u>Variance</u>
REVENUES				
Interest revenues	\$ 800	\$ 800	\$ 1,390	\$ 590
Total revenues	<u>800</u>	<u>800</u>	<u>1,390</u>	<u>590</u>
Net change in fund balances	800	800	1,390	590
FUND BALANCES, beginning of year	<u>178,044</u>	<u>178,044</u>	<u>178,044</u>	<u>-</u>
FUND BALANCES, end of year	<u><u>\$ 178,844</u></u>	<u><u>\$ 178,844</u></u>	<u><u>\$ 179,434</u></u>	<u><u>\$ 590</u></u>

CITY OF COVINGTON, GEORGIA

2005 SCHEDULE OF EXPENDITURES OF SPECIAL PURPOSE LOCAL OPTION SALES TAX PROCEEDS FOR THE FISCAL YEAR ENDED JUNE 30, 2018

Project Description	Original Estimated Cost	Revised Estimated Cost	Expenditures		
			Prior Years	Current Year	Total
Roads, streets, bridges and transportation improvements and equipment	\$ 3,693,386	\$ 3,693,386	\$ 3,240,134	\$ 45,645	\$ 3,285,779
	<u>\$ 3,693,386</u>	<u>\$ 3,693,386</u>	<u>\$ 3,240,134</u>	<u>\$ 45,645</u>	<u>\$ 3,285,779</u>

Note: The current year expenditures consisted of payments for transportation projects.

CITY OF COVINGTON, GEORGIA

2011 SCHEDULE OF EXPENDITURES OF SPECIAL PURPOSE LOCAL OPTION SALES TAX PROCEEDS FOR THE FISCAL YEAR ENDED JUNE 30, 2018

Project Description	Original Estimated Cost	Revised Estimated Cost	Expenditures		
			Prior Years	Current Year	Total
Airport improvements	\$ 500,000	\$ 500,000	\$ 500,000	\$ -	\$ 500,000
Transportation projects	6,966,620	6,966,620	628,717	297,077	925,794
	<u>\$ 7,466,620</u>	<u>\$ 7,466,620</u>	<u>\$ 1,128,717</u>	<u>\$ 297,077</u>	<u>\$ 1,425,794</u>

Note: The current year expenditures consisted of transfers to the General Fund and Gas and Electric Fund for partial funding of utilities relocation which is a SPLOST approved project.

CITY OF COVINGTON, GEORGIA

2017 SCHEDULE OF EXPENDITURES OF SPECIAL PURPOSE LOCAL OPTION SALES TAX PROCEEDS FOR THE FISCAL YEAR ENDED JUNE 30, 2018

Project Description	Original Estimated Cost	Revised Estimated Cost	Expenditures		
			Prior Years	Current Year	Total
Transportation projects	\$ 4,029,944	\$ 4,029,944	\$ -	\$ -	\$ -
Sanitary sewer inspection and construction	1,575,000	1,575,000	-	-	-
Public safety	<u>3,820,817</u>	<u>3,820,817</u>	<u>-</u>	<u>2,397,213</u>	<u>2,397,213</u>
	<u>\$ 9,425,761</u>	<u>\$ 9,425,761</u>	<u>\$ -</u>	<u>\$ 2,397,213</u>	<u>\$ 2,397,213</u>

Note: The current year expenditures consisted of the purchase of a public safety building.

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CITY OF COVINGTON, GEORGIA

NONMAJOR ENTERPRISE FUNDS

Operations of enterprise funds are designed to be self-supporting.

The **Stormwater Utility Fund** accounts for revenues and expenses relating to the stormwater services provided to the residents of the City. All activities necessary to provide such services are accounted for in this fund.

The **Sanitation Fund** is used to account for the financing, construction, operation and maintenance of the solid waste services provided to the residents of the City and some residents of Newton County. All activities necessary to provide such services are accounted for in this fund.

CITY OF COVINGTON, GEORGIA
COMBINING STATEMENT OF NET POSITION
NONMAJOR ENTERPRISE FUNDS
JUNE 30, 2018

	Stormwater Utility Fund	Sanitation Fund	Totals
ASSETS			
CURRENT ASSETS			
Cash	\$ 2,019,838	\$ -	\$ 2,019,838
Accounts receivable, net of allowances	633,965	744,288	1,378,253
Prepaid expenses	731	6,019	6,750
Total current assets	<u>2,654,534</u>	<u>750,307</u>	<u>3,404,841</u>
NONCURRENT ASSETS			
Capital assets:			
Nondepreciable	-	13,002	13,002
Depreciable, net of accumulated depreciation	3,962,490	493,404	4,455,894
Total noncurrent assets	<u>3,962,490</u>	<u>506,406</u>	<u>4,468,896</u>
Total assets	<u>6,617,024</u>	<u>1,256,713</u>	<u>7,873,737</u>
DEFERRED OUTFLOWS OF RESOURCES			
Pension	<u>182,518</u>	<u>632,924</u>	<u>815,442</u>
LIABILITIES			
CURRENT LIABILITIES			
Accounts payable	2,327	105,544	107,871
Accrued liabilities	12,202	109,434	121,636
Current portion - termination benefits	-	1,631	1,631
Total current liabilities	<u>14,529</u>	<u>216,609</u>	<u>231,138</u>
LONG-TERM LIABILITIES			
Net pension liability	<u>281,116</u>	<u>974,837</u>	<u>1,255,953</u>
Total long-term liabilities	<u>281,116</u>	<u>974,837</u>	<u>1,255,953</u>
Total liabilities	<u>295,645</u>	<u>1,191,446</u>	<u>1,487,091</u>
NET POSITION			
Investment in capital assets	3,962,490	506,406	4,468,896
Unrestricted	<u>2,541,407</u>	<u>191,785</u>	<u>2,733,192</u>
Total net position	<u>\$ 6,503,897</u>	<u>\$ 698,191</u>	<u>\$ 7,202,088</u>

CITY OF COVINGTON, GEORGIA

COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION NONMAJOR ENTERPRISE FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2018

	Stormwater Utility Fund	Sanitation Fund	Totals
OPERATING REVENUES			
Charges for services	\$ 994,553	\$ 2,784,374	\$ 3,778,927
Other services	-	49,750	49,750
Total operating revenues	<u>994,553</u>	<u>2,834,124</u>	<u>3,828,677</u>
OPERATING EXPENSES			
Personnel services	262,289	1,521,740	1,784,029
Other costs of operations	79,810	1,469,551	1,549,361
Depreciation	208,910	96,523	305,433
Total operating expenses	<u>551,009</u>	<u>3,087,814</u>	<u>3,638,823</u>
Operating income (loss)	<u>443,544</u>	<u>(253,690)</u>	<u>189,854</u>
CAPITAL CONTRIBUTIONS	<u>-</u>	<u>330,361</u>	<u>330,361</u>
TRANSFERS			
Transfers in	-	512,020	512,020
Total transfers	<u>-</u>	<u>512,020</u>	<u>512,020</u>
Change in net position	443,544	588,691	1,032,235
NET POSITION, beginning of year	<u>6,060,353</u>	<u>109,500</u>	<u>6,169,853</u>
NET POSITION, end of year	<u><u>\$ 6,503,897</u></u>	<u><u>\$ 698,191</u></u>	<u><u>\$ 7,202,088</u></u>

CITY OF COVINGTON, GEORGIA
COMBINING STATEMENT OF CASH FLOWS
NONMAJOR ENTERPRISE FUNDS
FOR THE FISCAL YEAR ENDED JUNE 30, 2018

	Stormwater Utility Fund	Sanitation Fund	Totals
CASH FLOWS FROM OPERATING ACTIVITIES			
Receipts from customers and users	\$ 897,057	\$ 2,472,471	\$ 3,369,528
Payments to suppliers	(90,679)	(1,481,319)	(1,571,998)
Payments to employees	(229,886)	(1,411,386)	(1,641,272)
Net cash provided by (used in) operating activities	<u>576,492</u>	<u>(420,234)</u>	<u>156,258</u>
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES			
Transfers in	-	512,020	512,020
Net cash provided by noncapital financing activities	<u>-</u>	<u>512,020</u>	<u>512,020</u>
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES			
Capital contributions	-	330,361	330,361
Acquisition and construction of capital assets	(65,297)	(427,850)	(493,147)
Net cash used in capital and related financing activities	<u>(65,297)</u>	<u>(97,489)</u>	<u>(162,786)</u>
Change in cash and cash equivalents	511,195	(5,703)	505,492
Cash and cash equivalents:			
Beginning of year	<u>1,508,643</u>	<u>5,703</u>	<u>1,514,346</u>
End of year	<u><u>\$ 2,019,838</u></u>	<u><u>\$ -</u></u>	<u><u>\$ 2,019,838</u></u>
Reconciliation of operating income (loss) to net cash provided by (used in) operating activities:			
Operating income (loss)	\$ 443,544	\$ (253,690)	\$ 189,854
Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities			
Depreciation	208,910	96,523	305,433
(Increase) decrease in accounts receivable	299,175	(361,653)	(62,478)
Decrease in inventory	-	1,970	1,970
Increase in prepaids and other assets	(316)	(207)	(523)
Increase in deferred outflows of resources related to pension	(78,557)	(272,414)	(350,971)
Decrease in accounts payable	(10,553)	(13,531)	(24,084)
Increase in accrued liabilities	2,065	9,560	11,625
Decrease in termination benefits	-	(4,413)	(4,413)
Decrease in unearned revenue	(396,671)	-	(396,671)
Increase in net pension liability	108,895	377,621	486,516
Net cash provided by (used in) operating activities	<u><u>\$ 576,492</u></u>	<u><u>\$ (420,234)</u></u>	<u><u>\$ 156,258</u></u>

Statistical Section



STATISTICAL SECTION

This part of the City of Covington's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

Page

Financial Trends 86 – 91

These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.

Revenue Capacity..... 92 – 95

These schedules contain information to help the reader assess the City's most significant local revenue source, property taxes.

Debt Capacity..... 96 – 98

These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.

Demographic and Economic Information 99 – 102

These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.

Operating Information..... 103 – 106

These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.

CITY OF COVINGTON, GEORGIA

NET POSITION BY COMPONENT LAST TEN FISCAL YEARS (accrual basis of accounting) (amounts expressed in thousands)

	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
Governmental activities										
Net investment in capital assets	\$ 28,623	\$ 28,269	\$ 28,031	\$ 28,831	\$ 30,692	\$ 31,345	\$ 33,435	\$ 32,492	\$ 32,207	\$ 34,018
Restricted	-	-	274	2,378	3,279	4,707	6,658	7,909	9,031	8,406
Unrestricted	27,494	27,875	27,951	26,722	24,995	25,221	19,365	16,816	16,407	10,916
Total governmental activities net position	<u>56,117</u>	<u>56,144</u>	<u>56,256</u>	<u>57,931</u>	<u>58,966</u>	<u>61,273</u>	<u>59,458</u>	<u>57,217</u>	<u>57,645</u>	<u>53,340</u>
Business-type activities										
Net investment in capital assets	56,592	61,001	62,274	62,445	63,064	65,612	65,867	68,338	73,961	80,037
Restricted	2,170	49	45	137	206	790	750	925	2,550	2,715
Unrestricted	28,931	36,866	39,919	39,772	42,928	44,974	47,526	57,934	60,368	65,019
Total business-type activities net position	<u>87,693</u>	<u>97,916</u>	<u>102,238</u>	<u>102,354</u>	<u>106,198</u>	<u>111,376</u>	<u>114,143</u>	<u>127,197</u>	<u>136,879</u>	<u>147,771</u>
Primary government										
Net investment in capital assets	85,215	89,270	90,305	91,276	93,756	96,957	99,302	100,830	106,168	114,055
Restricted	2,170	49	319	2,515	3,485	5,497	7,408	8,834	11,581	11,121
Unrestricted	56,425	64,741	67,870	66,494	67,923	70,195	66,891	74,750	76,775	75,935
Total primary government net position	<u>\$ 143,810</u>	<u>\$ 154,060</u>	<u>\$ 158,494</u>	<u>\$ 160,285</u>	<u>\$ 165,164</u>	<u>\$ 172,649</u>	<u>\$ 173,601</u>	<u>\$ 184,414</u>	<u>\$ 194,524</u>	<u>\$ 201,111</u>

CITY OF COVINGTON, GEORGIA

STATEMENT OF ACTIVITIES LAST TEN FISCAL YEARS

(accrual basis of accounting)
(amounts expressed in thousands)

	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
Expenses										
Governmental activities:										
General government	\$ 2,452	\$ 901	\$ 1,170	\$ 1,389	\$ 2,223	\$ 3,639	\$ 3,121	\$ 3,585	\$ 3,737	\$ 4,349
Judicial	416	529	511	520	505	512	625	707	739	721
Public safety	11,997	12,285	12,532	12,609	12,805	14,129	13,982	16,161	16,503	18,182
Public works	3,308	3,123	3,567	3,198	3,574	3,386	3,377	4,286	3,763	4,288
Parks and recreation	468	483	486	503	505	435	138	285	457	-
Housing and development	1,025	1,431	1,146	1,217	2,959	1,480	1,485	1,783	1,431	1,691
Interest on long-term debt	64	66	59	53	44	38	34	26	20	20
Total governmental activities expenses	19,730	18,818	19,471	19,489	22,615	23,619	22,762	26,833	26,650	29,251
Business-type activities:										
Water and sewer	9,324	9,765	10,029	10,295	9,839	9,348	9,210	9,502	10,220	10,140
Gas	16,570	14,028	13,200	11,081	11,013	12,648	10,597	8,005	9,396	10,034
Electric	29,262	28,193	31,127	35,157	34,879	34,420	35,003	32,642	32,847	33,704
Stormwater	660	865	858	859	781	795	694	743	508	551
Sanitation	2,427	2,607	2,576	2,603	2,857	2,741	2,857	2,892	3,010	3,088
Airport	122	195	1,284	1,058	1,020	1,113	1,024	994	997	1,287
Total business-type activities expenses	58,365	55,653	59,074	61,053	60,389	61,065	59,385	54,778	56,978	58,804
Total primary government expenses	78,095	74,471	78,545	80,542	83,004	84,684	82,147	81,611	83,628	88,055
Program Revenues										
Governmental activities:										
Charges for services:										
General government	584	578	539	630	1,005	1,077	936	668	774	918
Public safety	2,406	2,338	2,106	1,672	1,453	1,750	2,500	3,453	3,417	3,444
Operating grants and contributions	976	1,385	918	774	2,532	802	829	779	898	945
Capital grants and contributions	66	334	228	2,514	2,005	2,174	2,808	2,601	2,067	1,891
Total governmental activities program revenues	4,032	4,635	3,791	5,590	6,995	5,803	7,073	7,501	7,156	7,198
Business-type activities:										
Charges for services:										
Water and sewer	8,981	9,411	10,584	10,949	10,897	11,337	10,967	11,114	12,190	11,999
Gas	18,787	17,344	16,579	13,838	14,725	18,006	15,500	12,883	13,025	14,821
Electric	35,493	36,911	37,822	37,138	40,102	42,644	44,924	45,059	45,112	45,789
Stormwater	798	709	678	724	756	729	839	839	801	994
Sanitation	2,224	2,312	2,326	2,310	2,414	2,459	2,543	2,743	2,769	2,834
Airport	15	13	326	584	514	468	421	403	476	576
Operating grants and contributions	364	2,759	993	870	2,069	120	261	512	-	-
Capital grants and contributions	-	100	-	443	-	87	-	-	1,889	1,865
Total business-type activities program revenues	66,662	69,559	69,308	66,856	71,477	75,850	75,455	73,553	76,262	78,878
Total primary government program revenues	70,694	74,194	73,099	72,446	78,472	81,653	82,528	81,054	83,418	86,076
Net (expense)/revenue										
Governmental activities	(15,698)	(14,183)	(15,680)	(13,899)	(15,620)	(17,816)	(15,689)	(19,332)	(19,494)	(22,053)
Business-type activities	8,297	13,906	10,234	5,803	11,088	14,785	16,070	18,775	19,284	20,074
Total primary government net expense	\$ (7,401)	\$ (277)	\$ (5,446)	\$ (8,096)	\$ (4,532)	\$ (3,031)	\$ 381	\$ (557)	\$ (210)	\$ (1,979)

CITY OF COVINGTON, GEORGIA

CHANGES IN NET POSITION

LAST TEN FISCAL YEARS

(accrual basis of accounting)

(amounts expressed in thousands)

	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
General revenues and other changes in net position										
Governmental activities:										
Property taxes	\$ 5,313	\$ 5,482	\$ 5,033	\$ 4,765	\$ 4,715	\$ 4,868	\$ 4,729	\$ 4,646	\$ 4,885	\$ 5,088
Sales taxes	1,778	1,827	1,750	2,004	2,000	1,942	2,012	1,981	2,032	2,176
Franchise fees	780	826	846	844	712	701	775	756	764	872
Insurance premium taxes	646	640	622	615	654	677	707	745	818	2,016
Other taxes	1,103	1,165	1,301	1,346	1,362	1,441	1,648	1,786	1,745	720
Unrestricted investment earnings	364	313	172	127	46	66	31	28	42	57
Gain on sale of capital assets	4	-	-	13	4	-	-	-	-	-
Transfers	9,118	3,957	6,068	5,860	7,162	10,428	11,081	7,149	9,617	9,946
Total governmental activities	<u>19,106</u>	<u>14,210</u>	<u>15,792</u>	<u>15,574</u>	<u>16,655</u>	<u>20,123</u>	<u>20,983</u>	<u>17,091</u>	<u>19,903</u>	<u>20,875</u>
Business-type activities:										
Unrestricted investment earnings (losses)	620	264	156	148	(118)	782	524	1,427	327	726
Gain on sale of capital assets (1)	16	10	-	25	36	39	6	-	-	38
Transfers	(9,118)	(3,957)	(6,068)	(5,860)	(7,162)	(10,428)	(11,081)	(7,149)	(9,928)	(9,946)
Total business-type activities	<u>(8,482)</u>	<u>(3,683)</u>	<u>(5,912)</u>	<u>(5,687)</u>	<u>(7,244)</u>	<u>(9,607)</u>	<u>(10,551)</u>	<u>(5,722)</u>	<u>(9,601)</u>	<u>(9,182)</u>
Total primary government	<u>\$ 3,223</u>	<u>\$ 10,250</u>	<u>\$ 4,434</u>	<u>\$ 1,791</u>	<u>\$ 4,879</u>	<u>\$ 7,485</u>	<u>\$ 10,813</u>	<u>\$ 10,812</u>	<u>\$ 10,092</u>	<u>\$ 9,714</u>
Change in net position										
Governmental activities	\$ 3,408	\$ 27	\$ 112	\$ 1,675	\$ 1,035	\$ 2,307	\$ 5,294	\$ (2,241)	\$ 409	\$ (1,178)
Business-type activities	(185)	10,223	4,322	116	3,844	5,178	5,519	13,053	9,683	10,892
Total primary government	<u>\$ 3,223</u>	<u>\$ 10,250</u>	<u>\$ 4,434</u>	<u>\$ 1,791</u>	<u>\$ 4,879</u>	<u>\$ 7,485</u>	<u>\$ 10,813</u>	<u>\$ 10,812</u>	<u>\$ 10,092</u>	<u>\$ 9,714</u>

CITY OF COVINGTON, GEORGIA

GOVERNMENTAL ACTIVITIES TAX REVENUES BY SOURCE

LAST TEN FISCAL YEARS

(accrual basis of accounting)

(amounts expressed in thousands)

<u>Fiscal Year</u>	<u>Property Taxes</u>	<u>Sales Taxes</u>	<u>Hotel/ Motel Taxes</u>	<u>Alcoholic Beverage Taxes</u>	<u>Insurance Premium Taxes</u>	<u>Other Taxes (2)</u>	<u>Total</u>
2009	\$ 5,313	\$ 1,778	\$ 185	\$ 563	\$ 646	\$ 355	\$ 8,840
2010	5,482	1,827	223	584	640	358	9,114
2011	5,033	1,750	378	537	622	386	8,706
2012	4,765	2,004	401	576	615	369	8,730
2013	4,715	2,000	431	573	654	358	8,731
2014	4,868	1,942	556	580	677	305	8,928
2015	4,729	2,012	639	591	707	418	9,096
2016	4,646	1,981	685	606	745	495	9,158
2017	4,885	2,032	721	572	818	452	9,480
2018	5,110	2,175	862	638	872	516	10,173

CITY OF COVINGTON, GEORGIA

FUND BALANCES OF GOVERNMENTAL FUNDS

LAST TEN FISCAL YEARS

(modified accrual basis of accounting)

(amounts expressed in thousands)

	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
General fund										
Reserved	\$ 3,050	\$ 3,382	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Unreserved-designated	-	-	-	-	-	-	-	-	-	-
Unreserved	22,144	22,557	-	-	-	-	-	-	-	-
Non-spendable	-	-	2,785	3,469	2,906	3,556	3,315	3,242	2,778	582
Committed	-	-	11	164	234	225	233	258	-	-
Assigned	-	-	5,876	2,692	2,692	575	2,692	3,270	37	37
Unassigned	-	-	19,145	20,164	19,237	20,763	18,818	15,380	18,407	19,703
Total general fund	<u>25,194</u>	<u>25,939</u>	<u>27,817</u>	<u>26,489</u>	<u>25,069</u>	<u>25,119</u>	<u>25,058</u>	<u>22,150</u>	<u>21,222</u>	<u>20,322</u>
All other governmental funds										
Reserved	175	175	-	-	-	-	-	-	-	-
Unreserved, reported in:										
Special revenue funds	(292)	612	-	-	-	-	-	-	-	-
Capital projects funds	-	126	-	-	-	-	-	-	-	-
Non-spendable	-	-	21	51	15	12	15	50	31	46
Restricted for:										
Law enforcement	-	-	-	-	-	-	-	716	800	791
Cemetery maintenance	-	-	175	176	176	176	177	177	178	179
Public safety	-	-	-	700	266	349	852	-	-	-
Housing and development	-	-	-	-	-	-	10	25	40	187
Capital projects	-	-	99	1,503	2,837	4,183	5,619	6,991	8,013	7,249
Unassigned	-	-	(389)	-	-	(10)	-	(258)	-	-
Total all other governmental funds	<u>(117)</u>	<u>913</u>	<u>(94)</u>	<u>2,430</u>	<u>3,294</u>	<u>4,710</u>	<u>6,673</u>	<u>7,701</u>	<u>9,062</u>	<u>8,452</u>
Total all governmental funds	<u>\$ 25,077</u>	<u>\$ 26,852</u>	<u>\$ 27,723</u>	<u>\$ 28,919</u>	<u>\$ 28,363</u>	<u>\$ 29,829</u>	<u>\$ 31,731</u>	<u>\$ 29,851</u>	<u>\$ 30,284</u>	<u>\$ 28,774</u>

CITY OF COVINGTON, GEORGIA

CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS

LAST TEN FISCAL YEARS

(modified accrual basis of accounting)

(amounts expressed in thousands)

	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
Revenues										
Taxes	\$ 8,899	\$ 8,938	\$ 8,715	\$ 8,764	\$ 8,953	\$ 8,867	\$ 9,069	\$ 9,217	\$ 9,466	\$ 10,173
Licenses and permits	167	144	151	192	155	153	230	188	243	279
Intergovernmental	1,099	1,719	1,146	3,289	4,535	2,975	3,637	3,380	2,964	2,836
Charges for services	961	1,912	1,311	1,198	1,064	1,145	1,005	2,909	2,882	2,800
Franchise fees	780	826	846	844	712	701	775	745	764	720
Fines and forfeitures	343	1,086	770	681	391	614	1,491	743	542	644
Interest earned	364	313	172	127	48	66	31	28	42	57
Miscellaneous	417	782	869	884	850	925	706	481	530	640
Total revenues	<u>13,030</u>	<u>15,720</u>	<u>13,980</u>	<u>15,979</u>	<u>16,708</u>	<u>15,446</u>	<u>16,944</u>	<u>17,691</u>	<u>17,433</u>	<u>18,149</u>
Expenditures										
General government	2,389	1,376	1,686	1,625	3,811	4,181	3,944	3,945	3,742	3,732
Judicial	415	528	507	519	503	517	626	704	681	700
Public safety	11,849	11,368	12,356	12,573	13,110	14,882	14,566	16,124	16,660	16,281
Public works	2,659	2,415	2,758	2,811	2,777	2,731	3,743	3,452	3,876	3,078
Parks and recreation	455	459	476	501	519	401	308	332	483	362
Housing and development	995	1,398	1,220	1,211	2,951	1,481	1,617	1,758	1,451	1,586
Capital outlay	-	337	189	1,112	424	609	979	7	-	3,649
Debt service:										
Principal retirement	82	197	220	278	288	392	373	381	273	198
Interest charges	49	69	62	57	47	41	35	28	20	21
Total expenditures	<u>18,893</u>	<u>18,147</u>	<u>19,474</u>	<u>20,687</u>	<u>24,430</u>	<u>25,235</u>	<u>26,191</u>	<u>26,731</u>	<u>27,186</u>	<u>29,607</u>
Excess (deficiency) of revenues over expenditures	(5,863)	(2,427)	(5,494)	(4,708)	(7,722)	(9,789)	(9,247)	(9,040)	(9,753)	(11,458)
Other financing sources (uses)										
Transfers in	11,004	6,602	8,345	7,266	7,243	10,533	11,201	10,153	10,743	11,871
Transfers out	(1,886)	(2,416)	(2,234)	(1,392)	(81)	(104)	(120)	(3,004)	(824)	(1,925)
Capital Leases	600	-	202	-	-	815	-	-	254	-
Proceeds from sale of capital assets	75	15	52	29	4	12	68	11	13	13
Total other financing sources (uses)	<u>9,793</u>	<u>4,201</u>	<u>6,365</u>	<u>5,903</u>	<u>7,166</u>	<u>11,256</u>	<u>11,149</u>	<u>7,160</u>	<u>10,186</u>	<u>9,959</u>
Net change in fund balances	<u>\$ 3,930</u>	<u>\$ 1,774</u>	<u>\$ 871</u>	<u>\$ 1,195</u>	<u>\$ (556)</u>	<u>\$ 1,467</u>	<u>\$ 1,902</u>	<u>\$ (1,880)</u>	<u>\$ 433</u>	<u>\$ (1,499)</u>
Debt service as a percentage of non-capital expenditures (1)	0.69%	1.47%	1.45%	1.62%	1.37%	1.72%	1.56%	1.53%	1.16%	0.85%

(1) Difference in 2017 debt service as a percentage of non-capital expenditures is due to a recalculation.

CITY OF COVINGTON, GEORGIA

ASSESSED VALUE AND ESTIMATED ACTUAL VALUE - ALL TAXABLE PROPERTY

LAST TEN FISCAL YEARS

(amounts expressed in thousands)

<u>Fiscal Year</u>	<u>Tax Year</u>	<u>Real Property</u>	<u>Personal Property</u>	<u>Motor Vehicles</u>	<u>Other (1)</u>	<u>Less: Tax Exempt Real Property</u>	<u>Total Taxable Assessed Value</u>	<u>Total Direct Tax Rate</u>	<u>Estimated Actual Value</u>	<u>Assessed Value as a Percentage of Actual Value</u>
2009	2008	\$ 459,767	\$ 282,475	\$ 23,528	\$ 157	\$ 97,642	\$ 668,285	8.208	\$ 1,914,818	40.00%
2010	2009	448,632	345,727	23,851	372	84,933	733,649	8.208	2,046,455	40.00%
2011	2010	415,904	243,538	21,370	118	74,338	606,592	8.208	1,702,325	40.00%
2012	2011	389,108	254,237	21,740	116	77,187	588,014	8.208	1,663,003	40.00%
2013	2012	370,786	255,310	22,901	131	83,804	565,324	8.208	1,622,820	40.00%
2014	2013	352,139	261,590	23,720	82	83,145	554,386	8.208	1,593,828	40.00%
2015	2014	359,002	262,745	20,771	81	84,212	558,387	7.708	1,606,498	40.00%
2016	2015	369,539	285,215	16,077	169	95,080	575,920	7.654	1,677,500	40.00%
2017	2016	385,802	315,046	12,507	126	109,438	604,043	7.654	1,783,703	40.00%
2018	2017	401,935	347,539	9,742	352	131,704	627,864	7.654	1,898,920	40.00%

Source: Newton County Tax Commissioner.

Note: Property in the County is reassessed annually. The County assesses property at 40% of its estimated actual value for all types of real and personal property. Tax rates are per \$1,000 of assessed value.

(1) Includes mobile homes, heavy duty equipment, and timber.

CITY OF COVINGTON, GEORGIA

PROPERTY TAX RATES - ALL OVERLAPPING GOVERNMENTS (Per \$1,000 of Assessed Value) LAST TEN FISCAL YEARS

Fiscal Year	Tax Year	City of Covington	Community Improvement District	Newton County	Newton Board of Education	Newton Ambulance Service	Newton Medical Center	State of Georgia	Total Direct and Overlapping Rates
2009	2008	8.208	N/A	9.730	19.210	0.451	1.200	0.25	39.049
2010	2009	8.208	N/A	9.730	19.210	0.451	1.200	0.25	39.049
2011	2010	8.208	N/A	10.910	21.000	0.451	1.200	0.25	42.019
2012	2011	8.208	N/A	10.910	21.073	0.451	1.200	0.25	42.092
2013	2012	8.208	N/A	10.910	21.900	0.451	1.200	0.20	42.869
2014	2013	8.208	N/A	11.540	21.900	0.451	1.200	0.15	43.449
2015	2014	7.708	N/A	11.225	20.450	0.451	1.200	0.10	41.134
2016	2015	7.654	N/A	12.990	20.000	0.451	N/A	0.10	41.195
2017	2016	7.654	N/A	12.990	20.000	0.451	N/A	0.00	41.095
2018	2017	7.654	5.000	13.441	20.000	N/A	N/A	0.00	46.095

Source: Georgia Department of Revenue.

CITY OF COVINGTON, GEORGIA

PRINCIPAL TAXPAYERS CURRENT AND NINE YEARS AGO (amounts expressed in thousands)

Taxpayer	Fiscal Year 2018				Fiscal Year 2009			
	Taxable Assessed Value	Rank	Percentage of Taxable Assessed Value	Taxes Levied	Taxable Assessed Value	Rank	Percentage of Taxable Assessed Value	Taxes Levied
Becton Dickinson (fka CR Bard)	\$ 72,157	1	9.50%	\$ 439	\$ 41,809	4	5.46%	\$ 185
SKC, Inc.	52,810	2	6.95%	305	51,559	1	6.73%	367
General Mills	40,408	3	5.32%	296	42,741	2	5.58%	335
Tenneco Plastics (fka Pactiv)	32,097	4	4.23%	168	41,512	3	5.42%	199
Fiberco/Fibervision	24,244	5	3.19%	149	11,688	8	1.53%	73
Nisshinbo	21,602	6	2.84%	119			0.00%	
Eric Zorn/Walmart	17,323	7	2.28%	75	11,406	5	1.49%	90
Michelin North America	9,929	8	1.31%	74				
SGD North America	14,653	9	1.93%	67	11,855	6	1.55%	79
Bellsouth/AT&T	21,323	10	2.81%	66			0.00%	
Gwinnett Industries					92,298	7	12.05%	76
Smurfit-Stone Contrainers Corp					8,125	9	1.06%	57
Home Depot					6,634	10	0.87%	54
	<u>\$ 306,546</u>		<u>40.36%</u>	<u>\$ 1,758</u>	<u>\$ 319,627</u>		<u>41.74%</u>	<u>\$ 1,515</u>

Source: Newton County Tax Commissioner.

CITY OF COVINGTON, GEORGIA

PROPERTY TAX LEVIES AND COLLECTIONS LAST TEN YEARS

(amounts expressed in thousands)

Fiscal Year	Tax Year	Total Tax Levy (1)	Collected prior to or within the Fiscal Year of the Levy		Delinquent Tax Collections	Total Collections to Date	
			Amount	Percentage of Levy		Amount	Percentage of Levy
2009	2008	\$ 5,292	\$ 5,373	101.53%	N/A	\$ 5,373	101.53%
2010	2009	5,826	4,777	81.99%	\$ 157	4,934	84.69%
2011	2010	4,804	4,583	95.40%	240	4,823	100.40%
2012	2011	4,648	4,400	94.66%	212	4,612	99.23%
2013	2012	4,452	4,473	100.47%	93	4,566	102.56%
2014	2013	4,356	4,157	95.43%	148	4,305	98.83%
2015	2014	4,143	4,137	99.86%	82	4,219	101.83%
2016	2015	4,284	4,237	98.90%	14	4,251	99.23%
2017	2016	4,531	4,471	98.68%	50	4,521	99.78%
2018	2017	4,729	4,670	98.75%	13	4,683	99.03%

(1) Does not include motor vehicle taxes.

(2) The City Council elected to change the City's fiscal year to June 30 in the current year.

These statements present operations only for the six months 1/1/2008 through 6/30/2008.

CITY OF COVINGTON, GEORGIA

RATIOS OF OUTSTANDING DEBT BY TYPE

LAST TEN YEARS

(amounts expressed in thousands, except per capita amount)

Fiscal Year	Governmental Activities	Business-Type Activities				Total Primary Government	Per Capita (1)
	Capital Leases	Revenue Bonds	Notes Payable	Intergovernmental Agreement	Capital Leases		
2009	\$ 1,811	\$ 2,645	\$ 16,985	\$ 488	\$ -	\$ 21,929	N/A
2010	1,615	2,425	16,014	418	-	20,472	\$ 1,560
2011	1,597	2,195	15,006	345	-	19,143	1,445
2012	1,319	1,955	13,960	266	-	17,500	1,312
2013	1,031	16,570	-	183	-	17,784	1,322
2014	1,454	13,330	-	94	1,497	16,375	1,217
2015	1,081	11,740	1,766	-	1,185	15,772	1,172
2016	700	10,130	3,000	-	868	14,698	1,056
2017	682	8,485	4,500	-	547	14,214	1,017
2018	483	6,810	4,357	-	220	11,607	826

Note: Details regarding the City's outstanding debt can be found in the Notes to the Financial Statements.

(1) See the Demographic and Economic Statistics for population data.

CITY OF COVINGTON, GEORGIA

DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT

JUNE 30, 2018

(amounts expressed in thousands)

	<u>Net General Obligation Bonded Debt Outstanding</u>	<u>Percentage Applicable to City of Covington (1)</u>	<u>Amount Applicable to City of Covington</u>
Direct debt:			
City of Covington	\$ 483	100.00%	\$ 483
Total direct debt	<u>483</u>		<u>483</u>
Overlapping debt:			
Newton County Board of Education	37,445,000	27.10%	10,147,035
Newton County Board of Commissioners	<u>-</u>		<u>-</u>
Total overlapping debt	<u>37,445,000</u>		<u>10,147,035</u>
 Total direct and overlapping debt	 <u><u>\$ 37,445,483</u></u>		 <u><u>\$ 10,147,518</u></u>

Sources: Newton County Board of Education and Newton County Tax Commissioner.

- (1) The percentage of overlapping debt applicable is estimated using taxable assessed property values. Applicable percentages were estimated by determining the portion of the County's taxable assessed value that is within the City's boundaries and dividing it by the County's total taxable assessed value.

CITY OF COVINGTON, GEORGIA

LEGAL DEBT MARGIN INFORMATION LAST TEN TAX YEARS

(amounts expressed in thousands)

	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
Debt limit	\$ 86,357	\$ 81,859	\$ 68,093	\$ 66,520	\$ 64,913	\$ 63,753	\$ 64,260	\$ 67,100	\$ 71,348	\$ 75,957
Total net debt applicable to limit	-	-	-	-	-	-	-	-	-	-
Legal debt margin	<u>\$ 86,357</u>	<u>\$ 81,859</u>	<u>\$ 68,093</u>	<u>\$ 66,520</u>	<u>\$ 64,913</u>	<u>\$ 63,753</u>	<u>\$ 64,260</u>	<u>\$ 67,100</u>	<u>\$ 71,348</u>	<u>\$ 75,957</u>
Total net debt applicable to the limit as a percentage of debt limit	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%

Legal Debt Margin Calculation for Taxable Year 2017

Assessed value	\$ 627,864
Plus exempt property	131,704
Total assessed value	<u>759,568</u>
Debt limit (10% of total assessed value)	<u>75,957</u>
Debt applicable to limit:	
General obligation bonds	-
Less: Amount set aside for repayment	-
Total net debt applicable to limit	<u>-</u>
Legal debt margin (in thousands)	<u>\$ 75,957</u>

CITY OF COVINGTON, GEORGIA

DEMOGRAPHIC AND ECONOMIC STATISTICS (1) LAST TEN YEARS

<u>Fiscal Year</u>	<u>Population (1)</u>	<u>Median Household Income (1)</u>	<u>Per Capita Personal Income (3)</u>	<u>Median Age (1)</u>	<u>Percentage of Population Age 25 and Older with Greater than 12 Years of Formal Schooling (1)</u>	<u>School Enrollment (2)</u>	<u>Unemployment Rate (3)</u>
2009	N/A	N/A	N/A	N/A	N/A	N/A	7.5%
2010	13,126	\$ 31,997	\$ 24,318	34.7	N/A	N/A	12.1%
2011	13,244	31,997	24,720	34.7	N/A	N/A	12.1%
2012	13,335	31,997	25,830	34.7	N/A	N/A	11.8%
2013	13,452	33,786	26,347	34.9	71.8%	N/A	10.1%
2014	13,452	33,786	26,398	34.9	71.8%	19,522	9.1%
2015	13,452	33,786	26,398	34.9	71.8%	19,651	7.0%
2016	13,916	32,171	28,920	37.4	71.6%	19,709	6.2%
2017	13,977	36,678	30,144	40.0	77.8%	19,664	5.7%
2018	14,044	32,793	31,347	35.2	79.8%	19,684	4.1%

(1) Source: U.S. Census Bureau - American Fact Finder.

Median Household Income for 2011 and 2012 are based on 2010 which is from census information.

Median Household Income for 2014 and 2015 is based on 2013 which is from census information.

Median Household Income for 2018 is based on 2016 American Community Survey.

(2) Source: Newton County Board of Education and includes enrollment county-wide.

(3) Source: Georgia Department of Labor - Newton County at December 31 prior year for fiscal 2006 - 2014.

Data for 2015-2018 is from Federal Reserve Economic Data for Newton County (per capital income as of November 30, 2017, and unemployment as of June 27, 2018).

CITY OF COVINGTON, GEORGIA

PRINCIPAL EMPLOYERS CURRENT YEAR AND NINE YEARS AGO

Employer	2018 Fiscal Year			2009 Fiscal Year		
	Number of Employees	Rank	Percentage of Total City Employment	Number of Employees	Rank	Percentage of Total City Employment
Newton County Board of Education (County-Wide)	2,583	1	15.96%	N/A	N/A	N/A
Piedmont Newton Hospital, Inc.	678	2	4.19%	N/A	N/A	N/A
Newton County Board of Commissioners	548	3	3.39%	N/A	N/A	N/A
Becton Dickinson	464	4	2.87%	N/A	N/A	N/A
General Mills	371	5	2.29%	N/A	N/A	N/A
Pactiv	363	6	2.24%	N/A	N/A	N/A
City of Covington	341	7	2.11%	N/A	N/A	N/A
Wal-Mart #459	314	8	1.94%	N/A	N/A	N/A
Nisshinbo Automotive Manufacturing, Inc.	261	9	1.61%	N/A	N/A	N/A
FiberVisions, Inc.	225	10	1.39%	N/A	N/A	N/A
	<u>3,565</u>		<u>38.00%</u>	<u>N/A</u>		<u>N/A</u>

Note: (a) Information for 2009 - 2017 was not readily available. (b) The total employment used to calculate the percentage of total City employment does not include bank employment within the City, as this information is not readily available.

Sources: City of Covington Business Licenses, Newton County Board of Education, and Newton County Board of Commissioners.

CITY OF COVINGTON, GEORGIA

FULL-TIME CITY GOVERNMENT EMPLOYEES BY FUNCTION LAST TEN FISCAL YEARS

	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
Function										
General Government	N/A	35	34	34	36	35	36	36	36	36
Judicial	N/A	4	4	4	4	4	4	4	4	4
Public Safety										
Police										
Officers	N/A	55	51	52	54	54	55	57	57	61
Civilians	N/A	9	10	10	10	10	10	10	10	10
Fire										
Firefighters/EMTs	N/A	54	52	52	52	53	54	54	54	54
Civilians	N/A	1	1	1	1	1	1	1	1	1
E-911 Communications	N/A	24	23	24	21	28	32	32	33	33
Public Works	N/A	123	119	122	125	124	125	126	126	126
Culture and Recreation	N/A	6	5	6	5	3	3	3	3	3
Housing and development	N/A	14	11	11	11	11	11	12	12	13
Total Budgeted Positions	N/A	325	310	316	319	323	331	335	336	341

Source: City of Covington Human Resources Department.

CITY OF COVINGTON, GEORGIA

OPERATING INDICATORS BY FUNCTION LAST TEN FISCAL YEARS

Function	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
General Administration										
Court cases closed (1)	2,458	4,185	3,905	4,339	2,879	2,461	3,531	4,766	4,293	5,153
Purchase orders processed	3,830	3,612	3,104	3,443	3,189	3,386	3,175	3,403	3,728	3,705
Accounts payable checks processed	N/A	N/A	N/A	5,550	5,409	5,488	5,544	5,620	5,371	5,363
Servers/PCs/laptops/etc. maintained	N/A	N/A	N/A	N/A	N/A	226	216	231	289	984
Total business licenses issued	N/A	N/A	N/A	N/A	N/A	N/A	1,496	1,932	1,173	2,280
New business licenses issued	N/A	N/A	N/A	178	N/A	246	210	216	203	378
Public Safety - Police										
Total calls for service (1)	22,398	23,797	24,820	28,256	32,228	33,011	37,414	39,146	36,429	35,407
Total crimes (1)	1,420	1,602	1,126	1,330	1,418	1,414	1,631	2,584	2,755	2,699
Traffic citations issued (1)	933	2,766	4,350	3,993	2,297	2,408	3,820	4,015	4,096	4,685
Traffic accidents investigated (1)	1,216	1,140	1,172	1,099	1,085	1,035	1,127	1,215	1,244	1,244
Servers/PCs/laptops/etc. maintained	N/A	N/A	N/A	N/A	N/A	N/A	N/A	178	188	224
Public Safety - Fire										
Number of calls answered	1,738	1,913	2,087	2,203	2,328	2,729	2,565	3,239	2,895	3,111
Highways and streets										
Vehicles and equipment maintained (2)	N/A	N/A	N/A	N/A	N/A	572	592	569	304	312
Miles of new street construction	0.00	0.00	0.00	0.00	0.00	0.16	0.00	0.00	0.00	0.00
Miles of streets resurfaced	1.48	0.33	3.71	0.41	0.29	3.30	2.46	3.75	1.50	1.90
Wastewater										
Sewer average daily flows in thousand gallons (1)	1,265	1,744	2,084	1,710	1,684	2,108	2,026	2,221	2,049	2,114
Number of sewer customers	N/A	N/A	N/A	6,329	6,398	6,511	6,659	6,734	6,834	6,986
Water										
Water average daily consumption in thousand gallons (1)	3,397	3,104	3,173	2,913	3,303	3,132	2,981	3,045	3,361	3,034
Number of water customers	N/A	N/A	N/A	7,791	7,871	7,988	8,148	8,210	8,303	8,436
Electric										
Electricity sold in thousand kilowatt hours	N/A	N/A	N/A	556,755	688,417	673,423	425,097	439,621	415,719	424,747
Number of electric customers	N/A	N/A	N/A	11,266	11,346	11,412	11,530	11,707	11,783	11,915
Gas										
Gas sold in thousand cubic feet	N/A	N/A	N/A	1,841,118	1,927,957	1,753,512	1,949,395	1,996,645	1,959,768	2,205,817
Number of gas customers	N/A	N/A	N/A	8,210	8,212	8,279	8,489	8,389	8,431	8,526
Sanitation										
Tons of residential waste landfilled	N/A	N/A	N/A	N/A	14,855	14,511	14,164	18,380	18,758	17,414
Number of residential solid waste customers	N/A	N/A	N/A	5,597	5,678	5,719	5,799	5,905	5,934	6,014
Stormwater										
Number of stormwater customers	N/A	N/A	N/A	N/A	N/A	N/A	4,807	4,825	4,832	4,858

CITY OF COVINGTON, GEORGIA

OPERATING INDICATORS BY FUNCTION LAST TEN FISCAL YEARS

Function	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
Parks and recreation										
Parks maintained (acres)	15.75	15.75	15.75	15.75	15.75	15.75	15.75	15.75	15.75	15.75
Walking trail maintained (miles)	-	-	-	-	2.50	2.50	2.50	2.50	2.50	2.50
Housing and development										
Building permits	N/A	N/A	78	215	209	171	266	345	443	292

N/A: Information is not available.

Source: Various City Departments

(1) Data is collected on a calendar year basis only. For example calendar year 2014 data is reported as fiscal year 2015.

(2) In 2017, the City reviewed fleet records and corrected classification and duplication errors.

(3) In 2018, the City reviewed computer inventory records and determined to report a number that better reflects what the City maintains.

CITY OF COVINGTON, GEORGIA

CAPITAL ASSET STATISTICS BY FUNCTION LAST TEN FISCAL YEARS

Function	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
Public Safety - Police										
Police stations	1	1	1	1	1	1	1	1	1	1
Police vehicles	N/A	N/A	N/A	N/A	N/A	76	77	75	80	83
Public Safety - Fire										
Fire stations	2	2	2	2	2	2	2	2	2	2
Fire apparatus	N/A	N/A	N/A	N/A	N/A	10	9	6		6
Fire vehicles	N/A	N/A	N/A	N/A	N/A	10	10	12	11	12
Highways and streets										
Miles of streets	96.00	96.00	96.00	96.00	96.00	96.16	96.16	96.16	97.39	98.92
Wastewater										
Sewage treatment facilities	1	1	1	1	1	1	1	1	1	1
Miles of sanitary sewers	N/A	N/A	N/A	N/A	N/A	140	140	140	146	146
Miles of storm water pipe	N/A	N/A	N/A	N/A	N/A	N/A	91.25	91.67	91.50	92.42
Water										
Water treatment facilities (1)	2	2	2	2	2	2	2	2	2	2
Miles of water mains	N/A	N/A	N/A	N/A	N/A	180	180	180	144	144
Electric										
Miles of electric lines (3)	285	285	290	290	290	290	290	291	553	530
Gas										
Miles of gas lines	313	315	317	317	318	322	322	322	296	311
Sanitation										
Number of sanitation trucks (4)	N/A	N/A	N/A	N/A	N/A	3	3	4	14	18
Airport										
Feet of runway	5,500	5,500	5,500	5,500	5,500	5,500	5,500	5,500	5,500	500
Parks and recreation										
Number of parks (2)	8	8	8	8	8	8	8	8	8	8
Parks acreage	436	436	436	436	436	436	436	436	436	436
Miles of walking trails	-	-	-	-	2.5	2.5	2.5	2.5	2.5	2.5
Cemeteries	2	2	2	2	2	2	2	2	2	2

Source: Various City Departments.

(1) Water treatment plants are owned by Newton County and partially operated by City of Covington personnel.

(2) Two of the City owned parks are maintained by Newton County.

(3) In 2017, the City began reporting total miles of electric lines including overhead primary, secondary and service conductor, as well as underground. Previously, the City had only been reporting overhead primary and secondary conductor.

(4) In 2017, the City reviewed fleet records and corrected classification and duplication errors. From 2014 - 2016, the number of sanitation trucks represented light-duty trucks only.

Going forward, this number will represent refuse collection trucks.

Compliance Section





**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN
ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

**To the Honorable Mayor and Members
of the City Council
Covington, Georgia**

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Covington, Georgia, as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the City of Covington, Georgia's basic financial statements, and have issued our report thereon dated December 18, 2018. The City implemented Governmental Accounting Standards Board (GASB) Statement No. 75, *Accounting and Financial Reporting for Post-employment Benefits Other Than Pensions*, as of July 1, 2017. Our opinions are not modified with respect to this matter.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

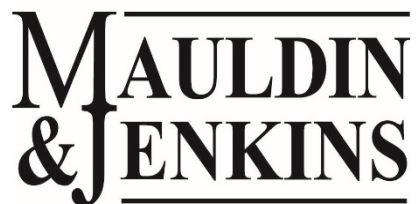
As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Mauldin & Jenkins, LLC

Macon, Georgia
December 18, 2018



INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

**To the Honorable Mayor and Members
of the City Council
Covington, Georgia**

Report on Compliance for Each Major Federal Program

We have audited the City of Covington, Georgia's (the City) compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the City's major federal programs for the year ended June 30, 2018. The City's major federal programs are identified in the summary of audit results section of the accompanying schedule of findings and questioned costs.

Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the City's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis of our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the City's compliance.

Opinion on Each Major Federal Program

In our opinion, the City complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2018.

Report on Internal Control Over Compliance

Management of the City is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Mauldin & Jenkins, LLC

Macon, Georgia
December 18, 2018

CITY OF COVINGTON, GEORGIA

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE FISCAL YEAR ENDED JUNE 30, 2018

Federal Grantor/Pass-through Grantor/Program Title	Federal CFDA Number	Grant Identification Number	Expenditures	Passed Through to Subrecipients
<u>U.S. Department of Justice</u>				
Direct Award				
Equitable Sharing Program	16.922	15-5042-0-2-752	\$ 134,340	\$ -
Total U.S. Department of Justice			<u>134,340</u>	<u>-</u>
<u>U.S. Department of Transportation</u>				
(Passed through Georgia Department of Transportation)				
Airport Improvement Program	20.106	T005979-AP017-9031-21(217)	216,434	-
Airport Improvement Program	20.106	T006579-AP018-9033-23(217)	69,502	
Airport Improvement Program	20.106	T006709-AP019-90ER-24(217)	130,950	
Total U.S. Department of Transportation			<u>416,886</u>	<u>-</u>
<u>U.S. Department of Energy</u>				
(Passed through Georgia Environmental Finance Authority)				
Energy Efficiency and Conservation Block Grant Program	81.128	ECCBG-LOGOV2010-116	23,380	-
Total U.S. Department of Energy			<u>23,380</u>	<u>-</u>
<u>U.S. Department of Homeland Security</u>				
(Passed through Federal Emergency Management Agency)				
Disaster Grants - Public Assistance (Presidentially Declared Disasters)	97.036	217-20064-00	596,576	-
Total U.S. Department of Energy			<u>596,576</u>	<u>-</u>
Total Expenditures of Federal Awards			<u>\$ 1,171,182</u>	<u>\$ -</u>

CITY OF COVINGTON, GEORGIA

NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

NOTE 1. SIGNIFICANT ACCOUNTING POLICIES

Basis of Presentation

The Schedule of Expenditures of Federal Awards is prepared using the modified accrual basis of accounting.

Measurement Focus

The determination of when an award is expended is based on when the activity related to the award occurred.

Program Type Determination

Type A programs are defined as federal programs with federal expenditures exceeding \$750,000. The threshold of \$750,000 was used in distinguishing between Type A and Type B programs.

Method of Major Program Selection

The risk based approach was used in the selection of federal programs to be tested as major programs. The City did qualify as a low-risk auditee for the fiscal year ended June 30, 2018.

De-Minimis Indirect Cost Rate

During 2018, the City did not use the de-minimis indirect cost rate.

CITY OF COVINGTON, GEORGIA

SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE FISCAL YEAR ENDED JUNE 30, 2018

SECTION I SUMMARY OF AUDIT RESULTS

Financial Statements

Type of auditor's report issued

Unmodified

Internal control over financial reporting:

Material weaknesses identified?

____ Yes X No

Significant deficiencies identified not considered
to be material weaknesses?

____ Yes X None Reported

Noncompliance material to financial statements noted?

____ Yes X No

Federal Awards

Internal control over major programs:

Material weaknesses identified?

____ Yes X No

Significant deficiencies identified not considered
to be material weaknesses?

____ Yes X None Reported

Type of auditor's report issued on compliance for
major programs

Unmodified

Any audit findings disclosed that are required to be
reported in accordance with the Uniform Guidance?

____ Yes X No

Identification of major program:

CFDA Number

20.106

Name of Federal Program or Cluster

Airport Improvement Program

Dollar threshold used to distinguish between
Type A and Type B programs:

\$750,000

Auditee qualified as low-risk auditee?

X Yes ____ No

CITY OF COVINGTON, GEORGIA
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
FOR THE FISCAL YEAR ENDED JUNE 30, 2018

SECTION II
FINANCIAL STATEMENT FINDINGS AND RESPONSES

None reported.

SECTION III
FEDERAL AWARDS FINDINGS AND QUESTIONED COSTS

None reported.

CITY OF COVINGTON, GEORGIA
SUMMARY SCHEDULE OF PRIOR YEAR FINDINGS
FOR THE FISCAL YEAR ENDED JUNE 30, 2018

None reported.

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